### **Public Document Pack**



### **EXECUTIVE DECISION DAY NOTICE**

Leader and Executive Member for Hampshire 2050 and

Corporate Services & Deputy Leader and Executive Member for

Hampshire 2050 and Corporate Services Decision Days

**Date and Time** Monday, 25th September, 2023 at 2.00 pm

Place Remote Decision Day

**Enquiries to** members.services@hants.gov.uk

Carolyn Williamson FCPFA
Chief Executive
The Castle, Winchester SO23 8UJ

### FILMING AND BROADCAST NOTIFICATION

This decision day is being held remotely and will be recorded and broadcast live via the County Council's website.

### **AGENDA**

## LEADER AND EXECUTIVE MEMBER FOR HAMPSHIRE 2050 AND CORPORATE SERVICES

### **Deputations**

To receive any deputations notified under Standing Order 12.

### NON KEY DECISIONS (NON-EXEMPT/NON-CONFIDENTIAL)

# 1. THE LEADER'S COMMUNITY GRANT FUND - ANDOVER COMMUNITY ENGAGE (Pages 5 - 14)

To consider a report of the Director of Hampshire 2050 regarding an application for Andover Community Engagement.

### 2. THE LEADER'S COMMUNITY GRANT FUND (Pages 15 - 28)

To consider a report of the Director of Hampshire 2050 regarding applications for a grant from the Leader's Community Grant Fund 2023/24.

# 3. SAVINGS PROGRAMME TO 2025 - REVENUE SAVINGS PROPOSALS (Pages 29 - 108)

To consider a report of the Director of Hampshire 2050 regarding the detailed savings proposals that have been developed as part of the Savings Programme to 2025 (SP2025) Programme.

# 4. CORPORATE SERVICES SAVINGS PROGRAMME TO 2025 – REVENUE SAVINGS PROPOSALS (Pages 109 - 226)

To consider a report of the Director of Corporate Operations Director of People and Organisation regarding saving proposals as part of the savings Programme to 2025.

# 5. CONNECT2HAMPSHIRE – UPDATE ON HAMPSHIRE'S TEMPORARY STAFFING AGENCY (Pages 227 - 236)

Following Connect2Hampshire (C2H) completing its fourth year of trading, this report provides the Executive Member with an update on the agency's performance during 2022/23, including the anticipated profit share for the County Council in respect of the financial year ended 31st March 2023.

### 6. **BURSLEDON WINDMILL FUTURE MANAGEMENT** (Pages 237 - 246)

To consider a report of the Director of Hampshire 2050 regarding the future management of Bursledon Windmill following a proposal received from Hampshire Cultural Trust to cease operations.

# 7. PARISH AND TOWN COUNCIL INVESTMENT FUND AND RURAL COMMUNITIES FUND - APPROVAL OF LARGER GRANTS (Pages 247 - 260)

To consider a report of the Director of Hampshire 2050 regarding four applications for a grant from the Parish and Town Council Investment Fund 2023/24, and one application for a grant from the Rural Communities Fund 2023/24.

# 8. MEMBER'S ACCESS TO EXEMPT AND CONFIDENTIAL INFORMATION (Pages 261 - 268)

To consider a report of the Chief Executive on Member access to exempt and confidential information.

**Exclusion of the Press and Public** 

That the public be excluded from the meeting during the following items of business, as it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the public were present during these items there would be disclosure to them of exempt information within Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972, and further that in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons set out in the reports.

### **KEY DECISIONS (EXEMPT/CONFIDENTIAL)**

### 9. **CORPORATE OFFICE ACCOMMODATION** (Pages 269 - 278)

To consider an exempt report of the Director of Hampshire 2050 regarding proposals for the County Council's operational assets as part of the wider office rationalisation programme.

### NON KEY DECISIONS (EXEMPT/CONFIDENTIAL)

# **10.** HAVANT EXTRA CARE – PROCUREMENT STRATEGY (Pages 279 - 290)

To consider an exempt report of the Director of Hampshire 2050 regarding authority to use part of the site for, and to procure a Registered Provider to, design, develop and operate an Extra Care Housing scheme on the former Oak Park site in Havant.

### **ABOUT THIS AGENDA:**

On request, this agenda can be provided in alternative versions (such as large print, Braille or audio) and in alternative languages.

### **ABOUT THIS SESSION:**

The press and public are welcome to observe the public sessions of the decision day via the webcast.



### HAMPSHIRE COUNTY COUNCIL

### **Decision Report**

Decision Maker:	Leader and Executive Member for Hampshire 2050 and Corporate Services
Date:	25 September 2023
Title:	The Leader's Community Grant Fund – Andover Community Engage
Report From:	Chief Executive

**Contact name:** Emma Noyce and Miranda Woolfenden

Tel: 0370 779 8373 Email: emma.noyce@hants.gov.uk

### **Purpose of this Report**

 The report considers an application for a grant from the Leader's Community Grant Fund 2022/23.

### Recommendations

2. That the Leader and Executive Member for Hampshire 2050 and Corporate Services approves a grant totalling £19,000 from the Leader's Community Grant Fund 2023/24 to Andover Community Engage, as outlined in Appendix 2.

### **Executive Summary**

3. Andover Community Engage has applied for a grant through the Leader's Community Grant Fund 2023/24 for £25,000. The report considers the application and recommends the award totalling £19,000. The recommended award can be met from within existing budget provision.

### **Contextual Information**

- 4. The purpose of this grant stream is to fund projects which provide community benefit and help local communities thrive and/or to help local organisations become financially self-supporting and not reliant on public sector funding. Full details, including what the County Council can and cannot fund, are set out in Appendix 1.
- 5. The application from Andover Community Engage is set out in Appendix 2.

### **Finance**

The recommended award can be met from within existing budget provision.

### **Consultation and Equalities**

- 7. A high-level Equalities Impact Assessment has been undertaken. The grants are intended to have a positive impact and advance equality.
- 8. The corporate terms and condition of grant require that any organisation in receipt of funding shall ensure that at all times it complies with the Equality Act 2010 if applicable and shall ensure that it does not discriminate against any person or persons on the basis of protected characteristics.

### **Climate Change Impact Assessment**

- 9. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.
- 10. The carbon mitigation tool decision tree indicates it is not suitable for the assessment of a programme. The decisions in this report are financial decisions in relation to a programme of one-off grant opportunities. Therefore, the tool is not suitable for this Climate Change Impact Assessment and has not been used.

### Other Key Issues

11. Legal Implications: Section 1 (1) of the Localism Act gives the County Council the power to do anything that individuals may generally do. This includes the power to make grants.

### REQUIRED CORPORATE AND LEGAL INFORMATION:

### **Links to the Strategic Plan**

Hampshire maintains strong and sustainable economic growth and prosperity:	no
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	yes

**Other Significant Links** 

Links to previous Member decisions:	
<u>Title</u>	<u>Date</u>
The Leader's Community Grant Fund – Revised Criteria	13 July 2023

### Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>	
None		

### **EQUALITIES IMPACT ASSESSMENT:**

### 1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic:
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionally low.

### 2. Equalities Impact Assessment:

2.1. A high-level Equalities Impact Assessment has been undertaken. The grants are intended to have a positive impact and advance equality.

### **Leader's Community Grants - Criteria**

### 1. What is funded?

The purpose of the scheme is to fund **one-off, time limited projects** which:

- provide community benefit and help local communities thrive; and
- help local organisations become financially self-supporting and not reliant on public sector funding.

Proposals will be particularly welcomed where they can demonstrate how they:

- respond to the <u>Climate Emergency</u>, as declared by the Council in June 2019.
- provide or enhance digital engagement for the benefit of a whole community; and
- reduce demand for Council services.

Proposals must support the priorities and outcomes of Hampshire County Council's <u>Serving Hampshire - Strategic Plan for 2021 - 2025</u>. It forms the cornerstone of all strategies and plans across directorates and service areas. It features four key aims:

- Hampshire maintains strong and sustainable economic growth and prosperity;
- people in Hampshire live safe, healthy and independent lives;
- people in Hampshire enjoy a rich and diverse environment; and
- people in Hampshire enjoy being part of strong, inclusive communities.

Applications can be made for over £1,000 up to a maximum of £25,000 and may be for activity costs, a specific project and/or capital costs. Applications must demonstrate the value for money that will be delivered with the requested funding, in relation to the proposed outcomes and the Council's strategic objectives. Supporting evidence should be provided, where possible.

Applications with secured match funding, or that show clear evidence of having sought match funding, are more likely to be more successful. Organisations are expected to have also applied to local District or Parish Councils where local funding opportunities exist.

Self-help by organisations is encouraged, and therefore grants are normally up to 50% of the sum required to complete a project. If other County Council funding is contributed to the same project, e.g. through a County Councillor grant, this will be taken into account and the total sum given will not exceed 50%.

Supporting documentation will be required for all applications.

### 2. Who can apply?

- Organisations wishing to apply must be properly constituted with clear and effective governance and management structures.
- They must be delivering activities or services that benefit Hampshire residents.
- Organisations will not normally be eligible for grants where they hold unallocated reserves in excess of one year's running costs. Where it is judged that unallocated reserves are unreasonably in excess of what is required or not allocated for legitimate purposes, those organisations may receive a reduced grant.
- All organisations are expected to have an agreed reserves policy that addresses their financial risk.

The following organisations **are not funded** under this scheme:

- individuals;
- services provided solely within the unitary authority areas of Portsmouth City Council and/or Southampton City Council;
- other local authorities, including District, Parish and Town Councils (Parish and Town Councils may be able to apply for grant funding from the <u>Parish</u> and Town Council Investment Fund);
- commercial/profit making organisations;
- schools, including pre-schools and colleges;
- large, national organisations or 'household name charities', including local branches;
- political parties or groups affiliated with a political party or from lobbying/campaigning organisations;
- applications will only be considered from faith groups who can demonstrate
  their facilities are open and used by the local community other than for
  worship-related activities and then only for works in relation to the Disability
  Discrimination Act;

### 3. When to apply

- Applications are welcomed at any time and will be dealt with on a 'first come, first served' basis from within the allocated budget.
- Recommendations for awards will be taken to the next available Executive Member Decision Day. This may be up to three months after the application is received, in line with meeting schedules. Projects should be well developed, with match-funding secured, and any supported projects will normally be expected to commence within six-months of the decision date
- All applicants for building works will be expected to evidence freehold or to have obtained permission from the landlord.
- If required, applicants will also be expected to have obtained (or engaged in the process of) planning permission and/or listed buildings consent (if appropriate) to carry out the works before applying.

### 4. What is not funded?

The following projects are **not** funded under this scheme:

- applications for £1,000 or less where relevant, these should be directed to the County Councillors Grants Scheme
- the purchase of land;
- retrospective projects; grants are awarded for works to be carried out in the future;
- maintenance, repair or improvements of building, facilities or land for which functional responsibility is held by another local authority (including a local District, Borough or Parish Council)
- general running costs of organisations these grants are not intended to replace shortfalls in service delivery budgets or replace funding for other support you may be able to obtain, or that you have obtained from us in the past;
- activities that form the core provision of the organisation
- ongoing/predictable building maintenance or IT infrastructure costs organisations are expected to have made provision for such costs
- ongoing staff costs we may fund a fixed-term member of staff or consultant to carry out a time-limited piece of work;
- repeat applications to cover previously funded activities/annual applications for the same activities;
- profit-making or fund-raising activities, or onward distribution of funds;
- projects which are better suited to other Hampshire County Council grant schemes - where relevant, applications may be transferred to more appropriate schemes;

All organisations in receipt of a grant will be expected to complete and submit an evaluation, demonstrating the value that the grant has added to the community through the funded activity/project/capital work.

Organisations will not be awarded more than one grant per financial year and previous levels of Council funding will be taken into account when assessing any new applications.

### **Grant Funding to Culture and Community Organisations – 2023/24**

Organisation (District/Division)	Proposal	Amount Requested	Amount Recommended				
Andover Community Engage (Andover South/Test Valley)						£19,000	
Application summary  Page 12	Andover Community Engage is a charitable organisation, dedicated to creating opportunities for community engagement among the residents of Andover and the surrounding villages. Currently they have been without a permanent location for the last 10 months due to damage to the previous building. They have adapted to a mobile setup, modifying their projects to meet the community's needs, however they are unable to provide crucial services such as youth programs, a community lounge, and vocational learning without a dedicated space. In addition, they are using funds on other expenses such as storage, transportation, and rented rooms which are detracting from their charitable activities. The charity has multiple revenue streams that will ensure financial sustainability but the main ones depend on having a building. Therefore, acquiring a permanent building is crucial for delivering their services and ensuring the longevity of the organisation. They aim to achieve funding for the first 18 months to allow for ease into financial independence.  Provision will include a community lounge with planned social groups that are currently unmet in the area and running a community fridge that helps with food poverty, waste prevention and social isolation. Also, the youth provision will provide a regular after-school drop-in with a tutor available for homework support in addition to the holiday space previously offered. The clothing and baby bank will be able to accept donations full-time which will enable support to more families. The vocational learning environment creates a much-needed vocational learning environment with courses in employability, personal development and independent living skills. The organisation has been working with other charities and community groups in the area in order to support the full offering of services across the areas without duplication. These partnerships will continue to develop and support the charity to provide the most effective signposting advice and information. A full community						
Reach	Will benefit approx. 3,500 res	idents					
Funding	Total Project Costs	Shortfall	Match funding from other organisations sought	Own fund	s committed	HCC already committed	
	£74,000 (Building costs £13,000, Lease £25,000 and staff costs £36,000)	£66,088	£7912	£0		£0	
	(Note previous funding awarded: 2023/24 £2,000 County Councillor Grant towards a youth holiday drop-in club) Their application for funding to Connect4communities was not successful and now seeking funding from Test Valley Borough Council Asset Grant Scheme and are in the process of applying for Lottery funding.						

Match scheme	In part as staff costs are not eligible in the Scheme criteria. Building and lease costs are eligible and total £38,000.
criteria	
Local Member	Councillor P North
Comments	
Recommendation/	50% of eligible costs up to £19,000, subject to confirmation that all match funding is secured.
conditions	

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### HAMPSHIRE COUNTY COUNCIL

### **Decision Report**

Decision Maker: Leader and Executive Member for Hampshire 2050 Corporate Services	
Date:	25 September 2023
Title:	The Leader's Community Grant Fund
Report From:	Director of Hampshire 2050

**Contact name:** Emma Noyce and Miranda Woolfenden

Tel: 0370 779 8373 Email: emma.noyce@hants.gov.uk

### **Purpose of this Report**

1. The report considers 4 applications for a grant from the Leader's Community Grant Fund 2022/23.

### Recommendations

2. That the Leader and Executive Member for Hampshire 2050 and Corporate Services approves 4 grants totalling £34,360 from the Leader's Community Grant Fund 2023/24 to cultural and community organisations in Hampshire, as outlined in Appendix 2.

### **Executive Summary**

3. Four organisations have applied for a grant through the Leader's Community Grant Fund 2023/24 and the funds requested total £81,729. The report considers the applications and recommends the awards totalling £34,360. The recommended award can be met from within existing budget provision.

### **Contextual Information**

- 4. The purpose of this grant stream is to fund projects which provide community benefit and help local communities thrive and/or to help local organisations become financially self-supporting and not reliant on public sector funding. Full details, including what the County Council can and cannot fund, are set out in Appendix 1.
- 5. Four applications have been submitted for consideration. Details are set out in Appendix 2.
- 6. A request to make a minor administrative change was received from SPUD following their grant award of £25,000 for The Living Room Project in July 2022. This was to change from one payment at project completion to three staged payments to assist the organisation with their cashflow for the works.

This was approved by the Director of Hampshire 2050 and Assistant Chief Executive, in consultation with the Leader and Executive Member for Hampshire 2050 and Corporate Services. This is summarised in Appendix 3 for information.

#### **Finance**

7. The recommended awards can be met from within existing budget provision.

### **Consultation and Equalities**

- 8. A high-level Equalities Impact Assessment has been undertaken. The grants are intended to have a positive impact and advance equality.
- 9. The corporate terms and condition of grant require that any organisation in receipt of funding shall ensure that at all times it complies with the Equality Act 2010 if applicable and shall ensure that it does not discriminate against any person or persons on the basis of protected characteristics.

### **Climate Change Impact Assessment**

- 10. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.
- 11. The carbon mitigation tool decision tree indicates it is not suitable for the assessment of a programme. The decisions in this report are financial decisions in relation to a programme of one-off grant opportunities. Therefore, the tool is not suitable for this Climate Change Impact Assessment and has not been used.

### Other Key Issues

12. Legal Implications: Section 1 (1) of the Localism Act gives the County Council the power to do anything that individuals may generally do. This includes the power to make grants.

### REQUIRED CORPORATE AND LEGAL INFORMATION:

### **Links to the Strategic Plan**

Hampshire maintains strong and sustainable economic growth and prosperity:	no
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	yes

**Other Significant Links** 

Links to previous Member decisions:	
<u>Title</u>	<u>Date</u>
The Leader's Community Grant Fund – Revised Criteria	13 July 2023

### Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>	
None		

### **EQUALITIES IMPACT ASSESSMENT:**

### 1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic:
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it:
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionally low.

### 2. Equalities Impact Assessment:

2.1. A high-level Equalities Impact Assessment has been undertaken. The grants are intended to have a positive impact and advance equality.

### **Leader's Community Grants - Criteria**

### 1. What is funded?

The purpose of the scheme is to fund **one-off, time limited projects** which:

- provide community benefit and help local communities thrive; and
- help local organisations become financially self-supporting and not reliant on public sector funding.

Proposals will be particularly welcomed where they can demonstrate how they:

- respond to the Climate Emergency, as declared by the Council in June 2019.
- provide or enhance digital engagement for the benefit of a whole community; and
- reduce demand for Council services.

Proposals must support the priorities and outcomes of Hampshire County Council's <u>Serving Hampshire - Strategic Plan for 2021 - 2025</u>. It forms the cornerstone of all strategies and plans across directorates and service areas. It features four key aims:

- Hampshire maintains strong and sustainable economic growth and prosperity;
- people in Hampshire live safe, healthy and independent lives;
- people in Hampshire enjoy a rich and diverse environment; and
- people in Hampshire enjoy being part of strong, inclusive communities.

Applications can be made for over £1,000 up to a maximum of £25,000 and may be for activity costs, a specific project and/or capital costs. Applications must demonstrate the value for money that will be delivered with the requested funding, in relation to the proposed outcomes and the Council's strategic objectives. Supporting evidence should be provided, where possible.

Applications with secured match funding, or that show clear evidence of having sought match funding, are more likely to be more successful. Organisations are expected to have also applied to local District or Parish Councils where local funding opportunities exist.

Self-help by organisations is encouraged, and therefore grants are normally up to 50% of the sum required to complete a project. If other County Council funding is contributed to the same project, e.g. through a County Councillor grant, this will be taken into account and the total sum given will not exceed 50%.

Supporting documentation will be required for all applications.

### 2. Who can apply?

- Organisations wishing to apply must be properly constituted with clear and effective governance and management structures.
- They must be delivering activities or services that benefit Hampshire residents.
- Organisations will not normally be eligible for grants where they hold unallocated reserves in excess of one year's running costs. Where it is judged that unallocated reserves are unreasonably in excess of what is required or not allocated for legitimate purposes, those organisations may receive a reduced grant.
- All organisations are expected to have an agreed reserves policy that addresses their financial risk.

The following organisations are not funded under this scheme:

- individuals;
- services provided solely within the unitary authority areas of Portsmouth City Council and/or Southampton City Council;
- other local authorities, including District, Parish and Town Councils (Parish and Town Councils may be able to apply for grant funding from the <u>Parish</u> and Town Council Investment Fund);
- commercial/profit making organisations;
- schools, including pre-schools and colleges;
- large, national organisations or 'household name charities', including local branches;
- political parties or groups affiliated with a political party or from lobbying/campaigning organisations;
- applications will only be considered from faith groups who can demonstrate their facilities are open and used by the local community other than for worship-related activities and then only for works in relation to the Disability Discrimination Act;

### 3. When to apply

- Applications are welcomed at any time and will be dealt with on a 'first come, first served' basis from within the allocated budget.
- Recommendations for awards will be taken to the next available Executive Member Decision Day. This may be up to three months after the application is received, in line with meeting schedules. Projects should be well developed, with match-funding secured, and any supported projects will normally be expected to commence within six-months of the decision date
- All applicants for building works will be expected to evidence freehold or to have obtained permission from the landlord.
- If required, applicants will also be expected to have obtained (or engaged in the process of) planning permission and/or listed buildings consent (if appropriate) to carry out the works before applying.

### 4. What is not funded?

The following projects are **not** funded under this scheme:

- applications for £1,000 or less where relevant, these should be directed to the County Councillors Grants Scheme
- the purchase of land;
- retrospective projects; grants are awarded for works to be carried out in the future;
- maintenance, repair or improvements of building, facilities or land for which functional responsibility is held by another local authority (including a local District, Borough or Parish Council)
- general running costs of organisations these grants are not intended to replace shortfalls in service delivery budgets or replace funding for other support you may be able to obtain, or that you have obtained from us in the past;
- activities that form the core provision of the organisation
- ongoing/predictable building maintenance or IT infrastructure costs organisations are expected to have made provision for such costs
- ongoing staff costs we may fund a fixed-term member of staff or consultant to carry out a time-limited piece of work;
- repeat applications to cover previously funded activities/annual applications for the same activities;
- profit-making or fund-raising activities, or onward distribution of funds;
- projects which are better suited to other Hampshire County Council grant schemes - where relevant, applications may be transferred to more appropriate schemes;

All organisations in receipt of a grant will be expected to complete and submit an evaluation, demonstrating the value that the grant has added to the community through the funded activity/project/capital work.

Organisations will not be awarded more than one grant per financial year and previous levels of Council funding will be taken into account when assessing any new applications.

### Grant Funding to Culture and Community Organisations – 2023/24

Organisation (District/Division)	Proposal				Amount equested	Amount Recommended
-	Over Wallop Cricket Club (Test Valley /Test Valley Central)  £25,000  £5,000					
Application summary  Dage  22	Over Wallop Cricket Club (OWCC) wish to complete Phase I of its Rejuvenation Plan, creating new practice nets and install a non-turf pitch. The existing net has been condemned as unsafe and is now unusable. The pitch in 2022 played exceptionally poorly and one match had to be abandoned due to safety fears. If the facilities are not replaced, it is very likely that the OWCC would fold and village cricket being lost to this part of Test Valley. This would be a significant loss to the community and would adversely affect the sole village pub which relies on regular income following practice and twice-weekly matches, and the general vibrancy of the village and surrounding communities as a whole. OWCC is the only cricket club within the parish of Over Wallop and the adjoining parishes, totalling some 9,000 residents.  This application focuses on funding new 2-lane practice nets, built to ECB-standard and planning approval is in place. The new nets will be available to all existing and new cricketers, providing a springboard to launch a Junior Section, attracting both boys and girls to the sport. Local youngsters play cricket at school but have no club outlet, and the local junior football team have expressed strong interest in transitioning into cricket during the summer. The Parish Council have stated that they would fund coaching classes. The provision of a safe, welcoming and supportive environment will also encourage the formation of a female section, as there have been a number expressing an interest. The nets will be sited with close, level access from the carpark for wheelchair users. The recreation ground is at the heart of the village, walkable for all, and will provide a safe, welcoming, high-quality practice surface to encourage use by the whole community.  The applicant has requested more than the projected shortfall as the outcome of several grant applications to other organisations are awaited.					
Reach	Application states 9,000 residents					
Funding	Total Project Costs	Shortfall	Match funding from other organisations sought	Own fund		HCC already committed
	£69,339	£7,339	£62,000	£5,000		£1,000 Councillor grant
Match scheme criteria	Yes					
Local Member Comments	Cllr Drew					
Recommendation/ conditions	£5,000, subject to confirmation of	the successful outc	ome of the outstanding grant ap	olications.		

Organisation (District/Division)	Proposal				Amount Requested	Amount Recommended
Silchester Sports I (Basingstoke & Dea					£25,000	£12,500
Application summary	pavilion committee, in the facilities for current Silchester, including the family gatherings/partice Plans have been approand community events at the pavilion is inade required post-match for the provision of disable cricket club also provide the community café herovide safer serving sexisting internal space due to lack of floor spansers and allow for green.	conjunction with and long-term need cricket club, for the refunction with as well as encoupate to accomment players. The imped facilities (none as grown significations players. A cater diversity of	amaged by fire resulting in the close the parish council, users and village needs of the community. The Pavilia potball club and community café. The for the annual fun run, village fet rishment and extension of the build uraging more people into physical anodate the needs of the clubs and exprovements will help the club main a previously), providing opportunities are previously), providing opportunities attering facilities, which cannot be further and requires additional indoors a summer, the outside café space pare to be economically viable. Curred a clubroom extension providing increase groups using the facility for the sees as well as enabling its full use	ge residents, have been is the central hunce pavilion is also use and the annual clading, which will meactivity and reducing other hirers. Betterntain and grow its class in the future for pully accommodated or seating. Capacity provides further capacity, new user group ently, new user group ently, new user group ently, the capacity, will eligible to the village.	been working of been working of been working of been seed for ad-hocket returned the needs of social isolate facilities (inclusive of the needs of t	on plans to improve is activities within a bookings for match. of the sports teams ion. The clubroom uding showers) are is. This will include fering needs. The rent environment, uced currently to er, in the winter, the accommodated eds of existing
Reach Funding	Will benefit approx.100  Total Project Costs	Shortfall	Match funding from other	Own funds com	mitted HCC	already
runding	Total Project Gosts	Siloitiali	organisations sought	Own fullus com		mitted
	£221,641	£34,000	£77,000	£110,500	£0	
Match scheme criteria	Yes				,	
Local Member Comments	Cllr Vaughan					
Recommendation/ conditions	£12,500 subject to ma	tch funding from	the District &/or Parish Council.			
Organisation (District/Division)	Proposal				Amount Requested	Amount Recommended

	ster Developments Ltd			£6,7	29 £3,600	
(Winchester / Eastg Application summary	St John's Winchester is a long-established charity, providing supportive communities for older people live well in the wider community and also provide care and support for older people and their families to live well with dementia.					
	community leaders fro community-wide creati gifting a piece of fabric brought together into o Wessex Quiltmakers, v invited to purchase a 'l reflecting their place w go on public display to	m the Muslim, No ive arts project – c or clothing whic quilts. This will be who will provide a block' to include vithin Winchester o locals and visito	duals, residents, families, communit epalese, Filipino and other migrant 'The Fabric of Winchester'. This wash holds special meaning for them of e facilitated through several Communication, guidance and practical support their business logo or company nare. The artists, Wessex Quiltmakers fors. Attendees will be able to vote for the order of the total control of t	communities within Winch- vill involve seeking 'donation' or stitching a square depiction unity Sewing Days, led by port for attendees. Local but me which will be stitched but and fashion students will the or their favourite quilt as the	ester to participate in a ns' of a memory, either ng a poignant time, all local textile artists and tusinesses will also be y an artist on their behanen complete the quilts e 'People's Choice'.	
	The amount requested support all marketing,	charity. Participat d would enable th advertising and p	ion for individuals, families and com ne engagement of a local renowned publicity costs (£3,129).	nmunity groups will be free		
	impactful work of the c	charity. Participat d would enable th advertising and p	ion for individuals, families and com	nmunity groups will be free		
Reach Funding	The amount requested support all marketing,	charity. Participat d would enable th advertising and p	tion for individuals, families and comme engagement of a local renowned publicity costs (£3,129).  Match funding from other	nmunity groups will be free	ead (fee of £3,600) and	
Reach	impactful work of the control of the	charity. Participated would enable the advertising and properties.  Shortfall  £6,729	ion for individuals, families and come engagement of a local renowned publicity costs (£3,129).  Match funding from other organisations sought £18,320 (including £5,000 from Winchester City Council)	nmunity groups will be free I textile artist as Creative L  Own funds committed  £930	HCC already committed	
Reach	impactful work of the control of the	charity. Participated would enable the advertising and properties.  Shortfall  £6,729	ion for individuals, families and come engagement of a local renowned publicity costs (£3,129).  Match funding from other organisations sought £18,320 (including £5,000 from Winchester City	nmunity groups will be free I textile artist as Creative L  Own funds committed  £930	HCC already committed	
Reach	impactful work of the control of the	charity. Participated would enable the advertising and properties.  Shortfall  £6,729	ion for individuals, families and come engagement of a local renowned publicity costs (£3,129).  Match funding from other organisations sought £18,320 (including £5,000 from Winchester City Council)	nmunity groups will be free I textile artist as Creative L  Own funds committed  £930	HCC already committed	
Reach Funding  Match scheme	impactful work of the control of the	charity. Participated would enable the advertising and properties.  Shortfall  £6,729  g awarded: 2019/	ion for individuals, families and complete engagement of a local renowned publicity costs (£3,129).  Match funding from other organisations sought £18,320 (including £5,000 from Winchester City Council)  //20 - £30,000 Transitional Grant Street	nmunity groups will be free I textile artist as Creative L  Own funds committed  £930	HCC already committed	

Organisation (District/Division)	Proposal				Amount Requested	Amount Recommended
Step by Step Partnership (Aldershot North/Rushmoor) £25,000					£13,260	
Application summary  Page 25	Step by Step supports young people, aged 11 to 25, who are facing homelessness and other challenges. Step by Step aims to break the cycle of homelessness by offering a unique blend of accommodation, mental health support and life skills training. This application is to provide training in mental health first aid and trauma-informed training for all staff. The young people supported have multiple, complex needs and vulnerabilities, including drug/alcohol abuse, offending, learning difficulties, mental health issues, family breakdown, poor education attainment and more. Coming from a range of backgrounds and circumstances, including Unaccompanied Asylum-Seeking Children, the majority of the young people supported have experienced trauma that they are unable to process and that can lead to difficult behaviours. Every young person supported by Step by Step has a dedicated support worker who works closely with them. The ultimate goal is financially secure, independent young people with increased confidence, the ability to manage a budget, access to meaningful employment, and sustaining independent living. To achieve this, it is vital that staff members are trained to the highest standard on relevant and pertinent issues that are affecting the young people. There has been an alarming increase in young people presenting with extreme mental health conditions including suicide ideation, eating disorders and self-harm. These mental health conditions can stem from a variety of causes, so our frontline staff need to know not only how to properly support a young person in crisis, but also how to understand and address the underlying traumas that cause such conditions.  Step by Step have subsequently submitted a priority list of training which amounts to £14,863.					nd life skills staff. The young g, learning ange of roung people rs. Every young nate goal is ccess to meaningful the highest increase in young elf-harm. These w to properly
Reach	Will benefit approx. 350 residents					
Funding (inc. match)	Total Project Costs	Shortfall	Match funding from other organisations sought	Own funds com		C already nmitted
	£26,520	£25,000	£0	£1520	£0	
	(Note previous funding awarded: 2023/24 £1000 County Councillor Grants towards The Opportunities Fund)					
Match scheme criteria	Yes					
Local Member Comments	Councillor Crawford is supportive of the application.					
Recommendation/ conditions	50% of the total project costs up to £13,260, to be paid once the training has been completed.					

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	A	Amount	Amount
TOTALS	Re	equested	Recommended
	$\overline{}_{\underline{\mathfrak{L}}}$	£81,729	£34,360

### **APPENDIX 3**

### MINOR ADMINISTRATIVE CHANGES TO GRANTS AWARDED

Approved by the Director of Hampshire 2050 and Assistant Chief Executive, in consultation with the Leader and Executive Member for Hampshire 2050 and Corporate Services

Organisation	Project	Grant Approved	Date Approved		Date Change Approved
SPUD, Sway, New Forest	The Living Room Project - A dedicated space to deliver creative opportunities for vulnerable members of the community struggling with mental health problems.	£25,000		From one payment at project completion to three staged payments - at project commencement, mid-way and completion. This is to assist the organisation with their cashflow for the works.	25 August 2023

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### HAMPSHIRE COUNTY COUNCIL

### **Decision Report**

Decision Maker:	Leader and Executive Member for Hampshire 2050 and Corporate Services
Date:	25 September 2023
Title:	Savings Programme to 2025 – Revenue Savings Proposals
Report From:	Director of Hampshire 2050 and Director of Corporate Operations

**Contact name:** Gary Westbrook

Tel: Email: gary.westbrook@hants.gov.uk

### **Purpose of this Report**

1. The purpose of this report is to outline the detailed savings proposals for the Hampshire 2050 Directorate that have been developed as part of the Savings Programme to 2025 (SP2025) Programme.

### Recommendation(s)

2. To approve the submission of the proposed savings options contained in this report and Appendix 1 to the Cabinet.

### **Executive Summary**

- 3. This report outlines the detailed savings proposals for the Hampshire 2050 Directorate that have been developed as part of the Savings to 2025 (SP2025) Programme. The report also provides details of the Equality Impact Assessments (EIAs) that have been produced in respect of these proposals and highlights where applicable, any key issues arising from the public consultation exercise that was carried out over the summer and how these have impacted on the final proposals presented in this report.
- 4. The Executive Member is requested to approve the detailed savings proposals for submission to Cabinet in October and then full County Council in November, recognising that there will be further public consultation for some proposals.

### **Contextual Information**

- 5. In February 2023, Cabinet and Council were updated on the budget gap position and the early work undertaken by the Corporate Management Team to identify the available options to balance the budget to 2025/26. The Council expects to face a budget gap of at least £132m after taking account of annual Council tax increases at the maximum permitted level of 4.99% and additional grant funding expected to be provided by the government in 2024/25.
- 6. The early publication of a government policy paper on local authority funding for 2024/25 was welcomed. However, with 2024/25 representing the last year of the current parliament and spending review period, there remains considerable uncertainty as to the resources available to the Council from 2025/26 onwards. It is clear, however, that the landscape for the public finances remains challenging following the pandemic, considering current economic and geopolitical factors. Given the lack of any certainty from 2025/26, the County Council has had no choice but to assume that savings required to meet a gap of at least £132m will be required by April 2025, as we cannot take the risk of assuming further government financial support will be forthcoming. Furthermore, the financial constraints on the Council mean that there will be no funding available to cash flow a savings programme beyond April 2025.
- 7. In recognition of the size of the financial challenge, coming after a decade of savings totalling £640m, directorates were not issued with 'straight line' savings targets as per previous savings programmes but were instead instructed to review what savings might be achievable if we were to move towards a 'bare minimum' provision of services. This approach aimed to maximise the potential for savings across the organisation whilst ensuring that the Council can continue to target resources on the most vulnerable adults and children and deliver other vital core services.
- 8. The early work undertaken by directorates consisted of a detailed review of each budget line to understand where:
  - Further efficiencies could be achieved, for example due to changes to working practices following the pandemic or through changes to service management arrangements following the Fit for The Future organisational structure review.
  - Investment in new equipment or IT technology could enable us to deliver services differently.
  - Income generation could be increased through expanding the scope of existing sales, fees and charges or introducing new charges for some services.
  - Non-statutory or discretionary services could be scaled back or ceased.

- 9. Following the initial scoping exercise undertaken at directorate level, the savings options were subject to a detailed and robust scrutiny process, consisting of peer reviews within the Corporate Management Team and scrutiny by Executive Members, the Leader and Deputy Leader. The review process aimed to ensure that:
  - The available savings opportunities for each key service line have been maximised and directorates have considered how the implementation of savings can be accelerated where possible to maximise early delivery.
  - There is a shared understanding across directorates of any risks or dependencies linked to savings in other areas to eliminate any unintended consequences of savings delivery, for example possible cost and/or demand increases for other services.
  - The cumulative impacts of savings across all directorates on specific service user groups have been assessed and minimised as far as possible.
- 10. This detailed work has identified a total of £90.4m savings across all directorates, of which £75.0m are expected to be delivered by 2025/26, leaving an unmet budget gap of £57.0m in 2025/26. It is not surprising that this position has been reached given the £640m savings already removed from the budget since 2010. In the absence of any further government funding to 2025/26, the Council will be reliant on reserves to temporarily bridge the budget gap pending fundamental reform to the funding system and legislative framework for local government. Additionally, a budget shortfall of £86m is currently expected for 2024/25 which will also need to be met from reserves.
- 11. A review of the Council's reserve balances was undertaken at the end of the 2022/23 financial year and the results were reported to Cabinet and Full Council in July. The review identified most of the additional funding required to bridge the gap for 2024/25, albeit a small deficit of £2.4m still remains in addition to the significant shortfall of £57.0m in 2025/26. It is therefore not possible to continue with the Council's usual financial approach of allowing directorates to retain any early achievement of savings for reinvestment in service delivery. All savings delivered in 2023/24 and 2024/25 will instead be transferred to the budget bridging reserve to help balance the budget in 2025/26.
- 12. As part of the Council's Fit for The Future Programme, a series of detailed reviews of key functions which are common across all directorates will be undertaken with the aim of maximising consistency, efficiency and effectiveness in the following areas:
  - how the Council engages with its customers when they contact the County Council directly
  - how transformation and business support activity is defined and delivered

- how senior management structures, roles and responsibilities align between directorates
- how the Council provides core enabling services such as Finance, IT and HR; ensuring these are delivered from the centre of the organisation
- 13. As well as delivering operational benefits for the Council, these reviews are expected to help reduce costs through removing duplication, enabling more effective prioritisation of resources and improving retention of specialist skillsets. Whilst the financial benefits are expected to supplement the £90.4m savings identified by individual directorates, they will not be sufficient to meet the remaining budget gap to 2025/26.
- 14. As we seek to establish a long-term sustainable funding solution through ongoing lobbying and discussions with central government, our options to meet the predicted annual budget shortfall (of at least £132m) by 2025 are limited. It is considered that there will be very few ways in which the County Council can continue to meet the legal duty to balance the budget without any impact on the residents of Hampshire. To help understand how people could be affected by the proposals being considered, the County Council undertook an open public consultation 'Making the most of your money', which ran for six weeks between 12 June and 23 July 2023. The consultation was widely promoted to residents and stakeholders, and asked for views on a range of high-level options that could help to address the shortfall, so that the County Council could take residents' needs in to account when considering the way forward.
- 15. The consultation provided an overview of the anticipated budget gap by 2025 and explained the range of options likely to be needed to enable the County Council to continue to deliver statutory service obligations.
- 16. The consultation feedback confirmed that a number of approaches are likely to still be needed to meet the scale of the financial challenge. Consequently, the County Council will seek to:
  - continue with its financial strategy, which includes:
    - targeting resources on the most vulnerable adults and children
    - using reserves carefully to help meet one-off demand pressures
  - continue to lobby central government for fundamental changes to
    the way local government is funded, as well as a number of other ways
    to help address the funding gap including increasing funding for growth
    in social care services and for highways maintenance, and allowing
    new charges to be levied for some services;
  - help to minimise reductions and changes to local services by raising council tax by 4.99% in line with the maximum level permitted by government without a public referendum;

- generate additional income to help sustain services;
- introduce and increase charges for some services;
- consider further the opportunities for **changing local government arrangements** in Hampshire.
- 17. Executive Lead Members and Chief Officers have been provided with the key findings from the consultation to help in their consideration of the final savings proposals for this report, and a summary of these is provided at Appendix 3. Responses to the consultation will similarly help to inform the decision making by Cabinet and Full Council in October and November of 2023 on options for delivering a balanced budget up to 2025/26, which the Authority is required by law to do.
- 18. In addition, Equality Impact Assessments have also been produced for each savings proposal, and these together with the broad outcomes of the consultation and the development work on the overall SP2025 Programme have helped to inform and shape the final proposals presented for approval in this report.

### Savings Programme to 2025 - Directorate Context/Approach

- 19. The Hampshire 2050 Directorate is a newly formed Directorate in the organisation, following the organisational redesign and restructure completed in January 2023. It comprises the organisation's key place shaping strategic functions, aligned to the Hampshire 2050 vision that was revalidated by Cabinet in July 2023. The Directorate is comprised of 3 core areas:
  - Land and Assets the strategic one-organisation oversight of the County Council's land and assets portfolio including schools, the corporate estate and the County Council's strategic land holdings.
  - Culture, Communities and Strategic Programmes oversight of the County Council's strategic, cultural and community offer including grants to community and charitable organisations. There are 2 broad categories of grants to organisations; i) Grant programmes through which organisations need to competitively apply for one-off grant funding based on set criteria (this includes grant streams such as the Leaders Grant and the Rural Grants Programme); ii) recurring revenue grant support to organisations based on funding agreements or partnership arrangements.
  - **Skills, Economy and Strategic Planning** oversight of the County Council's strategic role and ambition to drive economic growth and prosperity alongside the development of transport strategy, infrastructure and statutory planning responsibilities (such as Minerals and Waste Planning and Local Nature Recovery).

Given the strategic nature of the Directorate, a proportion of activity is focussed on development of place shaping across Hampshire rather than direct operational delivery of front-line services to residents and communities. A detailed review has therefore been completed across all budget lines, balancing the on-going importance of enabling positive, strategic place shaping across Hampshire, whilst proposing opportunities that maximise savings, reduce duplication, remove recurring grant funding for non-essential activities and move to a principle of bare minimum for service delivery.

20. There are 5 areas for review identified for the Directorate:

**Grant funding** - The County Council will review and consolidate the range of grants currently offered and reduce the level of grant spend available to organisations who do not support the core statutory responsibilities of the County Council. This aligns to a principle that the County Council will not subsidise recurring revenue expenditure of organisations, beyond the agreed delivery of statutory duties / activities undertaken on behalf of the County Council. The overall grants review is comprised of three specific proposals:

- a) **Grants (One-Off Competitive)** Review and consolidation of existing centrally administered competitive grants schemes which provide one-off grants to a range of community groups and organisations.
- b) **Grants (Centrally Administered Revenue)** Review of centrally administered recurring revenue grant funding awarded to a small number of services, community organisations and charitable trusts working in partnership with the County Council (including grants awarded to The Spring in Havant, the Hampshire Association of Local Councils and other funding awarded through the wider rural programme).
- c) **Grants (Management Funding Agreements)** Review of grant funding provided under formal Management Funding Agreements to Hampshire Cultural Trust and Energise Me to manage specific services or areas of activity on behalf of Hampshire County Council.

**Directorate Organisational Redesign –** As a newly formed Directorate there is an opportunity to re-design the current operating model for Strategic Transport, Spatial Planning, Economic Development & Skills and Climate Change & Environmental Strategy. This will consider the core role and purpose of teams delivering key place shaping priorities for Hampshire and the development of an operating model based on partnership, leadership and influence rather than direct delivery.

Office Accommodation – In accordance with the recently approved Strategic Asset Management Plan (SAMP) there is an opportunity to consolidate and rationalise the County Council's built estate to maximise the utilisation of buildings and deliver revenue savings. This will include an

- assessment of all buildings across both corporate office accommodation and front-line service delivery.
- 21. The above proposals have been developed noting that there are important interdependencies between longer term strategic placemaking and wider organisational outcomes, such as the well evidenced relationship between strategic infrastructure investment, economic prosperity and societal outcomes linked to health, well-being and quality of life.

### **Summary Financial Implications**

22. The total value of the savings opportunities identified for the directorate is £5.037m. The expected cashflow profile for implementation of the savings is set out in the table below.

2024/25	2025/26	Full Year Impact	
£'000	£'000	£'000	
632	2,968	5,037	

- 23. All of the £5,037m total savings will be achieved through reductions to expenditure budgets as a result of service efficiencies and reductions, whilst developing opportunities to reduce reliance on core budgets and draw on alternative funding sources.
- 24. The detailed savings proposals that are being put forward by the directorate are contained in Appendix 1.

### **Workforce Implications**

- 25. Appendix 1 also provides information on the estimated number of reductions in staffing as a result of implementing the proposals.
- 26. Of the 32 Full Time Equivalent (FTE) posts that may be affected, it is anticipated that the majority of these will be achieved through natural turnover within the relevant services but noting that any balance would need to be managed down between now and the implementation date.
- 27. The County Council's approach to managing down staff levels in a planned and sensitive way through the use of managed recruitment, redeployment of staff where possible and voluntary redundancy where appropriate will be continued.

### **Climate Implications**

- 28. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.
- 29. Given that this report deals with savings proposals it is difficult to assess any specific climate change impacts at this stage, but assessments will be undertaken for individual proposals, if appropriate as part of the implementation process.

### **Consultation, Decision Making and Equality Impact Assessments**

- 30. As part of its prudent financial strategy, the County Council has been planning since March 2022 how it might tackle the anticipated deficit in its budget by 2025/26. As part of the Medium Term Financial Strategy (MTFS), which was last approved by the County Council in September 2022 and updated as part of the budget setting process for 2023/24, initial assumptions have been made about inflation, pressures, council tax levels and the use of reserves. Total anticipated savings of £132m are required and directorates were tasked with reviewing all possible opportunities to contribute to bridging this gap.
- 31. The County Council undertook an open public consultation 'Making the most of your money' which ran for six weeks from 12 June to 23 July 2023. The consultation was promoted to residents and stakeholders, and asked for views on a range of high-level options that could help to address the shortfall, so that the County Council could take residents' needs into account when considering the way forward.
- 32. The consultation explained that given the considerable size of the budget gap by 2025, it was likely a combination of the potential options being considered would be needed, given the limited ability the County Council has to generate income and the need to continue to deliver statutory service obligations. For example, the supporting Information Pack explained that the £132m budget forecast took into account an assumed increase in council tax of 4.99% (of which 2% must be spent on Adult social care services), and illustrated the amount of savings that would still be required even if council tax was increased by up to 10%. The Pack also explained that if central government were to support a change to the structure of local government in Hampshire, it would still take several years to fully realise any savings. Residents were similarly made aware that the use of the County Council's reserves (which are retained for service investment and to help manage financial risk) would not

provide a sustainable solution to address ongoing financial pressures. The Pack further explained that if these were used to meet service delivery these would be used up very quickly, and so only temporarily delaying the point at which other savings would need to be found.

- 33. Executive Lead Members and Chief Officers have been provided with the key findings from the consultation to help in their consideration of the final savings proposals. As the consultation feedback confirms, a number of different approaches are likely to be needed to meet the scale of the financial challenge. Consequently, the County Council will seek to:
  - continue with its financial strategy, which includes:
    - targeting resources on the most vulnerable adults and children
    - using reserves carefully to help meet one-off demand pressures
  - continue to lobby central government for fundamental changes to the way local government is funded, as well as a number of other ways to help address the funding gap including increasing funding for growth in social care services and for highways maintenance, and allowing new charges to be levied for some services;
  - help to minimise reductions and changes to local services by raising council tax by 4.99% in line with the maximum level permitted by government without a public referendum;
  - generate additional income to help sustain services;
  - introduce and increase charges for some services;
  - consider further the opportunities for **changing local government arrangements** in Hampshire.
- 34. Individual Executive Members cannot make decisions on strategic issues such as council tax levels and use of reserves and therefore, these proposals, together with the outcomes of the *Making the most of your money* consultation exercise outlined in Appendix 3, will go forward to Cabinet and County Council and will be considered in light of all the options that are available to balance the budget by 2025/26.
- 35. The proposals set out in Appendix 1 represent suggested ways in which directorate savings could be generated to maximise the contribution to the SP2025 Programme and have, wherever possible, been developed in line with the principles set out above. This includes the principle of ensuring that strategic resources are carefully targeted and challenged accordingly.
- 36. Following the Executive Member Decision Days, all final savings proposals will go on to be considered by the Cabinet and Full Council in October and November providing further opportunity for the overall options for balancing the budget to be considered as a whole and in view of the consultation

- findings. Further to ratification by Cabinet and Full Council, some proposals may be subject to further, more detailed consultation.
- 37. In addition to the consultation exercise, Equality Impact Assessments (EIAs) have been produced for each of the five savings proposals outlined in Appendix 1 and these have been provided for information in Appendix 2. The cumulative assessment provides an opportunity to consider the multiple impacts across proposals as a whole and, therefore, identify any potential areas of multiple disadvantage where mitigating action(s) may be needed.
- 38. Together the *Making the most of your money* consultation and Equality Impact Assessments have helped to shape the final proposals presented for approval in this report.

#### REQUIRED CORPORATE AND LEGAL INFORMATION:

### Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	Yes/ <del>No</del>
People in Hampshire live safe, healthy and independent lives:	Yes/ <del>No</del>
People in Hampshire enjoy a rich and diverse environment:	Yes/ <del>No</del>
People in Hampshire enjoy being part of strong, inclusive communities:	Yes/ <del>No</del>

**Other Significant Links** 

Links to previous Member decisions:	
<u>Title</u>	<u>Date</u>
Developing a Medium Term Financial Strategy  Template County Council Part I report (hants.gov.uk)	Cabinet - 19 July 2022 County Council – 29 September 2022
Direct links to specific legislation or Government Directives	
<u>Title</u>	<u>Date</u>

### Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	Location
None	

#### **EQUALITIES IMPACT ASSESSMENT:**

### 1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionally low.

### 2. Equalities Impact Assessment:

A full Equalities Impact Assessment has been undertaken for each of the savings options and these are included as a separate appendix to this report (Appendix 2).



# Hampshire 2050 Directorate – Proposed Savings Options (Subject to consultation where appropriate):

Ref.	Service Area and Description of Proposal	Impact of Proposal	2024/25 £'000	2025/26 £'000	Full Year Impact £'000	Estimate d Staffing Impact FTE
H2050-1 Page	Grants (One-Off Competitive) – Review and consolidation of existing centrally administered competitive grants schemes which provide one-off grants to a range of community groups and organisations.	Changes may mean organisations would need to develop their business models to access alternative forms of funding and investment from other sources. This may include greater reliance on funding from national bodies, increasing the generation of income locally through voluntary donations or charging for a service contribution. If sufficient alternative funding cannot be identified, this may result in a reduction in community and cultural service provision.	481	481	481	0.00
ge 43 H2050-4	Grants (Centrally Administered Revenue) – Review of centrally administered recurring revenue grant funding awarded to a small number of services, community organisations and charitable trusts working in partnership with the County Council (including grants awarded to The Spring, the Hampshire Association of Local Councils and other funding awarded through the wider rural programme).	Changes may mean organisations would need to develop their business models to access alternative forms of funding and investment from other sources. This may include greater reliance on funding from national bodies, increasing the generation of income locally through voluntary donations or charging for a service contribution. If sufficient alternative funding cannot be identified, this may result in a reduction in community and cultural service provision.	151	199	199	0.00

Appendix 1

Cultural Trust and Energise Me to manage specific services or areas of activity on behalf of Hampshire County Council.  H2050 Organisational Repesign – Organisation re-design and operating model review of strategic Transport, Spatial Planning, Economic Development & Skills and Climate Change Team  Office Accommodation – In accordance with the approved Strategic Asset Management Plan (SAMP) there is an opportunity to consolidate and cratives in the Accounty Councils.  Cultural Trust and Energise Me to manage specific services or areas of activity on behalf of Hampshire funding cannot be identified, this may result in a reduction in community and cultural service provision.  This will consider the core role and purpose of teams delivering key place shaping priorities for Hampshire, and the development of an operating model based on partnership, leadership and influence rather than direct delivery. This may impact on the ability to generate future investment through bidding for national funding.  Office Accommodation – In accordance with the approved Strategic Asset Management Plan (SAMP) there is an opportunity to consolidate and crative funding cannot be identified, this may reduction in community and cultural service provision.  This will consider the core role and purpose of teams delivering key place shaping priorities for Hampshire, and the development of an operating model based on partnership, leadership and influence rather than direct delivery. This may impact on the ability to generate future investment through bidding for national funding.  Proposals will be considered in accordance with the principles set out in the approved Strategic Asset Management Plan. This will	Ref.	Service Area and Description of Proposal	Impact of Proposal	2024/25 £'000	2025/26 £'000	Full Year Impact £'000	Estimate d Staffing Impact FTE
Design – Organisation re-design and operating model review of strategic Transport, Spatial Planning, Economic Development & Skills and Climate Change Team  Office Accommodation – In accordance with the approved Strategic Asset Management Plan (SAMP) there is an opportunity to consolidate and rationalise the County Councils built estate to delivery revenue savings. This will include an assessment of all buildings across both corporate office accommodation and frontline service delivery.  Of teams delivering key place shaping priorities for Hampshire, and the development of an operating model based on partnership, leadership and influence rather than direct delivery. This may impact on the ability to generate future investment through bidding for national funding.  Proposals will be considered in accordance with the approved Strategic Asset Management Plan. This will ensure that the asset base will reflect new ways of working across the organisation and in particular the opportunity to consolidate and improve building utilisation.	H2050-5	Agreements) – Review of grant funding provided under formal Management Funding Agreements to Hampshire Cultural Trust and Energise Me to manage specific services or areas of activity on behalf of	need to develop their business models to access alternative forms of funding and investment from other sources, increasing the generation of income and identifying operational efficiencies. If sufficient alternative funding cannot be identified, this may result in a reduction in community and	0	68	1,237	0.00
H2050-3  H20	PageH2050-2	Design – Organisation re-design and operating model review of strategic Transport, Spatial Planning, Economic Development & Skills and Climate Change	of teams delivering key place shaping priorities for Hampshire, and the development of an operating model based on partnership, leadership and influence rather than direct delivery. This may impact on the ability to generate future investment through bidding	0	1,320	1,320	32.00
	H2050-3	accordance with the approved Strategic Asset Management Plan (SAMP) there is an opportunity to consolidate and rationalise the County Councils' built estate to delivery revenue savings. This will include an assessment of all buildings across both corporate office accommodation and frontline	with the principles set out in the approved Strategic Asset Management Plan. This will ensure that the asset base will reflect new ways of working across the organisation and in particular the opportunity to consolidate	0	900	1800	0.00

Savings Programme Reference	Service Area
H2050-1	Grants (One-Off Competitive)
H2050-4	Grants (Centrally Administered Revenue)
H2050-5	Grants (Management Funding Agreements)
H2050-2	H2050 Organisational Re-Design
H2050-3	Office Accommodation

# **Hampshire 2050 Directorate**

Name of SP25 proposal:	SP25 Proposal Reference:
<b>Grants (One-Off Competitive)</b>	H2050-1

# EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Emma Noyce	H2050	Assistant Director			30/08/2023	2
2	EIA authoriser	Gary Westbrook	H2050	Director			30/08/2023	2
3	EIA Coordinator	Rosellen Lambert	US	Transformation Manager			30/08/2023	2

# Section one – information about the service and service change

Service affected	Centrally administered grant funding – one-off competitive funding
Please provide a short description of the service / policy/project/project phase	Currently the County Council provides grant funding to a range of community and not-for-profit organisations through a number of centrally administered schemes. These schemes operate a bidding process, whereby organisations can apply to the County Council throughout the year for grant funding for one-off projects, providing the organisation and the project meet the relevant eligibility criteria. Successful applications will generally be able to demonstrate the sustainability of the project beyond the grant period and applicants should also have secured funding from other sources where possible.

# Changes to centrally administered grant funding may include removing funds no longer required, removing or reducing the number or value of these awards, or providing funding or support in a different way.

# Please explain the new/changed service/policy/project

This may mean organisations would need to develop their business models to access alternative forms of funding and investment from other sources. This may include greater reliance on funding from national bodies, increasing the generation of income locally through voluntary donations or charging for a service contribution. If sufficient alternative funding cannot be identified, this may result in a reduction in community and cultural service provision.

### **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) sought residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

Has any pre-consultation engagement been carried out?

No

### Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

These competitive schemes provide one-off funding and are only available for projects that have not yet commenced. Therefore, the identity of future applicants is unknown.

Published guidance and scheme criteria include a need to reduce reliance on County Council funding and improve financial sustainability in organisations in receipt of grant funding.

**Section two: Assessment** 

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment** [add ✓ to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative Medium	Negative - High	Affects staff, public or both?
Age			✓			public
Disability			✓			public
Gender reassignment		✓				public
Pregnancy and maternity			<b>√</b>			public
Race			✓			public
Religion or belief			<b>√</b>			public
Sex			<b>√</b>			public

Sexual orientation	<b>√</b>			public
Marriage & civil partnership	<b>√</b>			public
Poverty		<b>√</b>		public
Rurality		✓		public

# Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the <u>demographic data</u> of the locations.

Area	Yes / no
All Hampshire	<b>√</b>
Basingstoke and Deane	
East Hampshire	
Eastleigh	
Fareham	
Gosport	

Hart	
Havant	
New Forest	
Rushmoor	
Test Valley	
Winchester	

### **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
Age	The population forecast for Hampshire estimates that the ageing of Hampshire's population is set to continue across the county with the Small Area Population Forecasts suggesting that by 2025 almost 23.3% of Hampshire's population will be aged 65 or older,12.3% aged 75 or older and 3.8% aged 85 or older. This may indicate a potential increase in the demand for community organisations to offer activities for older people. Reduced funding may lead to reduced ability of organisations to implement capital improvements such as building extensions and new community facilities for children, families and/or older people.
	Reduced funding opportunities may lead to a delay in culture and community projects under development while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially

	preventing the creation of new opportunities through funded pilots or improved facilities for children, families and/or older people.  Local organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, or the generation of income.  Overall, the impact on this characteristic has been assessed as negative-low.
Disability	Census 2021 data shows that 10% of Hampshire residents are classified as disabled under the Equality Act 2010 and consider their day-to-day activities to be impacted a little by their disability, while nearly 6% feel their day-to-day activities are impacted a lot. Both these figures are in line with the average for England, suggesting that while there are a significant number of people with the protected characteristic, a need for targeted activities or facilitated access to cultural and community activities are not disproportionate.
	Reduced funding opportunities may lead to a delay in culture and community projects under development while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially preventing the creation of new opportunities through funded pilots or improved facilities to support activities for disabled people.
	Local organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, or the generation of income.
	Overall, the impact on this characteristic has been assessed as negative-low.
Gender Reassignment	Applications are not generally received for projects or activities targeted to this characteristic. Therefore, the impact has been assessed as neutral.
Pregnancy and maternity	The Joint Strategic Needs Assessment for Hampshire and the Isle of Wight shows a trend of declining numbers of pregnancies occurring annually in Hampshire over the decade from 2010 to 2020. While this suggests a gradually reducing demand for targeted opportunities, this may lead to fewer community-based opportunities being financially sustainable without support,

	leading to consolidation in fewer locations negatively impacting on accessibility. Cultural and community activities, either free to access or subsidised for parents with small children, can provide valuable opportunities for early years development and support for new parents and young families.
	Reduced funding opportunities may lead to a delay in cultural and community projects under development while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially preventing the creation of new opportunities through funded pilots or improved facilities to support activities for this characteristic, such as parenting support groups, parent and toddler groups or changing facilities.
	Local organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, or the generation of income.
	Overall, the impact on this characteristic has been assessed as negative-low.
Race	A small number of competitively awarded grants tend to be to support projects which aim to promote community cohesion and integration, or to celebrate or raise awareness of other cultures. Reduced funding opportunities may lead to a delay in cultural and community projects under development while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially reducing the number of such projects delivered in Hampshire.
	Local organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, or the generation of income.
	Overall, the impact on this characteristic has been assessed as negative-low.
Religion or belief	A small number of competitively awarded grants tend to be to support projects which aim to promote community cohesion and integration, or to raise awareness of other faiths and cultures. Reduced funding opportunities may lead to a delay in cultural and community projects under development while alternative funding sources or opportunities to increase

	revenue are identified and secured. In some cases, no alternative funding may be available, potentially reducing the number of such projects delivered in Hampshire.  Local organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, or the generation of income.  Overall, the impact on this characteristic has been assessed as negative-low.
Sex	Traditionally a high proportion of participants in cultural and community projects are women. Reduced funding may lead to the reduction or withdrawal of some activities, disproportionately impacting women, or to the delay or reduction in any targeted activities to encourage more men to engage with cultural and community programmes.
	Reduced funding opportunities may lead to a delay in cultural and community projects under development while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially preventing the creation of new opportunities through funded pilots or improved facilities to support activities.
	Local organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, or the generation of income.
	Overall, the impact on this characteristic has been assessed as negative-low.
Sexual orientation	Applications are not generally received for projects or activities targeted to this characteristic. Therefore, the impact has been assessed as neutral.
Marriage and Civil Partnership	Applications are not generally received for projects or activities targeted to this characteristic. Therefore, the impact has been assessed as neutral.
Poverty	Many funded projects are to provide free or subsidised access to cultural or community activities to those from lower income backgrounds or for whom payment is a barrier to participation. Reduced funding opportunities may lead to a delay in such projects under

development while alternative funding sources are identified and secured. In some cases, no alternative funding may be available, potentially preventing the creation of new opportunities through funded pilots or improved facilities to support activities for those from lower income backgrounds to participate in cultural or community activity.

Community organisations in areas with high levels of unemployment or people on low incomes may be less likely to have access to alternative sources of local fundraising such as Parish Council precepts, local sponsorship or fundraising efforts by members of the community. They are, however, more likely to be classified as priority areas for support by other funding bodies.

These organisations will still be able to seek alternative funding either through their local County Councillor Grant scheme or other grant streams, or the generation of income through other activity and customer bases to subsidise targeted delivery for this characteristic.

Overall, the impact on this characteristic has been assessed as negative-low.

Rurality

The Rural Community Fund is open only to rural communities and a significant proportion of applications to the Leader's Community Fund are also received from rural community groups seeking to improve rural community infrastructure (village halls, etc) and opportunities. Reduced funding opportunities may lead to a delay in cultural and community projects under development while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially preventing the creation of new opportunities through funded pilots or improved facilities in rural areas.

Rural organisations will still be able to seek alternative funding either through their local County Councillor Grant scheme or other grant streams, or the generation of income.

Overall, the impact on this characteristic has been assessed as negative-low.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

### Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	rotected characteristic  Brief explanation of why this has been assessed as having medium or high negative impact		Short explanation of mitigating actions

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment.

For all characteristics marked as either having a positive impact please explain why in table 5.

### **Table 5 Consideration of and explanation for positive impacts**

Protected characteristic	Brief explanation of why this has been assessed as having positive impact

### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.

- Consider undertaking consultation/re-consulting<sup>1</sup>.
- o If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate explain and justify reasons why in the assessment.
- o Carry out a subsequent impact severity assessment following mitigating actions.

### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

### Relevant schemes and grant funds:

<u>Leaders Community Grants | Hampshire County Council (hants.gov.uk)</u>
<u>Rural Communities Fund | Hampshire County Council (hants.gov.uk)</u>
Parish and Town Council Investment Fund | Hampshire County Council (hants.gov.uk)

### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

# **Hampshire 2050 Directorate**

Name of SP25 proposal:	SP25 Proposal Reference:
<b>Grants (Centrally Administered</b>	H2050-4
Revenue)	

### EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Emma Noyce	H2050	Assistant Director	emma.noyce@hants.gov.uk		30/08/2023	2
2	EIA authoriser	Gary Westbrook	H2050	Director	gary.westbrook@hants.gov.uk		30/08/2023	2
3	EIA Coordinator	Rosellen Lambert	US	Transformation Manager	rosellen.lambert@hants.gov.uk		30/08/2023	2

# Section one – information about the service and service change

Service affected	Centrally administered grant funding – a number of culture and community organisations receiving revenue funding.	
Please provide a short description of the service / policy/project/project phase	The County Council provides centrally administered recurring grant funding to a number of cultural and community organisations and charitable trusts, enabling a range of outcomes to residents and communities across Hampshire.	
	The funding is generally provided through an annually reviewed and awarded revenue grant, sometimes defined through an informal partnership agreement between Hampshire County Council and the partner organisation, to deliver an agreed service or range of services.	
	This proposal will include a review of funding to The Spring, Havant, the Hampshire Association of Local Councils and other culture and community organisations as may be identified through the project.	

# Please explain the new/changed service/policy/project

Changes to centrally administered grant funding may include removing funds no longer required, removing or reducing the number or value of these awards, or providing funding or support in a different way.

This may mean organisations would need to develop their business models to access alternative forms of funding and investment from other sources. This may include greater reliance on funding from national bodies, increasing the generation of income locally through voluntary donations or charging for a service contribution. If sufficient alternative funding cannot be identified, this may result in a reduction in community and cultural service provision.

### **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) sought residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

Has any pre-consultation engagement been carried out?

\/	_	_
Y	e	S

### Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

In some cases, engagement with the key affected organisations has taken place. Discussions, guidance and support over time have emphasised a need to reduce reliance on Council funding and improve financial sustainability in all organisations in receipt of grant funding. Confirmation of the latest annual awards to many of these organisations has included notification that they would be the last grants awarded by the Council for the delivery of these services.

### **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment** [add ✓ to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age			✓			public
Disability			✓			public
Gender reassignment		√				public
Pregnancy and maternity			<b>√</b>			public
Race		✓				public
Religion or belief		√				public
Sex			✓			public
Sexual orientation		✓				public

Marriage & civil partnership	<b>√</b>			public
Poverty		<b>√</b>		public
Rurality		✓		public

# Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the <u>demographic data</u> of the locations.

Area	Yes / no
All Hampshire	<b>√</b>
Basingstoke and Deane	
East Hampshire	
Eastleigh	
Fareham	
Gosport	
Hart	

Havant	
New Forest	
Rushmoor	
Test Valley	
Winchester	

### **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
Age	The population forecast for Hampshire estimates that the ageing of Hampshire's population is set to continue across the county with the Small Area Population Forecasts suggesting that by 2025 almost 23.3% of Hampshire's population will be aged 65 or older,12.3% aged 75 or older and 3.8% aged 85 or older. This may indicate a potential increase in the demand for cultural or community organisations to offer activities for older people.  Reduced funding may lead to reduced ability of organisations to implement capital improvements such as building extensions and new community facilities for children, families
	and/or older people.  Reduced funding may lead to the reduction or withdrawal of some targeted activities for a variety of age groups, or to a delay in cultural and community projects under development while alternative funding sources or opportunities to increase revenue are identified and
	secured.

	Organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, other funders, or the generation of income.  Overall, the impact on this characteristic has been assessed as negative-low.
	Overall, the impact on this characteristic has been assessed as negative-low.
Disability	Census 2021 data shows that 10% of Hampshire residents are classified as disabled under the Equality Act 2010 and consider their day-to-day activities to be impacted a little by their disability, while nearly 6% feel their day-to-day activities are impacted a lot. Both these figures are in line with the average for England, suggesting that while there are a significant number of people with the protected characteristic, a need for targeted activities or facilitated access to cultural and community activities are not disproportionate.
	Reduced funding opportunities may lead to a reduction or withdrawal of some targeted activities for disabled people or to a delay in cultural and community projects under development while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially preventing the creation of new opportunities through funded pilots or improvements to facilities to support activities for disabled people.
	Organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, other funders, or the generation of income.
	Overall, the impact on this characteristic has been assessed as negative-low.
Gender Reassignment	The proposal has not been assessed as having a positive or negative impact on this characteristic. The assessment is therefore neutral.
Pregnancy and maternity	The Joint Strategic Needs Assessment for Hampshire and the Isle of Wight shows a trend of declining numbers of pregnancies occurring annually in Hampshire over the decade from 2010 to 2020. While this suggests a gradually reducing need for targeted opportunities, this may lead to fewer local or community-based opportunities being financially sustainable without support, leading to consolidation in fewer locations negatively impacting on accessibility. Cultural and community venues and activities, either free to access or subsidised for parents

with small children, can provide valuable opportunities for early years development and support for new parents and young families.
Reduced funding opportunities may lead to a reduction or withdrawal of some targeted activities for people with this protected characteristic, or to a delay in cultural and community projects under development while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially preventing the creation of new opportunities through funded pilots or improved facilities to support activities for this characteristic, such as parenting support groups, or parent and toddler groups.
Organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, other funders, or the generation of income.
Overall, the impact on this characteristic has been assessed as negative-low.
The proposal has not been assessed as having a positive or negative impact on this characteristic. The assessment is therefore neutral.
The proposal has not been assessed as having a positive or negative impact on this characteristic. The assessment is therefore neutral.
Traditionally, a high proportion of visitors to cultural and community venues are women with young children. Reduced funding may lead to the reduction or withdrawal of some activities, disproportionately impacting women, to the delay or reduction in any targeted activities to encourage more men to engage with cultural and community programmes, or to the closure of a small number of venues.
Reduced funding opportunities may lead to a delay in cultural and community projects under development while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially preventing the creation of new opportunities through funded pilots or improved facilities to support activities for this characteristic.

	Organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, other funders, or the generation of income.
	Overall, the impact on this characteristic has been assessed as negative-low.
Sexual orientation	The proposal has not been assessed as having a positive or negative impact on this characteristic. The assessment is therefore neutral.
Marriage and Civil Partnership	The proposal has not been assessed as having a positive or negative impact on this characteristic. The assessment is therefore neutral.
Poverty	If funding is withdrawn or reduced, this may disproportionately affect free to access services or venues, with paid to access services or venues generating sufficient income to continue operating. This may limit the opportunity for those from lower income backgrounds to participate in cultural or community activity.
	The Spring delivers services in Havant, the district with the most lower super output areas (LSOA) in Hampshire that fall within the 10% most multiple deprived areas in England.
	Community organisations in areas with high levels of unemployment or people on low incomes may be less likely to have access to alternative sources of local fundraising such as Parish Council precepts, local sponsorship or fundraising efforts by members of the community. However, they are more likely to be classified as priority areas for support by other funding bodies.
	Organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, other funders, or the generation of income.
	Overall, the impact on this characteristic has been assessed as negative-low.
Rurality	Rural areas may already have more limited access to cultural and community infrastructure than urban areas. Reduced funding may lead to the consolidation of delivery of services in a smaller number of locales, leading to the closure of a small number of venues which may be

more likely to be in rural locations, reducing accessibility to community and cultural infrastructure and opportunities.

Reduced funding opportunities may also lead to a delay in cultural and community projects under development while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially preventing the creation of new opportunities through funded pilots or improved facilities in rural areas.

Organisations will still have the opportunity to apply for grant support to pump-prime activities through their local County Councillor Grant fund or other grant streams, other funders, or the generation of income.

Overall, the impact on this characteristic has been assessed as negative-low.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment.

For all characteristics marked as either having a positive impact please explain why in table 5.

### Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact		

### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - o Consider undertaking consultation/re-consulting<sup>2</sup>.
  - If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate
     explain and justify reasons why in the assessment.
  - o Carry out a subsequent impact severity assessment following mitigating actions.

#### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

Annually funded organisations which may be specifically affected by any changes to grant funding:

<u>The Spring Arts & Heritage Centre | Havant, Hampshire Home | HALC (hampshirealc.org.uk)</u>

### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

# **Hampshire 2050 Directorate**

Name of SP25 proposal:	SP25 Proposal Reference:
Grants (Management Funding	H2050-5
Agreements)	

# EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Emma Noyce	H2050	Assistant Director	Emma.noyce@hants.gov.uk		30/08/2023	2
2	EIA authoriser	Gary Westbrook	H2050	Director	Gary.westbrook@hants.gov.uk		30/08/2023	2
3	EIA Coordinator	Rosellen Lambert	US	Transformation Manager	Rosellen.lambert@hants.gov.uk		30/08/2023	2

### Section one – information about the service and service change

Service affected	Centrally administered grant funding – Hampshire Cultural Trust and Energise Me	
	The County Council has a Management Funding Agreement with two organisations which deliver services previously administered by the County Council: Hampshire Cultural Trust ("the Trust") and Energise Me.	
Please provide a short description of the service / policy/project/project phase	The Agreement with Hampshire Cultural Trust provides funding for the purposes of i) managing the County Council's arts and museum collections and the management and operation of a number of cultural venues and properties on behalf of the County Council and ii) the provision of arts and museum outreach activities for the benefit of the public.	
	Winchester City Council also has a similar relationship with the Trust and provides funding for elements of its portfolio. The Trust is also an Arts Council England National	

Portfolio Organisation and receives funding from this source to support elements of its programme.

Overall, the Trust occupies 21 properties comprising museums, art galleries, art centres and unique, historical attractions, 17 of which are leased from the County Council. One venue is outside the Hampshire borders. It also manages the County Council's and Winchester City Council's accredited collections from its base in Chilcomb House.

The Trust welcomes almost 635,000 visits to its venues annually. In the last five years it has delivered 27 targeted social impact programmes, working with 6,200 participants and more than 90 partners. It is supported by more than 400 volunteers.

<u>The Agreement with Energise Me</u> provides funding for core costs and additional contributions to various schemes. In return for funding from the County Council, Energise Me runs the Hampshire County Council Talented Athlete Scheme and Hampshire County Council Coaching Bursary scheme.

The Period 2 of Management Funding agreement with Energise Me expires on 31 March 2024. After this Hampshire County Council has no obligation to provide further funding. In July 2022 an Executive Member decision confirmed that funding would be awarded for the financial years 2022/23 and 2023/24 and that this would be the final award to Energise Me.

Energise Me is a charity that champions physical activity for all in Hampshire and the Isle of Wight. The majority of Energise Me's funding is derived from Sport England.

Please explain the new/changed service/policy/project

Changes through funding provided in accordance with Management Funding agreements may include reducing funding or ending funding where the term of the agreement has completed.

The organisations would need to develop their business models to access alternative forms of funding and investment from other sources, increasing the generation of income and identifying operational efficiencies. If sufficient alternative funding cannot be identified, this may result in a reduction in community and cultural service provision.

### **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) sought residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

Has any pre-consultation engagement been carried out?

Yes

### Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

Engagement with the Trust has taken place and a collaborative project between the County Council and the Trust is underway to explore and develop more financially sustainable business models and portfolio, to strengthen the longer-term financial viability and independence of the Trust. Further work and exploration may lead to changes on a venue-by-venue basis that require revised Equality Impact Assessments.

Detailed conversations were held with Energise Me in 2022 which led to the decision to provide a final award of funding for the period 2022/23 and 2023/24.

### **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment** [add ✓ to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age			<b>✓</b>			public
Disability			✓			public
Gender reassignment		<b>√</b>				public
Pregnancy and maternity			<b>√</b>			public
Race		✓				public
Religion or belief		<b>√</b>				public
Sex			<b>√</b>			public
Sexual orientation		<b>✓</b>				public
Marriage & civil partnership		<b>√</b>				public
Poverty			✓			public
Rurality			<b>√</b>			public

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the <u>demographic data</u> of the locations.

Area	Yes / no
All Hampshire	<b>√</b>
Basingstoke and Deane	
East Hampshire	
Eastleigh	
Fareham	
Gosport	
Hart	
Havant	
New Forest	
Rushmoor	
Test Valley	
Winchester	

**Section three: Equality Statement** 

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
Age	Traditionally, cultural venues and activities may be accessed more by families with young children, students and older people.
	The population forecast for Hampshire estimates that the ageing of Hampshire's population is set to continue across the county with the Small Area Population Forecasts suggesting that by 2025 almost 23.3% of Hampshire's population will be aged 65 or older,12.3% aged 75 or older and 3.8% aged 85 or older. This may indicate a potential increase in the demand for cultural activities for older people.
	Reduction in levels of funding may lead to a delay in projects under development, including general access activities and those targeted to specific age groups, while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially meaning the withdrawal of activities or the closure of a small number of venues. As well as impacting visitors, this may impact on staff and/or volunteers if their roles cannot be relocated to other venues.
	The Talented Athlete Scheme specifically supports young people in sport. If funding is reduced or removed, then fewer young people may be supported, or young people may be supported to a lesser extent.
	Both organisations will still have the opportunity to apply for grant support to pump-prime activities and other grant streams, including national funding bodies, for the generation of income.
	Overall, the impact on this characteristic has been assessed as negative-low.
Disability	The Trust welcomes almost 635,000 visits to its venues annually, but the County Council does not have these visit figures disaggregated by protected characteristic. The County Council also

	does not have target programme participants, staff numbers or volunteer numbers disaggregated by programme participants.
	Census 2021 data shows that 10% of Hampshire residents are classified as disabled under the Equality Act 2010 and consider their day-to-day activities to be impacted a little by their disability, while nearly 6% feel their day-to-day activities are impacted a lot. Both these figures are in line with the average for England, suggesting that while there are a significant number of people with this protected characteristic, a need for targeted activities or facilitated access to cultural and community activities are not disproportionate.
	Reduction in levels of funding may lead to a delay in projects under development, including general access activities and those targeted to those with this protected characteristic, while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially meaning the reduction or withdrawal of some targeted activities for disabled people, delays in any planned projects to improve accessibility of venues, or the closure of a small number of venues, which may impact on the ability of disabled people to travel to their nearest cultural venue operated by the Trust. As well as impacting visitors, this may impact on staff and/or volunteers if their roles cannot be relocated to other venues.
	The Trust will still have the opportunity to apply for grant support to pump-prime activities through the local County Councillor Grant fund opportunities relevant to each venue, other grant streams, including national funding bodies, or the generation of income.
	Overall, the impact on this characteristic has been assessed as negative-low.
Gender Reassignment	The proposal has not been assessed as having a positive or negative impact on this characteristic. The assessment is therefore neutral.
Pregnancy and maternity	The Trust welcomes almost 635,000 visits to its venues annually, but the County Council does not have these visit figures disaggregated by protected characteristic.
	The County Council also does not have target programme participants, staff numbers or volunteer numbers disaggregated by programme participants. Cultural venues and activities,

	either free to access or subsidised for parents with small children and can provide valuable opportunities for early years development and support for new parents and young families.
	Reduction in levels of funding may lead to a delay in projects under development, including general access activities and those targeted to those with this protected characteristic, while alternative funding sources or opportunities to increase revenue are identified and secured. In some cases, no alternative funding may be available, potentially meaning the reduction or withdrawal of some targeted activities. It may also lead to the closure of a small number of venues, which may impact on the ability of people with this protected characteristic to travel to their nearest cultural venue operated by the Trust. As well as impacting visitors, this may impact on staff and/or volunteers if their roles cannot be relocated to other venues.
	The Trust will still have the opportunity to apply for grant support to pump-prime activities through the local County Councillor Grant fund opportunities relevant to each venue, other grant streams, including national funding bodies, or the generation of income.
	Overall, the impact on this characteristic has been assessed as negative-low.
Race	The proposal has not been assessed as having a positive or negative impact on this characteristic. The assessment is therefore neutral.
Religion or belief	The proposal has not been assessed as having a positive or negative impact on this characteristic. The assessment is therefore neutral.
Sex	The Trust welcomes almost 635,000 visits to its venues annually, but the County Council does not have these visit figures disaggregated by protected characteristic. The County Council also does not have target programme participants, staff numbers or volunteer numbers disaggregated by programme participants.
	Traditionally, a high proportion of visits to cultural venues are women. Reduced funding may lead to the reduction or withdrawal of some activities, disproportionately impacting women, to the delay or reduction in any targeted activities to encourage more men to engage with cultural programmes, or to the closure of a small number of venues. As well as impacting visitors, this may impact on staff and/or volunteers if their roles cannot be relocated to other venues.

	Both the Talented Athlete Scheme and the support for coaching, volunteering and officials provided by Energise Me seek to increase equality in representation from young women. Reduced funding may affect the ability of this scheme to reach as many young women in sport, or to provide the same level of support. Non-grant support to individuals is also provided through the Talented Athlete Scheme, for example through free access to local training facilities.
	Both organisations will still have the opportunity to apply for grant support to pump-prime activities and other grant streams, including national funding bodies, for the generation of income.
	Overall, the impact on this characteristic has been assessed as negative-low.
Sexual orientation	The proposal has not been assessed as having a positive or negative impact on this characteristic. The assessment is therefore neutral.
Marriage and Civil Partnership	The proposal has not been assessed as having a positive or negative impact on this characteristic. The assessment is therefore neutral.
Poverty	The Trust welcomes almost 635,000 visits to its venues annually, but the County Council does not have these visit figures disaggregated by this characteristic. The County Council also does not have target programme participants, staff numbers or volunteer numbers disaggregated by programme participants.
	A small number of venues operated by the Trust are located in districts of Hampshire with three or more lower super output areas (LSOA) that fall within the 20% most multiple deprived areas in England. Collectively, these venues contribute around 80,000 to this total visit number. Venues in districts encompassing any of the 10% most multiple deprived LSOAs contribute around 30,000 visits.
	If sufficient alternative funding is not identified, reductions in funding may disproportionately affect low cost or free to access activities or venues, with venues able to attract higher ticket-paying visits more likely to generate sufficient income to be financially self-sustaining. This may limit the opportunity for those from lower income backgrounds to participate in cultural activity if local venues reduce their offer or close and the cost of travelling to other venues is

too high. As well as impacting visitors, this may impact on staff and/or volunteers if their roles cannot be relocated to other venues.

Venues in less affluent districts may be less able to attract local sponsorship or to benefit from local fundraising, but more able to attract alternative funds from national funding bodies, as these areas are more likely to be classified as being in priority areas for support by other funding bodies. For example, as an Arts Council England National Portfolio Organisation, the Trust currently receives funding from this body to deliver services in Gosport and Rushmoor.

The Talented Athlete Scheme provides equitable routes into sport by providing funding – a reduction in funding may disproportionately affect young people from lower income backgrounds. Non-grant support to individuals is also provided through the Talented Athlete Scheme, for example through free access to local training facilities.

Both organisations will still have the opportunity to apply for grant support to pump-prime activities and other grant streams, including national funding bodies, for the generation of income.

Overall, the impact on this characteristic has been assessed as negative-low.

Rurality

The Trust welcomes almost 635,000 visits to its venues annually, but the County Council does not have these visit figures disaggregated by this characteristic. The County Council also does not have target programme participants, staff numbers or volunteer numbers disaggregated by programme participants.

A small number of venues operated by the Trust are located in rural areas of Hampshire and collectively these venues contribute around 24,000 to this total visit number.

Venues in less densely populated rural areas may be less likely to attract sufficient ticket-paying visits to be financially self-sustaining, but more able to attract alternative funds from national funding bodies, as these areas are more likely to be classified as being in priority areas for support by other funding bodies. For example, as an Arts Council England National Portfolio Organisation, the Trust currently receives funding from this body to deliver services in the New Forest.

If sufficient alternative funding is not identified, reductions in funding may disproportionately affect rural venues, with venues able to attract higher levels of visits more likely to generate sufficient income to be financially self-sustaining. This may limit the opportunity for those from rural areas to participate in cultural activity if local venues reduce their offer or close. Rural communities are also more likely to experience reduced transport infrastructure, reducing the ability to travel to less-local alternative venues operated by the Trust. As well as impacting visitors, this may impact on staff and/or volunteers if their roles cannot be relocated to other venues.

The Trust will still have the opportunity to apply for grant support to pump-prime activities through the local County Councillor Grant fund opportunities relevant to each venue, other grant streams, including national funding bodies, or the generation of income.

Overall, the impact on this characteristic has been assessed as negative-low.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

## Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions	

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment.

For all characteristics marked as either having a positive impact please explain why in table 5.

## Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact

### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - o Consider undertaking consultation/re-consulting<sup>3</sup>.
  - If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate
     explain and justify reasons why in the assessment.
  - o Carry out a subsequent impact severity assessment following mitigating actions.

### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

Visit | Hampshire Cultural Trust (hampshireculture.org.uk)

Hampshire Talented Athlete Scheme - Energise Me

## Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

## Hampshire 2050

Name of SP25 proposal:	SP25 Proposal Reference:
H2050 Organisational Re-Design	H2050-2

## EIA writer(s) and authoriser

No.		Name	Department	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Emma Noyce	H2050	Assistant Director	Emma.noyce@hants.gov.uk		07.07.2023	1
2	EIA authoriser	Gary Westbrook	H2050	Director	Gary.westbrook@hants.gov.uk		07.07.2023	
3	EIA Coordinator	Patrick Poyntz- Wright	Universal Services	Capital and Democratic Services Manager	patrick.poyntz- wright@hants.gov.uk		07.07.2023	

## Section one – information about the service and service change

Service affected	Hampshire 2050 – Economy and Skills and Culture, Community and Key Programmes teams		
Please provide a short description of the service / policy/project/project phase	Hampshire 2050 as a Directorate was formed in January 2023. The purpose of this Directorate is to drive forward the Hampshire 2050 Vision and the Serving Hampshire Strategic Plan outcomes through an integrated strategic approach, co-ordinating efforts within and beyond the County Council to deliver greater impact for our people and community.		
	The Directorate consists of three branch areas:		
	<ul><li>Land and Assets</li><li>Skills, Economy and Spatial Planning</li></ul>		

- Culture, Community and Strategic Programmes

The roles, responsibility and remit of the Director and Assistant Directors were reviewed as part of the first phase of organisational redesign in late 2022 and these positions have now been confirmed. However, the service areas sitting under each Assistant Director have not yet been reviewed in light of the organisational restructure and future requirements of the H2050 Directorate.

The Directorate currently consists of 159 staff (149 FTE) as at 30 June 2023

The purpose of this project is to review the functions and structure of the Directorate to ensure it is best able to deliver the objectives described above, in line with the County Council's overall vision.

This review has not yet commenced, so it is not yet possible to describe how the functional areas might be structured or operate differently in the future. Through the course of the project, options will be developed which may include:

- Some functions ending or reducing in scope
- Some functions increasing in priority or emphasis
- Different groupings of services within the overall directorate structure
- Different operating models and ways of working
- Embedding of current functions and responsibilities elsewhere in the Directorate or wider organisation

The priority areas for review include:

- Economic Development & Skills
- Spatial Planning
- Strategic Transport
- Climate change

Staff:

# Please explain the new/changed service/policy/project

Until the organisational redesign is more fully scoped and developed, it is not possible to specify detailed staff impacts, so this EIA will be regularly reviewed and updated as the project progresses. However, potential impacts may include:

- A reduction in overall staffing (potentially up to c 32 FTE)
- Changes in role profiles, roles and responsibilities
- Staff working within a different structure or reporting to different managers
- Additional responsibilities within scope of current role profile

#### Public:

Given the strategic place-making function of the Directorate, it is difficult to draw a direct link between short term organisational changes and any long-term impact to the public. The intention of the review is that any long-term impacts will be adequately mitigated through a greater focus and targeting of work, leading to an improved relationship between the County Council's strategic place-making role and its day-to-day operational delivery and, ultimately, better outcomes for people.

However, there is potential for the County Council to end its involvement in some areas of work which may have some long-term impacts. For example, losing the whole economic development function could impact upon Hampshire's economic recovery and weaken capability to negotiate any devolution settlement (e.g., County Deal). It would ultimately translate into lost investment, skills, and jobs.

As the organisational review is at such an early stage, and the intention of the review is to ensure that the future organisational structure will improve outcomes for Hampshire as a place and its residents, all public impacts have been judged as neutral. This will be revised and updated throughout the project as greater clarity is developed about the scope and impacts of the review.

## **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) sought residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

Has any pre-consultation engagement been carried out?

The Hampshire 2050 Vision and Serving Hampshire Strategic Plan set out the strategic direction of travel, which will inform the organisational redesign.

## Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

Staff affected will be consulted in accordance with our statutory obligations and the County Council's employment policy requirements.

## **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment** [add ✓ to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age		✓				Both
Disability		✓				Both
Gender reassignment		✓				Both
Pregnancy and maternity		✓				Both
Race		✓				Both
Religion or belief		✓				Both
Sex		√				Both
Sexual orientation		<b>√</b>				Both
Marriage & civil partnership		√				Both
Poverty		<b>√</b>				Both
Rurality		✓				Both

Does the proposal impact on a specific area? Consider the <u>demographic data</u> of the locations.

Area	Yes / no
All Hampshire	Y
Basingstoke and Deane	
East Hampshire	
Eastleigh	
Fareham	
Gosport	
Hart	
Havant	
New Forest	
Rushmoor	
Test Valley	
Winchester	

**Section three: Equality Statement** 

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
Age	Staff: The age profile of the directorate is as follows: 20-29 18% 30-39 19% 40-49 28% 50-59 26% 60-69 8% 70+ 1%
	Whilst the redesign is not yet scoped, there is no reason that it should have disproportionate impacts on any particular age group.
	Public: All public impacts have been assessed as neutral as the scope of the project has yet to be defined, so it is not yet possible to say what the direct impacts to the public will be. Whilst some areas of work may be scaled down or ended, the intended outcome of the review is that the County Council is better able to meet the needs of its' residents through increased strategic capability and place-shaping. The intention is, therefore, that the long term impacts are neutral or positive in all cases.
Disability	Staff: 9% of staff in the Directorate have identified that they have a disability. This is slightly higher than the overall County Council workforce figure of 4.5%.  Whilst the redesign is not yet scoped, there is no reason that it should have disproportionate impacts on staff with a disability.  Public: Impacts as per those recorded above.
Gender reassignment	This data is not available for the H2050 Directorate.  Whilst the redesign is not yet scoped, there is no reason that it should have disproportionate impacts on gender reassignment.  Public: Impacts as per those recorded above.

Pregnancy and maternity	This data is not available for the H2050 Directorate.
,	Whilst the redesign is not yet scoped, there is no reason that it should have disproportionate
	impacts on pregnancy or maternity. Relevant policies will be followed for any staff affected.
	Public: Impacts as per those recorded above.
	This data is not yet available for the H2050 Directorate.
Dese	Whilst the redesign is not yet scoped, there is no reason that it should have disproportionate
Race	impacts on gender reassignment.
	Public: Impacts as per those recorded above.
	This data is not yet available for the H2050 Directorate.
Religion or belief	Whilst the redesign is not yet scoped, there is no reason that it should have disproportionate
_	impacts on religion or belief.
	Public: Impacts as per those recorded above.
	52% of staff identify as female, 48% as male.
Sex	Whilst the redesign is not yet scoped, there is no reason that it should have disproportionate
Sex	impacts on sex.
	Public: Impacts as per those recorded above.
	This data is not yet available for the H2050 Directorate.
Sexual orientation	Whilst the redesign is not yet scoped, there is no reason that it should have disproportionate
	impacts on sexual orientation.
	Public: Impacts as per those recorded above.
	This data is not available for the H2050 Directorate.
Marriage & civil partnership	Whilst the redesign is not yet scoped, there is no reason that it should have disproportionate
Marriage & Givii partifership	impacts on marriage and civil partnership.
	Public: Impacts as per those recorded above.
	As the review is not yet scoped, it is not yet possible to identify which grades will be impacted
Poverty	so this element of the assessment will be reviewed as the project progresses. Overall H2050
loverty	has a relatively small number of FTEs on lower grades (D and below).
	Public: Impacts as per those recorded above.
	This data is not available for the H2050 Directorate.
Rurality	Whilst the redesign is not yet scoped, there is no reason that it should have disproportionate
	impacts on rurality.
	Public: Impacts as per those recorded above.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions
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If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment.

For all characteristics marked as either having a positive impact please explain why in table 5.

## Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact

## Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - o Consider undertaking consultation/re-consulting4.

- If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate
   explain and justify reasons why in the assessment.
- o Carry out a subsequent impact severity assessment following mitigating actions.

### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

A full impact assessment cannot be completed until more detailed options and proposals have been developed and the impact on specific groups of staff and service users can be determined. At this stage potential impacts have been identified at a Directorate level using data available in relation to all staff and breadth of service users. The impact assessment will therefore be reviewed on a regular basis as the programme of work progresses.

Due to the relatively small numbers of staff in each branch of the directorate, some members of staff may choose not to disclose protected characteristics within workforce data. This means that there is a small chance that there may be more staff with protected characteristics than figures indicate.

### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

## Hampshire 2050

Name of SP25 proposal:	SP25 Proposal Reference:	
Office Accommodation	H2050-3	

## EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Rebecca Thompson	H2050	Strategic Manager	Rebecca.thompson@hants.gov.uk		08/08/2023	2
2	EIA authoriser	Gary Westbrook	H2050	Director of Hampshire 2050	gary.westbrook@hants.gov.uk		17/08/2023	2
3	EIA Coordinator	Rosellen Lambert	Universal Services	Transformation Manager	rosellen.lambert@hants.gov.uk		08/08/2023	2

## Section one – information about the service and service change

Service affected	<ul> <li>All County Council staff and services currently accommodated within the County Council offices, district council offices and other buildings within scope of the review.</li> <li>FM teams providing operational building management.</li> <li>Employees of partner organisations and tenants.</li> <li>Members, volunteers, and workers including agency staff, contractors and suppliers of service.</li> <li>Service users, visitors and general members of the public making enquiries.</li> </ul>
Please provide a short description of the service / policy/project/project phase	Hampshire County Council provides circa 5,000 workstations and work accommodation across its estate for staff who are predominantly office based. Following the Covid pandemic and introduction of new ways of working the County Council requires considerably less office space and therefore is seeking to rationalise its requirement and

	dispose of surplus accommodation to improve organisational efficiency and make cost savings.
Please explain the new/changed service/policy/project	A review and rationalisation of the County Council's office portfolio and associated corporate buildings is taking place to achieve increased utilisation of retained buildings and reduce ongoing revenue costs. This will result in some staff and services being relocated to alternative retained properties and may include co-location of services.

## **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) sought residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

Has any pre-consultation engagement been carried out?

Yes		

## Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

- Engagement has been undertaken with Corporate Management Team (CMT), the Leader and Cabinet to establish the scope of the programmes.
- There is ongoing engagement with CMT, Directorate Management Teams (DMTs), Directorate Transformation Leads (DTLs) and Heads of Service to establish future accommodation needs and develop proposals which will identify surplus any retained accommodation. The strategy is also informed by the Corporate Staff survey.
- There will continue to be engagement with CMT, DMTs, DTLs and Heads of Service to consider options and proposals for the relocation of staff and services to alternative retained buildings.
- There will be further consultation with Assistant Directors and Heads of Service regarding potential impacts at a service level for both staff and service users.
- Where partners are also located in our buildings, engagement will also take place with them.

- There will be engagement with Staff Networks around potential impacts on specific groups.
- Services will undertake formal consultation with their staff regarding any proposed contractual change of work base in conjunction with Human Resources and in accordance with HCC employment policies.
- Services will lead any formal consultation with their service users regarding any proposed change to delivery location.
- The Leader and Cabinet will receive regular briefings.

## **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment** [add ✓ to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age		✓				Both
Disability		<b>√</b>				Both
Gender reassignment		√				Both
Pregnancy and maternity		√				Both

Race	<b>√</b>	Both
Religion or belief	✓	Both
Sex	<b>√</b>	Both
Sexual orientation	<b>✓</b>	Both
Marriage & civil partnership	<b>√</b>	Both
Poverty	<b>√</b>	Both
Rurality	<b>√</b>	Both

## Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the <u>demographic data</u> of the locations.

Area	Yes / no
All Hampshire	Yes
Basingstoke and Deane	Yes
East Hampshire	Yes
Eastleigh	Yes

Fareham Yes  Gosport Yes  Hart Yes  Havant Yes  New Forest Yes  Rushmoor Yes  Test Valley Yes  Winchester Yes		
Hart Yes Havant Yes New Forest Yes Rushmoor Yes Test Valley Yes	Fareham	Yes
Havant Yes  New Forest Yes  Rushmoor Yes  Test Valley Yes	Gosport	Yes
New ForestYesRushmoorYesTest ValleyYes	Hart	Yes
Rushmoor Yes  Test Valley Yes	Havant	Yes
Test Valley Yes	New Forest	Yes
	Rushmoor	Yes
Winchester Yes	Test Valley	Yes
	Winchester	Yes

## **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
Age	Organisation age profile: The County Council workforce has an even distribution of age groups above 25, across all Directorates.
	Service user age profile: service users span all age groups from young children to older adults.
	Evidence is clear that the prevalence of disability increases with age. Disability, measured as Limitations on Activities of Daily Living (LADL), affects 40% of older people aged 60, and 75% of those aged 80 and above. The disability is severe for 20% of older people aged 60 and 50% of those aged

	80 and above. Source Age UK: rb may16 cpa rapid review diversity in- older age disability.pdf (ageuk.org.uk). This is considered as part of the analysis of impact for disabled employees and service users.  Co-location of services into shared buildings may improve accessibility for those users of multiple services.  In balance, therefore, the impact on this characteristic has been assessed as neutral.
Disability	5.4% of employees record themselves as having a physical or mental health conditions or illness lasting or expected to last for 12-months or more.
	Government Report (Office for National Statistics, October – December 2020) noted that 20% of working age adults report to have a disability.
	Any relocation of staff may have implications for those who are disabled. For example, staff with a physical disability may require wheelchair access, or need to be based on the ground floor of a building if it doesn't have a lift. The needs of those with any nonphysical disability will also be considered, for example, some mental health conditions may be exacerbated by a more intense use of office space, hence the provision of break out spaces and smaller spaces for quiet working will remain important. Where staff with a disability may be unduly impacted by a change to their office accommodation, this will be managed and mitigated through the existing legal framework and corporate policy relating to the employer making reasonable adjustments in the workplace to meet the needs of disabled staff.
	Where service users require access to buildings, the suitability of accommodation in respect of service users with a disability will be considered as part of the options assessment and proposed outcome to ensure that services remain accessible and with suitable facilities. Co-location of services into shared buildings may improve accessibility for those users of multiple services.
	In balance, therefore, the impact on this characteristic has been assessed as neutral.
Gender reassignment	There is limited data available to determine the proportion of staff (only 4.2% of staff have provided information on gender identity) or services users potentially impacted. Impacts will be considered through any information gathered through appropriate consultation with County Council staff networks and service users. Availability of facilities such as gender-neutral toilets will be considered in determining future accommodation provision.
	Overall, the impact on this characteristic has been assessed as neutral.

Pregnancy and maternity	358 staff were identified as starting or being on maternity leave in the year to 31 March 2023, with 60 starting or being on paternity leave, 9 shared parental leave and 4 adoption leave. Relocation of staff may have implications for those staff that are pregnant, for example access to workspace if a building does not have a lift or impacts on transport arrangements. Staff returning from maternity or parental leave may also have experienced lower incomes and therefore be more impacted in changes to travel costs.
	Changes in the location of services, where these services have a higher proportion of service users who are pregnant or parents and families may also be disproportionately impacted. Accessibility of services to these cohorts will be considered as proposals are developed and potential changes to services accommodation can be identified. Co-location of services into shared buildings may improve accessibility for those users of multiple services.
	In balance, therefore, the impact on this characteristic has been assessed as neutral.
Race	91% of our staff classify themselves as white and 9.4% classify themselves as from an ethnic minority. There is a greater representation of ethnic minority staff in grades A-C. Therefore, any changes to work base which could result in increased travel costs may have a negative impact. Conversely concentrating services in locations such as town centres which have the greatest access to public transport is likely to benefit lower waged staff.
	Overall, the impact on this characteristic has been assessed as neutral.
Religion or belief	62% of employees declare their religion or belief and Census 2021 figures show 46% of Hampshire residents are Christian and 43% have no religion or belief (Census 2021) reflecting the highest percentages of our employees. Consolidation into fewer larger properties may facilitate the ability to provide dedicated space for faith requirements.
	Overall, the impact on this characteristic has been assessed as neutral.
Sex	The County Council workforce is predominantly female (76%) with a significant proportion of that workforce also being part-time (43%, compared to 38% full time female workers, 5% male part time and 18% male full time). Therefore female staff are more likely to be affected by impacts such as accessibility and cost of travel also identified in relation to poverty. Proposals will carefully consider mitigations.
	A higher proportion of services users for a number of services in scope for potential relocation are female, particularly in relation to services for children and families and therefore the impacts of

	changes to these services will be greater. Impacts and mitigations will be considered through appropriate service user consultation.
	At this stage, the impact on this characteristic has been assessed as neutral, but this assessment will continue to be reviewed as more detailed options and proposals are developed.
Sexual orientation	There is a significant gap in sexual orientation data for County Council staff (44%). Census 2021 comparison data shows that 97% of Hampshire 16+ age groups identify as straight or heterosexual and 3.3% identify otherwise (this data excludes residents who did not answer this question). This compares to 5.4% of employees declaring a minority sexual orientation at the Council. Engagement with County Council staff networks and services will be undertaken to identify any potential impacts and associated mitigation measures.
	Overall, the impact on this characteristic has been assessed as neutral.
	It is not considered that changes in accommodation will have a disproportionate impact on staff who are married or in civil partnerships.
Marriage & civil partnership	If proposed changes impact on the location of registration services, which includes marriage and civil partnerships, the impact on access to these services by Hampshire residents will be considered.
	Overall, the impact on this characteristic has been assessed as neutral.
Poverty	Roughly a third of staff are on grades A-C. Service users in low wage brackets / unemployment may be more likely to access some of the County Council's services. Issues of access, travel costs and transport availability are key factors for consideration. Location of work base and service delivery points could impact these cohorts either positively or negatively depending on the specific changes to accommodation. Impacts and mitigations will be considered through appropriate consultation.
	At this stage, the impact on this characteristic has been assessed as neutral, but this assessment will continue to be reviewed as more detailed options and proposals are developed.
	Approximately 75% of Hampshire is classified as rural and these areas are home to 300,000 people, 21.8% of the County's total population.
Rurality	Hampshire's rural population is set to age more than its urban counterparts, with significantly more growth amongst the very old (namely those aged 85 and over) in rural areas compared to Hampshire's urban centres.

In the sparser areas there may only be irregular services or services on certain days only, there are still reasonable proportions of residents living in rural areas who do not own a car. Research suggests these are more likely to be vulnerable groups such as the elderly, the disabled and the unemployed. (Socio-economic profile of rural Hampshire 2016).

If an office building is closed staff living in rural locations may need to travel further to reach their designated office base. This would be managed through the existing HR policy relating to a change of designated work base. The drop-in facilities strategy is under review and may result in different County Council managed locations becoming available for staff to use as drop-in potentially making these more accessible for staff in rural areas. Staff across the authority have been enabled to work flexibly as a result of the rollout of mobile devices and IT services and through updating of flexible working policies following Covid.

A parking policy was adopted by the County Council following Covid which guarantees Parking Permits to staff who require the use of a car for their role.

If a service is relocated to an alternative building, service users may need to travel further to access services. Equally, services may be relocated to locations that are more easily accessed by public transport or car resulting in a positive impact. Transport requirements and options will be considered as part of assessing options for future location of relevant services.

Overall, the impact on this characteristic has been assessed as neutral.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment.

For all characteristics marked as either having a positive impact please explain why in table 5.

## Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact

## Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.

- Consider undertaking consultation/re-consulting<sup>5</sup>.
- o If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate explain and justify reasons why in the assessment.
- o Carry out a subsequent impact severity assessment following mitigating actions.

### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

At this stage potential impacts have been identified at a high level across all locations, using data available in relation to all staff and breadth of service users. Once more detailed options and proposals have been developed and the impact on specific groups of staff and service users has been determined, including through the outcomes of consultation, less generalised impacts may be identified and will be considered. This Equality Impact Assessment will therefore be reviewed on a regular basis as the programme of work progresses.

### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

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### 'Making the most of your money' public consultation feedback

- 1. The County Council undertook an open public consultation 'Making the most of your money' which ran for six weeks from 12 June to the 23 July 2023. The consultation was promoted to residents and stakeholders through a range of online and offline channels including, but not limited to: the County Council's website, social media channels, Hampshire Perspectives residents' forum and Your Hampshire e-newsletter; in County Council libraries and buildings, at bus stops, and on electronic noticeboards, in countryside parks and Hampshire County Council care settings; via media releases to the local TV, radio and written press; via targeted social media advertising; via direct email contact, and the Leader's Stakeholder (email) newsletter – between which cover a wide range of individuals, groups and organisations across Hampshire (such as Hampshire MPs, district and parish councils, businesses and the education sector, voluntary and community sector groups and organisations, and service providers), which promoted onward dissemination, as well as response. Information Packs and Response Forms were available on-line and in hard copy as standard and Easy Read, with other formats available on request, and a short animation was produced to help people understand the financial context. Comments could also be submitted via email or by letter, and comments on County Council corporate social media posts were also taken into account.
- 2. The consultation sought residents' and stakeholders' views on a range of proposals that could contribute towards meeting the expected revenue budget shortfall by 2025, as well as the potential impact on residents of the proposals being considered, and any suggestions not yet considered by the County Council. The consultation explained that, due to the considerable size of the estimated budget gap by 2025 of £132m, it was likely a combination of the potential options being considered would be needed, given the limited ability the County Council has to generate income and the need to continue to deliver statutory service obligations. For example, the Information Pack illustrated the amount of savings that would still be required even if council tax was increased by up to 10%.

## 3. The options were:

- Lobbying central government for legislative change;
- Using the County Council's reserves;
- Generating additional income;
- Introducing and increasing charges for some services;
- Reducing and changing services;
- Increasing council tax; and
- Changing local government arrangements in Hampshire.

- 4. Information on each of the above approaches was provided in an Information Pack. This set out the limitations for the County Council of each option, if taken in isolation, to achieving required savings. For example, supporting information explained that the £132m estimated budget shortfall took into account an assumed increase council tax of 4.99%, of which 2% must be spent on adult social care services. The Pack also explained that if central government were to support changing local government arrangements in Hampshire, savings would still take several years to be realised. Residents were similarly made aware that the use of the County Council's reserves (which are retained for service investment and to help manage financial risk) would not provide a sustainable solution to address ongoing financial pressures. The Pack further explained that if these were used to meet service delivery these would be used up very quickly, and so only temporarily delaying the point at which other savings would need to be found.
- 5. Therefore, whilst each option offers a valid way of contributing in-part to meeting the budget shortfall, addressing the estimated £132m gap would inevitably require a combination of approaches.
- 6. A total of 2,935 responses were received to the consultation 2,806 via the provided Response Forms and 129 as unstructured responses through email, letter and social media.
- 7. The key findings from consultation feedback are as follows:
- Agreement that the County Council should carry on with its financial strategy
  now stands at 60%, compared with 45% in 2021, 52% in 2019, and 65% in
  2017. This involves targeting resources on the most vulnerable people;
  planning ahead to secure savings early and enable investment in more
  efficient ways of working; and the careful use of reserves to temporarily help
  address funding gaps and plug additional demand pressures (e.g. for social
  care).
- The data suggests that respondents are concerned about the implications of further service changes and charges and increasingly feel that the solution lies with **central government**.
- Both data and verbatim comments indicate the respondents want the County Council to continue to lobby central government for a longer-term funding solution for local government, and to allow additional charging in a number of areas:
  - 90% agreed with lobbying for additional funding to deliver social care services for adults and children.
  - 83% agreed profit margins for providers of children's homes should be capped.
  - 81% agreed the underlying funding model for county councils should change.

- 81% agreed that there should be national consistency in the approach to residential placement fees for children's social care.
- 79% agreed that there should be an increase in central government funding for highway maintenance and major road and structural repairs.
- 78% agreed that there should be national rules on engagement of agency resource to support children's social work.
- 75% agreed to enable local circumstances to be taken into account when determining adult social care provision.
- 68% agreed to allow a move to locally devised policies and means testing for Home to School Transport.
- 66% agreed that a review should be undertaken of the range of statutory functions that must be carried out by qualified social workers.
- 59% agreed to allow for a deferred payment option for adults' domiciliary (home) care provision.
- 55% agreed that a small charge should be applied to concessionary travel.
- 52% agreed that a fee should be charged for issuing an Older Person's Bus Pass.
- 48% agreed that there should be greater council tax setting freedoms (29% disagreed, with the remainder neither agreeing nor disagreeing).
- However, there were exceptions, namely that:
  - Most respondents (68%) did not agree that a nominal fee should be charged for using household waste recycling centres.
- The majority of respondents agreed that the County Council should explore:
  - Changing services to support achievement of savings (69% of respondents).
  - The possibility of changing local government arrangements for Hampshire (62% of respondents).
  - Increasing existing charges for services (54% of respondents).
- The majority of respondents disagreed with the proposal to reduce services (63% disagreed vs 23% who agreed).
- Opinion was divided on the use of reserves and the introduction of new service charges:
  - 45% agreed that reserves should not be used, vs 42% who disagreed.
  - 47% agreed that new service charges for currently free services should be introduced, vs 42% who disagreed.
- 46% of respondents first preference was for the County Council to raise Council Tax by less than 4.99%. This compared to 38% of respondents whose first choice was to raise council tax by 4.99% and 18% who would choose an increase of more than 4.99%.

- Suggestions were made by respondents for generating additional income, including making money from unused buildings and land, introduction of charges to service users, selling services to other organisations, and parking charges. Other suggested for alternatives to the budget options presented included improving council efficiency, reducing expenditure, and prioritising spending where it was most needed.
- Just under half of respondents (48%) specified impacts that they felt would arise should the County Council continue with its financial strategy and approve the proposed options. Almost half of these related to financial impacts on household budgets, both due to potential increases in Council Tax (25%) and rising service charges (11%), alongside the broader financial impacts or rises in the cost of living (12%) and other ongoing day-to-day costs (2%).
- More generally, 36% of respondents considered that the proposals would impact on the level of service provided, with particular mention made to service reduction, worsening road conditions, and rising service demand. Social impacts, including poorer mental wellbeing and physical health, as well as a reduced quality of life were also referenced by 19% of respondents.
- Just under half of respondents felt that impacts could arise for the protected equalities characteristic of age (49%), with further impacts on poverty (35%), disability (34%), and rurality (25%) also commonly mentioned. The potential environmental impacts were also noted in around a third of the comments submitted (31%).
  - The 129 unstructured responses to the consultation, submitted via letter/ email or on social media, primarily focussed on the perceived impacts of the proposals, stating concern about reductions to services and potential impacts on vulnerable groups, and the financial impact on other organisations, but recognising the budgetary pressures and the need to reduce some services. A smaller number of respondents noted that services were underfunded, and the need to lobby central government for additional funding.
- 8. Of the 2,935 responses received, 157 included comments directly related to the Hampshire 2050 Directorate savings proposals, summarised as follows:
- Grant reductions the general provision of centrally administered grant funding was included in the consultation as an illustrative example. 64 comments were received with 18 in support of the general proposal, 34 against and the remainder mixed or neutral. Those who supported the proposal generally indicated a preference for public funding to be spent on core, statutory functions, whilst those who did not agree with the proposal citied a range of concerns including impacts on arts, culture, heritage, communities, place-shaping, environment, climate, health and wellbeing. Further comments highlighted concerns that reduced funding to community organisations would leave these organisations less able to respond to the wider impacts of public service reductions. In light of consultation feedback,

the general proposal relating to grants has been split into three separate proposals as described in paragraph 21.

- Office accommodation 72 comments were received with 62 in favour of the proposal, 5 against and the remainder mixed. Those in favour referenced a strong desire to see the County Council operate more efficiently and rationalise its assets, recognising changing working patterns and the potential savings or income which could be generated from surplus accommodation. The 5 comments against the proposal objected to the principle of working from home.
- Organisational redesign only a very small number (20) comments were received broadly relating to Hampshire 2050 functions. Of these, 17 supported the proposals and the remainder were mixed. Responses were relatively non-specific and supported a desire for greater efficiency and a focus on core functions.

Overall, no additional equality impacts for the Hampshire 2050 proposals were highlighted through the consultation beyond those which had already been identified in the Equalities Impact Assessments.



#### HAMPSHIRE COUNTY COUNCIL

#### **Decision Report**

Decision Maker:	Executive Member for Hampshire 2050 and Corporate Services
Date:	25 September 2023
Title:	Corporate Services Savings Programme to 2025 – Revenue Savings Proposals
Report From:	Director of Corporate Operations Director of People and Organisation

**Contact name:** Stephanie Randall, Deputy Director, People and Organisation

**Tel:** 03707 791776 **Email:** stephanie.randall@hants.gov.uk

#### **Purpose of this Report**

1. The purpose of this report is to outline the detailed savings proposals for Corporate Services that have been developed as part of the Savings Programme to 2025 (SP2025) Programme.

#### Recommendation(s)

2. To approve the submission of the proposed savings options contained in this report and Appendix 1 to the Cabinet.

#### **Executive Summary**

- 3. This report outlines the detailed savings proposals for Corporate Services that have been developed as part of the Savings to 2025 (SP2025) Programme. The report also provides details of the Equality Impact Assessments (EIAs) that have been produced in respect of these proposals and highlights where applicable, any key issues arising from the public consultation exercise that was carried out over the summer and how these have impacted on the final proposals presented in this report.
- 4. The Executive Member is requested to approve the detailed savings proposals for submission to Cabinet in October and then full County Council in November, recognising that there will be further public consultation for some proposals.

#### **Contextual Information**

- 5. In February 2023, Cabinet and Council were updated on the budget gap position and the early work undertaken by the Corporate Management Team to identify the available options to balance the budget to 2025/26. The Council expects to face a budget gap of at least £132m after taking account of annual Council tax increases at the maximum permitted level of 4.99% and additional grant funding expected to be provided by the government in 2024/25.
- 6. The early publication of a government policy paper on local authority funding for 2024/25 was welcomed. However, with 2024/25 representing the last year of the current parliament and spending review period, there remains considerable uncertainty as to the resources available to the Council from 2025/26 onwards. It is clear, however, that the landscape for the public finances remains challenging following the pandemic, considering current economic and geopolitical factors. Given the lack of any certainty from 2025/26, the County Council has had no choice but to assume that savings required to meet a gap of at least £132m will be required by April 2025, as we cannot take the risk of assuming further government financial support will be forthcoming. Furthermore, the financial constraints on the Council mean that there will be no funding available to cash flow a savings programme beyond April 2025.
- 7. In recognition of the size of the financial challenge, coming after a decade of savings totalling £640m, directorates were not issued with 'straight line' savings targets as per previous savings programmes but were instead instructed to review what savings might be achievable if we were to move towards a 'bare minimum' provision of services. This approach aimed to maximise the potential for savings across the organisation whilst ensuring that the Council can continue to target resources on the most vulnerable adults and children and deliver other vital core services.
- 8. The early work undertaken by directorates consisted of a detailed review of each budget line to understand where:
  - Further efficiencies could be achieved, for example due to changes to working practices following the pandemic or through changes to service management arrangements following the Fit for The Future organisational structure review.
  - Investment in new equipment or IT technology could enable us to deliver services differently.
  - Income generation could be increased through expanding the scope of existing sales, fees and charges or introducing new charges for some services.
  - Non-statutory or discretionary services could be scaled back or ceased.

- 9. Following the initial scoping exercise undertaken at directorate level, the savings options were subject to a detailed and robust scrutiny process, consisting of peer reviews within the Corporate Management Team and scrutiny by Executive Members, the Leader and Deputy Leader. The review process aimed to ensure that:
  - The available savings opportunities for each key service line have been maximised and directorates have considered how the implementation of savings can be accelerated where possible to maximise early delivery.
  - There is a shared understanding across directorates of any risks or dependencies linked to savings in other areas to eliminate any unintended consequences of savings delivery, for example possible cost and/or demand increases for other services.
  - The cumulative impacts of savings across all directorates on specific service user groups have been assessed and minimised as far as possible.
- 10. This detailed work has identified a total of £90.4m savings across all directorates, of which £75.0m are expected to be delivered by 2025/26, leaving an unmet budget gap of £57.0m in 2025/26. It is not surprising that this position has been reached given the £640m savings already removed from the budget since 2010. In the absence of any further government funding to 2025/26, the Council will be reliant on reserves to temporarily bridge the budget gap pending fundamental reform to the funding system and legislative framework for local government. Additionally, a budget shortfall of £86m is currently expected for 2024/25 which will also need to be met from reserves.
- 11. A review of the Council's reserve balances was undertaken at the end of the 2022/23 financial year and the results were reported to Cabinet and Full Council in July. The review identified most of the additional funding required to bridge the gap for 2024/25, albeit a small deficit of £2.4m still remains in addition to the significant shortfall of £57.0m in 2025/26. It is therefore not possible to continue with the Council's usual financial approach of allowing directorates to retain any early achievement of savings for reinvestment in service delivery. All savings delivered in 2023/24 and 2024/25 will instead be transferred to the budget bridging reserve to help balance the budget in 2025/26.
- 12. As part of the Council's Fit for The Future Programme, a series of detailed reviews of key functions which are common across all directorates will be undertaken with the aim of maximising consistency, efficiency and effectiveness in the following areas:
  - how the Council engages with its customers when they contact the County Council directly.
  - how transformation and business support activity is defined and delivered.

- how senior management structures, roles and responsibilities align between directorates.
- how the Council provides core enabling services such as Finance, IT and HR; ensuring these are delivered from the centre of the organisation.
- 13. As well as delivering operational benefits for the Council, these reviews are expected to help reduce costs through removing duplication, enabling more effective prioritisation of resources and improving retention of specialist skillsets. Whilst the financial benefits are expected to supplement the £90.4m savings identified by individual directorates, they will not be sufficient to meet the remaining budget gap to 2025/26.
- 14. As we seek to establish a long-term sustainable funding solution through ongoing lobbying and discussions with central government, our options to meet the predicted annual budget shortfall (of at least £132m) by 2025 are limited. It is considered that there will be very few ways in which the County Council can continue to meet the legal duty to balance the budget without any impact on the residents of Hampshire. To help understand how people could be affected by the proposals being considered, the County Council undertook an open public consultation 'Making the most of your money', which ran for six weeks between 12 June and 23 July. The consultation was widely promoted to residents and stakeholders, and asked for views on a range of high-level options that could help to address the shortfall, so that the County Council could take residents' needs in to account when considering the way forward.
- 15. The consultation provided an overview of the anticipated budget gap by 2025, and explained the range of options likely to be needed to enable the County Council to continue to deliver statutory service obligations.
- 16. The consultation feedback confirmed that a number of approaches are likely to still be needed to meet the scale of the financial challenge. Consequently, the County Council will seek to:
  - continue with its financial strategy, which includes:
    - targeting resources on the most vulnerable adults and children
    - using reserves carefully to help meet one-off demand pressures
  - continue to lobby central government for fundamental changes to the way local government is funded, as well as a number of other ways to help address the funding gap including increasing funding for growth in social care services and for highways maintenance, and allowing new charges to be levied for some services;
  - help to minimise reductions and changes to local services by raising council tax by 4.99% in line with the maximum level permitted by government without a public referendum;
  - generate additional income to help sustain services;

- introduce and increase charges for some services;
- consider further the opportunities for **changing local government arrangements** in Hampshire.
- 17. Executive Lead Members and Chief Officers have been provided with the key findings from the consultation to help in their consideration of the final savings proposals for this report, and a summary of these is provided at appendix 3. Responses to the consultation will similarly help to inform the decision making by Cabinet and Full Council in October and November of 2023 on options for delivering a balanced budget up to 2025/26, which the Authority is required by law to do.
- 18. In addition, Equality Impact Assessments have also been produced for each savings proposal, and these together with the broad outcomes of the consultation and the development work on the overall SP2025 Programme have helped to inform and shape the final proposals presented for approval in this report.

#### Savings Programme to 2025 – Directorate Context/Approach

- 19. The Savings Programme to 2025 for Corporate Services amounts to £7.123m. This comprises of £5.116m for the Corporate Operations directorate and £2.007m for the People and Organisation directorate. The Corporate Services directorates predominantly provides an organisation-facing range of services and support to the public-facing directorates.
- 20. In addition to providing these services to the County Council, the two Corporate Services directorates also share a number of strategic and operational services with our shared services partners. The Shared Services Partnership includes the Hampshire Fire and Rescue Service, Hampshire Constabulary, Oxfordshire County Council, London Borough of Hammersmith and Fulham, Westminster City Council and Royal Borough of Kensington and Chelsea.
- 21. Following on from the successful delivery of the Transformation to 2019, 2021 and 2023 programmes of efficiency savings, Directorate Management teams in Corporate Services have identified a number of proposals that make up the Savings Programme to 2025, against a backdrop of continued and challenging funding reductions.
- 22. These proposals have been developed with the intention of creating maximum efficiency of service support functions to the wider organisation, through seeking ways to further improve and rationalise systems and processes and reduce duplication. In addition, where appropriate to do so,

- Corporate Services 'sold services' functions will expand opportunities to generate increased and sustained income from external organisations.
- 23. The proposed savings programme for Corporate Services will identify efficiencies through further reviews of service operating and business model reviews. This will enable services to be re-designed and structured as appropriate, to provide reduced but continued necessary support to internal services, whilst reducing demand and encouraging self-service where necessary. Greater service efficiencies will also include general housekeeping, further reducing (and where appropriate eliminating as far as possible) training, printing and travel costs.
- 24. A proportion of the savings for Corporate Services will be delivered through a reduction in staff workforce within services. However, it is envisaged many of these reductions will be achievable through natural turnover and other voluntary measures. As a result, a number of the savings proposals are likely to result in a further change to the way in which other directorates receive support from Corporate Services.
- 25. Whilst in relative terms Corporate Services directorates are currently in quite a strong financial position, continued demand and wider organisational pressures have continued to build in these areas. The recent budget reductions in 2023/24 have already impacted the extent of support that can be provided. As a result, these further reductions will see the directorates focusing all remaining resources on providing the absolute minimum level of support required for the wider organisation, with some areas or types of service needing to significantly reduce or cease.

#### **Corporate Operations Directorate**

- 26. The Corporate Operations directorate comprises the following service areas, all of which have been selected for proposed savings:
  - Finance;
  - Pensions, Investments and Borrowing;
  - Integrated Business Centre (IBC) providing transactional services such as payroll, payments to suppliers, and resourcing services;
  - Information Technology;
  - Internal Audit;
  - Strategic Procurement.
- 27. The directorate has identified a savings of £5.116m. A large proportion of this will be achieved through system and process efficiencies, expanding use of new technologies, but will also require a reduction in the provision of services

to other directorates. Additionally, some of the savings will be achieved through increasing commercial opportunities for our sold services to generate further income from new and existing clients and partners. It is expected that a reduction in staff workforce in some areas will also be required, to be achieved through natural turnover, as far as possible.

28. Further information on the specific initiatives and proposed changes to deliver the overall savings is provided in the following paragraphs.

#### Information Technology Services

- 29. A range of proposals are proposed to deliver savings within IT services. These include:
  - Continuing the consolidation and rationalisation of technology, including removal of redundant technology, consolidating technology, and reviewing the future business and technical specification requirements for new equipment;
  - Further savings from the rationalisation and re-use of licenses and contract renegotiations with external suppliers;
  - Operating model efficiencies, including restructure, consolidation of teams and a reduction in workforce, to drive out further savings, and to more efficiently manage demand into IT;
  - Other operational efficiencies including reducing training and travel costs, and reducing contingency budgets;
  - Reduction in data retention period, removing non-essential telephony services and removal of subsidy for public to contact via telephone.
- 30. Overall, IT services expect to contribute £2.819m toward the directorate's savings.

#### Shared Services - Integrated Business Centre (IBC)

- 31. Further on-going savings are anticipated through further automation of existing manual processes, and the removal of other non-standard business processes. This includes a reduction in staff workforce, which is not expected to impact on front-line service delivery.
- 32. Through managing demand into the service, as well as ensuring appropriate partnership contributions to support service development programmes of work, it is expected that savings of £446,000 will be made toward the directorate's savings programme for 2025.

#### Internal Audit

33. The onboarding of additional local authorities into the Southern Internal Audit Partnership is expected to provide additional income through the provision of service to more external clients. It is expected that £210,000 will be contributed towards the directorate's savings programme for 2025.

#### **Finance**

34. Changes will be made to the Finance service operating model to drive out further efficiencies, and to continue to reduce internal demand on the service through greater automation, standardisation and self-service for budget managers. Overall, these changes are expected to contribute £1.018m towards the directorate's savings programme for 2025.

#### Pensions, Investments and Borrowing

35. The cumulative impact of previous on-boardings and the further expansion of existing sold services delivered by the Pensions administration and Treasury Management service should enable increased income generation and contributions to overheads for the service. It is expected that £373,000 will be contributed towards the directorate's savings programme for 2025.

#### Strategic Procurement

36. By increasing the amount of procurement work the team undertakes with existing external clients and through securing new external clients, this will increase income generation for the service. The Strategic Procurement service is expected to contribute £250,000 towards the directorate's savings programme for 2025.

#### **People and Organisation Directorate**

- 37. The People and Organisation directorate comprises the following service areas, all of which have been selected for proposed savings:
  - Communications and Engagement, which also includes corporate communication, marketing, and insight and engagement services to HCC directorates;
  - Emergency Planning and Resilience;
  - Democratic and Member Services, and Information Compliance;

- HR and Organisational Development including Leadership and Management Development, Education Personnel Services and Corporate Health and Safety;
- Legal Services.
- 38. The directorate has a total savings programme of £2.007m by April 2025, a large proportion of which is expected to be delivered through re-designs of service operating models. This will include reduced provision of some services to directorates across the organisation and a reduction in workforce in some areas. However, it is expected that staff reductions will be achieved through natural turnover, as far as possible. A smaller proportion of savings are expected through income generating activity, and through the implementation, by services, of more efficient systems and processes.

#### Communications and Engagement

39. The savings for this service will be achieved through a re-design of the operating model across the professional areas of Communications, Marketing and Insight and Engagement, alongside efficiencies achieved through a further review (and automation where possible) of current systems and processes. The future operating model will predominately focus on supporting delivery of the organisation's strategic objectives and priorities. This proposal is expected to contribute £410,000 towards the directorate's savings programme for 2025.

#### Emergency Planning and Resilience

40. The savings for this service will be achieved through the introduction of system and process efficiencies, resulting in a small reduction in the overall level of resource across the team. These changes will be supported through further strengthening business resilience skills and knowledge across the wider organisation. This proposal is expected to contribute £20,000 towards the directorate's savings programme for 2025.

#### Democratic and Member Services, and Information Compliance

41. The savings for this service will be achieved through a review of the operating model across the wider service, resulting in a reduction in the overall management capacity in the team. This is expected to contribute £50,000 towards the directorate's savings programme for 2025.

# HR and Organisational Development, including Education Personnel Services and Corporate Health and Safety

- 42. **HR and Organisational Development (OD)** A review of the operating model across these functions will seek to drive out further efficiencies, and to continue to reduce internal demand on the service through greater automation and standardisation of processes, and self-service by managers, leading to a reduction in overall capacity in the service. Changes are expected to achieve savings of £1.162m towards the directorate's savings programme for 2025.
- 43. **Education Personnel Services** An increase in income generation activities to extend the Education Jobs Platform offer more widely to other local authority areas, is expected to contribute £100,000 towards the directorate's savings programme for 2025.
- 44. **Corporate Health and Safety** A review of the services' operating model will seek to reduce internal support to directorates, through greater automation and standardisation of processes, and opportunities for managers to self-serve support. In addition, the service will seek an increase in income generating opportunities to recover the cost of providing Health & Safety advice and support to Hampshire schools, and to grow additional income e.g., from Districts. These changes are expected to contribute £75,000 towards the directorate's savings programme for 2025.
- 45. In total, it is expected that a contribution of £1.337m in total will be made across these service areas.

#### Legal Services

46. The savings for this service will be achieved largely through reducing internal support and demand for legal services that, in turn, releases capacity for generating external income. A review of the operating model will also rationalise staff structures and increase the size and scope of managers' roles. This is expected to contribute £190,000 towards the directorate's savings programme for 2025.

#### Key challenges, risks, issues and interdependencies

47. As with other directorates within Corporate Services, the proposed staff reductions are likely to impact the broader County Council with managers being asked to make greater use of self-service and do more for themselves, where this is considered appropriate.

48. It is important to note that Corporate Services directorates will continue to provide internal services that are critical to supporting the wider County Council key objectives and priorities, during the delivery of the wider organisational savings programme to 2025. This includes supporting services to strengthen their business knowledge and skills, and to further embed efficient and consistent ways of working.

#### **Summary Financial Implications**

49. The total value of the savings opportunities identified for the directorates is £7.123m. The expected cashflow profile for implementation of the savings is set out in the table below.

2024/25	2025/26	Full Year Impact
£'000	£'000	£'000
5,239	7,123	7,123

- 50. Of the £7.123m total savings, £0.946m will be achieved through additional income generation by expanding the scope of existing fees and charges or introducing new fees and charges. A total of £6.177m will be achieved through reductions to expenditure budgets as a result of service efficiencies and reductions.
- 51. The detailed savings proposals that are being put forward by the directorate are contained in Appendix 1.

#### **Workforce Implications**

- 52. Appendix 1 also provides information on the estimated number of reductions in staffing as a result of implementing the proposals.
- 53. Of the 62.5 Full Time Equivalent (FTE) posts that may be affected, it is anticipated that savings for the majority of these will be achieved through natural turnover and voluntary measures within the relevant services and the ending of short-term contracts. The remainder would need to be managed down between now and the implementation date of any changes.
- 54. The County Council's approach to managing down staff levels in a planned and sensitive way through the use of managed recruitment, redeployment of staff where possible and voluntary redundancy where appropriate, will be continued.

#### **Climate Implications**

- 55. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.
- 56. Given that this report deals with savings proposals it is difficult to assess any specific climate change impacts at this stage, but assessments will be undertaken for individual proposals, if appropriate as part of the implementation process.

#### **Consultation, Decision Making and Equality Impact Assessments**

- 57. As part of its prudent financial strategy, the County Council has been planning since March 2022 how it might tackle the anticipated deficit in its budget by 2025/26. As part of the MTFS, which was last approved by the County Council in September 2022 and updated as part of the budget setting process for 2023/24, initial assumptions have been made about inflation, pressures, council tax levels and the use of reserves. Total anticipated savings of £132m are required and directorates were tasked with reviewing all possible opportunities to contribute to bridging this gap.
- 58. The County Council undertook an open public consultation 'Making the most of your money' which ran for six weeks from 12 June to 23 July 2023. The consultation was promoted to residents and stakeholders, and asked for views on a range of high-level options that could help to address the shortfall, so that the County Council could take residents' needs into account when considering the way forward.
- 59. The consultation explained that given the considerable size of the budget gap by 2025, it was likely a combination of the potential options being considered would be needed, given the limited ability the County Council has to generate income and the need to continue to deliver statutory service obligations. For example, the supporting Information Pack explained that the £132m budget forecast took into account an assumed increase in council tax of 4.99% (of which 2% must be spent on Adult social care services), and illustrated the amount of savings that would still be required even if council tax was increased by up to 10%. The Pack also explained that if central government were to support a change to the structure of local government in Hampshire, it would still take several years to fully realise any savings. Residents were similarly made aware that the use of the County Council's reserves (which are retained for service investment and to help manage financial risk) would not

provide a sustainable solution to address ongoing financial pressures. The Pack further explained that if these were used to meet service delivery these would be used up very quickly, and so only temporarily delaying the point at which other savings would need to be found.

- 60. Executive Lead Members and Chief Officers have been provided with the key findings from the consultation to help in their consideration of the final savings proposals. As the consultation feedback confirms, a number of different approaches are likely to be needed to meet the scale of the financial challenge. Consequently, the County Council will seek to:
  - continue with its financial strategy, which includes:
    - targeting resources on the most vulnerable adults and children
    - using reserves carefully to help meet one-off demand pressures
  - continue to lobby central government for fundamental changes to the way local government is funded, as well as a number of other ways to help address the funding gap including increasing funding for growth in social care services and for highways maintenance, and allowing new charges to be levied for some services;
  - help to minimise reductions and changes to local services by raising council tax by 4.99% in line with the maximum level permitted by government without a public referendum;
  - generate additional income to help sustain services;
  - introduce and increase charges for some services;
  - consider further the opportunities for **changing local government arrangements** in Hampshire.
- 61. Individual Executive Members cannot make decisions on strategic issues such as council tax levels and use of reserves and therefore, these proposals, together with the outcomes of the *Making the most of your money* consultation exercise outlined in appendix 3, will go forward to Cabinet and County Council and will be considered in light of all the options that are available to balance the budget by 2025/26.
- 62. The proposals set out in Appendix 1 represent suggested ways in which directorate savings could be generated to maximise the contribution to the SP2025 Programme and have, wherever possible, been developed in line with the principles set out above. For example, maximising our opportunity to grow our sold and traded services, by extending services to existing and new clients (e.g within Legal Services, Strategic Procurement and Southern Internal Audit Partnership) or extending our partnership arrangements (e.g. Pensions, Investment and Borrowing Services).
- 63. Following the Executive Member Decision Days, all final savings proposals will go on to be considered by the Cabinet and Full Council in October and

November – providing further opportunity for the overall options for balancing the budget to be considered as a whole and in view of the consultation findings. Further to ratification by Cabinet and Full Council, some proposals may be subject to further, more detailed consultation.

- 64. In addition to the consultation exercise, Equality Impact Assessments (EIAs) have been produced for each of the savings proposals outlined in Appendix 1 and these have been provided for information in Appendix 2. These will be considered further and alongside a cumulative EIA by Cabinet and Full Council. The cumulative assessment provides an opportunity to consider the multiple impacts across proposals as a whole and, therefore, identify any potential areas of multiple disadvantage where mitigating action(s) may be needed.
- 65. Together the *Making the most of your money* consultation and Equality Impact Assessments have helped to shape the final proposals presented for approval in this report.

#### REQUIRED CORPORATE AND LEGAL INFORMATION:

#### Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	Yes/ <del>No</del>
People in Hampshire live safe, healthy and independent lives:	Yes/ <del>No</del>
People in Hampshire enjoy a rich and diverse environment:	Yes/ <del>No</del>
People in Hampshire enjoy being part of strong, inclusive communities:	Yes/ <del>No</del>

**Other Significant Links** 

Links to previous Member decisions:	
<u>Title</u>	<u>Date</u>
Developing a Medium Term Financial Strategy  Template County Council Part I report (hants.gov.uk)	Cabinet - 19 July 2022 County Council – 29 September 2022
Revenue Budget and Precept 2023/24	Cabinet – 7 February 2023 County Council – 23 February 2023
Direct links to specific legislation or Government Directives	
<u>Title</u>	<u>Date</u>

# Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

Document	Location
None	

#### **EQUALITIES IMPACT ASSESSMENT:**

### 1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic:
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionally low.

#### 2. Equalities Impact Assessment:

A full Equalities Impact Assessment has been undertaken for each of the savings options and these are included as a separate appendix to this report (Appendix 2).

# Corporate Services – Proposed Savings Options (Subject to consultation where appropriate)

Ref.	Service Area and Description of Proposal	Impact of Proposal	2024/25 £'000	2025/26 £'000	Full Year Impact £'000	Estimated Staffing Impact FTE
Corpor	ate Operations		2 000	2 000	2 000	115
TO1 Page 125	IT - Technology Consolidation & Rationalisation - Removal of redundant technology, consolidating technology to remove duplication and reviewing the future business and technical specification requirements for new equipment.	Minimal impact for the most part, although the lower specifications for some kit may impact some staff, but these can be dealt with on a business case by business case basis.	1,155	1,380	1,380	0.0
1T02	IT - Supply Chain Efficiency - Rationalisation and re-use of licenses and contract renegotiations.	Minimal impact although savings may be dependent on global economy.	325	325	325	0.0
IT03	IT - Operating Model Efficiencies - Restructuring and consolidation of teams to remove posts.	There will be a reduction in posts, but these will be handled through normal turnover wherever possible.	575	695	695	6.0
IT04	IT - Other Efficiencies - Reduction in training, travel and contingency budgets.	A large proportion of the savings relate to changed ways of working post Covid. Impact of training budget reduction will need to be monitored to ensure it does not affect service delivery longer term.	369	369	369	0.0

	Ref.	Service Area and Description of Proposal	Impact of Proposal	2024/25 £'000	2025/26 £'000	Full Year Impact £'000	Estimated Staffing Impact FTE
	IT05	IT - Reduction in data retention period, Removal of non-essential telephony services, removal of subsidy for the public to contact via telephone.	Removal of subsidy for external telephone contact may impact some members of the public but this is in line with industry practice.	50	50	50	0.0
Page 126	BC01	IBC - Automation and Rationalisation - Further partnership efficiencies are anticipated in relation to automation and rationalisation of internal processes. Savings will be captured through vacancy management and released as part of the partnership's annual budget setting process.	No impact on service provision but there will be staffing reductions which will be managed through natural turnover as far as possible.	166	238	238	7.5
1	BC02	IBC - Removal of HCC Legacy Activities linked to replacement of the Adult's and Children's social care IT systems. New processes will be aligned to the self-service principles of the standard operating model.	No impact but subject to successful implementation of new systems but there will be staffing reductions which will be managed through natural turnover as far as possible.	100	100	100	3.5

Re	Service Area and Description of Proposal	Impact of Proposal	2024/25 £'000	2025/26 £'000	Full Year Impact £'000	Estimated Staffing Impact FTE
IBC	IBC - Reduced headcount in the HCC General Enquiries team due to ongoing digital channel shift of the contact model reducing volumes of telephone contact.	No impact on service provision but there will be staffing reductions which will be managed through natural turnover as far as possible.	68	108	108	2.0
Page 127	Internal Audit - Income generation - Onboarding additional local authorities into the Southern Internal Audit Partnership to provide an increased contribution to overhead costs.	There may be an impact on the audit days available for HCC which will need to be monitored to ensure that appropriate assurance is being given in the annual plan.	210	210	210	0.0
Fin	Finance - Changes to the operating model to drive out further efficiencies and reduce demand on the service through increased automation, standardisation and on-going self-service for budget managers.	Professional finance support will be focused on statutory requirements and higher risk matters and there will be reduced flexibility and capacity to respond to new demand. Some budget managers may receive less direct support and will need to place greater reliance on self service support. Staff reductions will be achieved through natural turnover as far as possible.	1,018	1,018	1,018	15.0

Ref.	Service Area and Description of Proposal	Impact of Proposal	2024/25 £'000	2025/26 £'000	Full Year Impact £'000	Estimated Staffing Impact FTE
PIB01	Pensions, Investments and Borrowing - Income Generation – The cumulative impact of previous on-boardings together with the further expansion of existing sold services in Pensions administration and Treasury Management to provide an increased contribution to overhead costs.	In order to meet the income levels, Pension Services and Treasury Management would need to onboard further partners by April 2025.	223	373	373	0.0
96 128 SP01	Strategic Procurement - Income generation - Further expansion of existing sold services in Strategic Procurement to provide an increased contribution to overhead costs.	Reduction in operational flexibility within the service to accommodate additional external clients and an increased focus on managing customer relationships and complex projects outside of HCC.	250	250	250	0.0
Sub-tot	al - Corporate Operations		4,509	5,116	5,116	34.0

People	People and Organisation					
CE01	Communications and Engagement - A re-design of the operating model to include necessary changes to structure, systems and processes.	Internal impact across the organisation in relation to how we support Directorates as well as an external impact in relation to our approach to public consultation. Any reduction in staffing required is expected to be achieved through natural turnover as far as possible.	100	410	410	7.0
Page 129	Emergency Planning - A redesign of the operating model to include necessary changes to structure, systems and processes.	Internal impact across the organisation in relation to how we support Directorates. Any reduction in staffing required is expected to be achieved through natural turnover as far as possible.	20	20	20	0.5
D01	Democratic Services - A redesign of the operating model to include necessary changes to structure, systems and processes.	Internal impact across the organisation in relation to how we support Directorates. Any reduction in staffing required is expected to be achieved through natural turnover as far as possible.	0	50	50	1.0
HR01	HR - A review of the operating model to include necessary changes to structure, systems and processes.	Internal impact across the organisation in relation to how we support Directorates. Any reduction in staffing required is expected to be achieved through natural turnover as far as possible.	238	696	696	13.0

Total -	Total - Corporate Services		5,239	7,123	7,123	62.5
Sub-tot	tal - People and Organisation		730	2,007	2,007	28.5
L01	Legal Services - A review of the operating model and business model to include necessary changes to structure, systems and processes, and with a view to increasing income.	Internal impact across the organisation in relation to how we support Directorates.	15	190	190	0.0
130 HS01	Health and Safety - A re-design of the operating model to include necessary changes to structure, systems and processes, and with a view to increasing income.	Internal impact across the organisation in relation to how we support Directorates. Any reduction in staffing required is expected to be achieved through natural turnover as far as possible.	69	75	75	1.0
EPS01 Page	Education Personnel Services - A review of the business model with a view to increasing income.	Income generation is dependent on investment in Education Jobs technology platform. No negative impact expected to the current service provided to schools, as it's likely to involve growing (rather than reducing) the service.	0	100	100	0.0
OD01	Organisation Development - A review of the operating model to include necessary changes to structure, systems, and income.	Internal impact across the organisation in relation to how we support Directorates. Any reduction in staffing required is expected to be achieved through natural turnover as far as possible.	289	466	466	6.0

Corporate Services Equality Impact Assessments (EIAs) – see accompanying Appendix 2 attachment to this report.

#### 'Making the most of your money' public consultation feedback

- 1. The County Council undertook an open public consultation 'Making the most of your money' which ran for six weeks from 12 June to the 23 July 2023. The consultation was promoted to residents and stakeholders through a range of online and offline channels including, but not limited to: the County Council's website, social media channels, Hampshire Perspectives residents' forum and Your Hampshire e-newsletter; in County Council libraries and buildings, at bus stops, and on electronic noticeboards, in countryside parks and Hampshire County Council care settings; via media releases to the local TV, radio and written press; via targeted social media advertising; via direct email contact, and the Leader's Stakeholder (email) newsletter – between which cover a wide range of individuals, groups and organisations across Hampshire (such as Hampshire MPs, district and parish councils, businesses and the education sector, voluntary and community sector groups and organisations, and service providers), which promoted onward dissemination, as well as response. Information Packs and Response Forms were available on-line and in hard copy as standard and Easy Read, with other formats available on request, and a short animation was produced to help people understand the financial context. Comments could also be submitted via email or by letter, and comments on County Council corporate social media posts were also taken into account.
- 2. The consultation sought residents' and stakeholders' views on a range of proposals that could contribute towards meeting the expected revenue budget shortfall by 2025, as well as the potential impact on residents of the proposals being considered, and any suggestions not yet considered by the County Council. The consultation explained that due to the considerable size of the estimated budget gap by 2025 of £132m, it was likely a combination of the potential options being considered would be needed, given the limited ability the County Council has to generate income and the need to continue to deliver statutory service obligations. For example, the Information Pack illustrated the amount of savings that would still be required even if council tax was increased by up to 10%.

#### 3. The options were:

- Lobbying central government for legislative change;
- Using the County Council's reserves;
- Generating additional income;
- Introducing and increasing charges for some services;
- Reducing and changing services;
- Increasing council tax; and
- Changing local government arrangements in Hampshire.

- 4. Information on each of the above approaches was provided in an Information Pack. This set out the limitations for the County Council of each option, if taken in isolation, to achieving required savings. For example, supporting information explained that the £132m estimated budget shortfall took into account an assumed increase council tax of 4.99%, of which 2% must be spent on adult social care services. The Pack also explained that if central government were to support changing local government arrangements in Hampshire, savings would still take several years to be realised. Residents were similarly made aware that the use of the County Council's reserves (which are retained for service investment and to help manage financial risk) would not provide a sustainable solution to address ongoing financial pressures. The Pack further explained that if these were used to meet service delivery these would be used up very quickly, and so only temporarily delaying the point at which other savings would need to be found.
- 5. Therefore, whilst each option offers a valid way of contributing in-part to meeting the budget shortfall, addressing the estimated £132m gap would inevitably require a combination of approaches.
- 6. A total of 2,935 responses were received to the consultation 2,806 via the provided Response Forms and 129 as unstructured responses through email, letter and social media.
- 7. The key findings from consultation feedback are as follows:
  - Agreement that the County Council should carry on with its financial strategy now stands at 60%, compared with 45% in 2021, 52% in 2019, and 65% in 2017. This involves targeting resources on the most vulnerable people; planning ahead to secure savings early and enable investment in more efficient ways of working; and the careful use of reserves to temporarily help address funding gaps and plug additional demand pressures (e.g., for social care).
  - The data suggests that respondents are concerned about the implications of further service changes and charges and increasingly feel that the solution lies with central government.
  - Both data and verbatim comments indicate the respondents want the County Council to continue to lobby central government for a longerterm funding solution for local government, and to allow additional charging in a number of areas:
    - 90% agreed with lobbying for additional funding to deliver social care services for adults and children.
    - 83% agreed profit margins for providers of children's homes should be capped.
    - 81% agreed the underlying funding model for county councils should change

- 81% agreed that there should be national consistency in the approach to residential placement fees for children's social care.
- 79% agreed that there should be an increase in central government funding for highway maintenance and major road and structural repairs.
- 78% agreed that there should national rules on engagement of agency resource to support children's social work.
- 75% agreed to enable local circumstances to be taken in to account when determining adult social care provision.
- 68% agreed to allow a move to locally devised policies and means testing for Home to School Transport.
- 66% agreed that a review should be undertaken of the range of statutory functions that must be carried by qualified social workers.
- 59% agreed to allow for a deferred payment option for adults' domiciliary (home) care provision.
- 55% agreed that a small charge should be applied to concessionary travel.
- 52% agreed that a fee should be charged for issuing an Older Person's Bus Pass.
- 48% agreed that there should be greater council tax setting freedoms (29% disagreed, with the remainder neither agreeing nor disagreeing).
- However, there were exceptions, namely that:
  - Most respondents (68%) did not agree that a nominal fee should be charged for using household waste recycling centres.
- The majority of respondents agreed that the County Council should explore:
  - Changing services to support achievement of savings (69% of respondents).
  - The possibility of changing local government arrangements for Hampshire (62% of respondents).
  - Increasing existing charges for services (54% of respondents).
- The majority of respondents disagreed with the proposal to reduce services (63% disagreed vs 23% who agreed).
- Opinion was divided on the use of reserves and the introduction of new service charges:
  - 45% agreed that reserves should not be used, vs 42% who disagreed.
  - 47% agreed that new service charges for currently free services should be introduced, vs 42% who disagreed.
- 46% of respondents first preference was for the County Council to raise Council Tax by less than 4.99%. This compared to 38% of respondents whose first choice was to raise council tax by 4.99% and 18% who would choose an increase of more than 4.99%.

- Suggestions were made by respondents for generating additional income, including making money from unused buildings and land, introduction of charges to service users, selling services to other organisations, and parking charges. Other suggested for alternatives to the budget options presented included improving council efficiency, reducing expenditure, and prioritising spending where it was most needed.
- Just under half of respondents (48%) specified impacts that they felt would arise should the County Council continue with its financial strategy and approve the proposed options. Almost half of these related to financial impacts on household budgets, both due to potential increases in Council Tax (25%) and rising service charges (11%), alongside the broader financial impacts or rises in the cost of living (12%) and other ongoing day-to-day costs (2%).
- More generally, 36% of respondents considered that the proposals would impact on the level of service provided, with particular mention made to service reduction, worsening road conditions, and rising service demand. Social impacts, including poorer mental wellbeing and physical health, as well as a reduced quality of life were also referenced by 19% of respondents.
- Just under half of respondents felt that impacts could arise for the protected equalities characteristic of age (49%), with further impacts on poverty (35%), disability (34%), and rurality (25%) also commonly mentioned. The potential environmental impacts were also noted in around a third of the comments submitted (31%).
- The 129 unstructured responses to the consultation, submitted via letter / email or on social media, primarily focussed on the perceived impacts of the proposals, stating concern about reductions to services and potential impacts on vulnerable groups, and the financial impact on other organisations, but recognising the budgetary pressures and the need to reduce some services. A smaller number of respondents noted that services were underfunded, and the need to lobby central government for additional funding.



# **Corporate Services Equality Impact Assessments**

Directorate	Savings Programme Reference(s)	Service Area		
Corporate Operations	IT01	IT Services		
	IT02			
	IT03			
	IT04			
	IT05			
	IBC01	Shared Services – Integrated		
	IBC02	Business Centre		
	IBC03			
	IA01	Internal Audit		
	Fin01	Finance Services		
	DIDO4	Pensions, Investments and		
	PIB01	Borrowing		
	SP01	Strategic Procurement		
People and	CE01	Communications and		
Organisation	CEOT	Engagement		
	EP01	Emergency Planning		
		Democratic & Member		
	D01	Services, and Information		
		Compliance		
	HR01	HR and Organisational		
	OD01	Development, including		
	EPS01	Education Personnel Services		
	HS01	and Corporate Health and		
		Safety		
	L01	Legal Services		

**Corporate Operations** 

Name of SP25 proposal:	SP25 Proposal Reference:		
IT Services Savings:	<i>EIA</i> – IT01, IT02, IT03, IT04,		
<ul> <li>Technology Consolidation &amp;</li> </ul>	IT05		
Rationalisation	Corporate Operations		
<ul> <li>Supply Chain Efficiency</li> </ul>	2023.06.26		
<ul> <li>Operating Model Efficiencies</li> </ul>			
<ul> <li>Other Efficiencies</li> </ul>			
<ul> <li>Service Reductions</li> </ul>			

EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Simon Williams	Corporate Operations - IT	Head of IT	simon.williams2@hants.gov.uk	0370 779 7809	26.06.2023	1.0
2	EIA authoriser	Rob Carr	Corporate Operations	Director of Corporate Operations	rob.carr@hants.gov.uk	01962 847400	14.08.2023	2.0
3	EIA Coordinator	Amanda Cadden	People & Organisation	Equality and Engagement Programme Manager	Amanda.cadden@hants.gov.uk	03707 796837	27.06.2023	1.0

Section one – information about the service and service change

	IT Services
Service affected	

Please provide a short description of the service / policy/project/project phase	IT Services provides underpinning information technology to support the County Council's day-to-day business as well as technology projects to implement new business capability.		
Please explain the new/changed service/policy/project	<ol> <li>IT Services will deliver efficiencies and savings based on 4 themes:</li> <li>1. IT01 - Removal of redundant technology, consolidating technology to remove duplication, and reviewing the future business and technical specification requirements for new equipment.</li> <li>2. IT02 - Re-harvesting of licenses and contract renegotiations</li> <li>3. IT03 - Restructuring and consolidation of teams to remove posts</li> <li>4. IT04 - Reduction in training, travel and contingency budgets</li> <li>5. IT05 - Reduction in data retention period, Removal of non-essential telephony services, removal of subsidy for the public to contact via telephone.</li> </ol>		

# **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) will seek residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

# Has any pre-consultation engagement been carried out?

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#### Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

No consultation is planned as the opportunities do not affect the public. Staff reductions will be managed via vacancy management where possible. Any further impacts to staff will be carried out in line with HR policy which will include a staff consultation if deemed appropriate.

#### **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment [add ✓** to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age			<b>✓</b>			Staff
Disability			✓			Staff
Gender reassignment		✓				Staff
Pregnancy and maternity		✓				Staff
Race			<b>√</b>			Staff

Religion or belief	✓			Staff
Sex		✓		Staff
Sexual orientation		✓		Staff
Marriage & civil partnership	✓			Staff
Poverty	✓			Public
Rurality	✓			Staff

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the demographic data of the locations.

Area	Yes / no
All Hampshire	No
Basingstoke and Deane	No
East Hampshire	No
Eastleigh	No
Fareham	No

Gosport	No
Hart	No
Havant	No
New Forest	No
Rushmoor	No
Test Valley	No
Winchester	No

Section three: Equality Statement

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact				
All	Most of the changes affect back-end infrastructure and payments to 3 <sup>rd</sup> party suppliers. Where County Council staff will be impacted e.g., IT03, some teams in IT may undergo a restructure this will be undertaken in line with Corporate HR policy. Given that everyone has at least 5 protected characteristics (Age, Sex, Race, Sexual Orientation, Religion & belief) then inherently these will be negatively impacted to a low level.				
Disability	With regard to opportunity IT04 where we will seek to make more use of lower cost training options (e.g., online learning). We will continue to use the most appropriate training delivery methods for staff with Disabilities. If the most effective method is face-to-face training, then staff with Disabilities will be prioritised based on need within the Training Budget.				

Poverty	IT05 - Removal of subsidy for the public to contact via telephone may negatively impact
	those on lower incomes, however, there are alternative ways to contact the County Council
	which mitigates this impact.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions	
None	N/A	N/A	N/A	

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment. For all characteristics marked as either having a positive impact please explain why in table 5.

Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact
N/A	N/A

### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped

- The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
- o Consider undertaking consultation/re-consulting1.
- o If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate explain and justify reasons why in the assessment.
- o Carry out a subsequent impact severity assessment following mitigating actions.

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Please set out any additional information which you think is relevant to this impact assessment:

N/A

#### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

The proposed changes are mainly technical in nature. Those changes affecting staff will be undertaken in line with Corporate HR policy. The only small potential impact to the public in IT05 already has an appropriate mitigation in place.

**Corporate Operations** 

Name of SP25 proposal:	SP25 Proposal Reference:
Shared Services – Integrated	EIA – IBC01, IBC02, IBC03
Business Centre	Corporate Operations
Ongoing Partnership efficiencies, demand reduction and removal of legacy activities as well as HCC General Enquiries efficiencies through channel shift and position removal	2023.06.22

EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Sean Stringer	Corporate Operations	Assistant Director – Shared Services	Sean.stringer@hants.gov.uk	0370 779 8299	22.06.2023	1.0
2	EIA authoriser	Rob Carr	Corporate Operations	Director of Corporate Operations	rob.carr@hants.gov.uk	01962 847400	14.08.2023	2.0
3	EIA Coordinator	Gail Tong	Corporate People and Organisatio <b>n</b>	Equality and Engagement Officer	Gail.tong@hants.gov.uk	03707 798170	30.06.2023	1.0

Section one – information about the service and service change

	The Integrated Business Centre. (IBC)
Service affected	This service provides the transactional infrastructure for HR, Payroll and Finance activities across the County Council (including maintained schools) and a growing

	Public Sector Partnership including Hampshire Fire and Rescue Service, Hampshire Constabulary, Oxfordshire County Council, London Borough of Hammersmith and Fulham, Westminster City Council and Royal Borough of Kensington and Chelsea.  Given the standard operating model across all Partners and the associated integrated teams, there is limited scope (beyond some legacy processes referred to below) to release efficiencies for a single Partner in isolation. Therefore, any proposals need to be implemented across the Partnership and savings proportionally shared in accordance with the principles of the cost share model.
Please provide a short description of the service / policy/project/project phase	As above
Please explain the new/changed service/policy/project	IBC: Cost savings are to be released from the Integrated Business Centre through:  - Targeted reductions in failed demand; - Automation of internal processes; - Removal of HCC legacy activities not aligned to the standard operating model.  Savings will be delivered through headcount reduction, achieved through effective vacancy management. There is no impact in these saving proposals on the front-line service delivery of the County Council.  HCC General Enquiries: A small headcount reduction, achieved through effective vacancy management, is proposed in the current General Enquiries Team, which will be delivered through ongoing demand management, by developing online channel shift and by ensuring

queries from members of the public are directed to front line service directorates in the most efficient and automated manner for resolution.

# **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) will seek residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

Has any pre-consultation engagement been carried out?

No

# Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

No consultation required. Any FTE reduction will be managed through natural attrition and removal of vacant posts.

#### **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment [add ✓** to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age		✓				Staff
Disability		✓				Staff
Gender reassignment		✓				Staff
Pregnancy and maternity		✓				Staff
Race		✓				Staff
Religion or belief		✓				Staff
Sex		✓				Staff
Sexual orientation		✓				Staff
Marriage & civil partnership		✓				Staff
Poverty		✓				Staff
Rurality		✓				Staff

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the demographic data of the locations.

Area	Yes / no
All Hampshire	Yes
Basingstoke and Deane	no
East Hampshire	no
Eastleigh	no
Fareham	no
Gosport	no
Hart	no
Havant	no
New Forest	no
Rushmoor	no
Test Valley	no
Winchester	no

# **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
All	Any FTE reduction will be delivered through natural attrition and removal of vacant posts.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment. For all characteristics marked as either having a positive impact please explain why in table 5.

Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact

#### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - o Consider undertaking consultation/re-consulting<sup>2</sup>.
  - If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate - explain and justify reasons why in the assessment.
  - o Carry out a subsequent impact severity assessment following mitigating actions.

#### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

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#### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

As there are only neutral impacts it is not considered that a full EIA is necessary. This is consistent with the approach taken previously, which have contained similar savings proposals for this Service.

**Corporate Operations** 

Name of SP25 proposal:	SP25 Proposal Reference:
Internal Audit - income generation	EIA IA-01
_	Corporate Operations
	2023.06.15

EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Neil Pitman	Corporate Operations	Head of Southern Internal Audit Partnership	neil.pitman@hants.gov.uk	07719 4717233	15.06.2023	1.0
2	EIA authoriser	Rob Carr	Corporate Operations	Director of Corporate Operations	rob.carr@hants.gov.uk	01962 847400	14.08.2023	1.0
3	EIA Coordinator	Gail Tong	HR, OD, Communications & Engagement	Engagement and Equality Officer	gail.tong@hants.gov.uk	03707 798170	28.06.2023	1.0

Section one – information about the service and service change

Service affected	Internal Audit
Please provide a short description of the service / policy/project/project phase	The Southern Internal Audit Partnership is hosted by Hampshire County Council and provides internal audit services to 30 public sector clients including local authorities, police, OPCC, fire, pensions, FE, national park authority, town councils etc.

	The Partnership brings together the professional discipline of internal audit, pooling expertise and enabling a flexible, responsive, resilient and cost effective service across the public sector.		
	To onboard additional local authorities into the Southern Internal Audit Partnership to provide an increased contribution to central overhead costs.		
Diago explain the new/shanged	The proposal will necessitate reduced planned audit days for Hampshire CC in order to release the staffing capacity necessary to resource new partner organisations.		
Please explain the new/changed service/policy/project	A reduction in scheduled audits may have the potential to impact on customers of services to vulnerable people, or where the customer base has a higher proportion from one or more protected characteristic groups. However, these considerations are implicit in the risk assessments undertaken in the risk assessment, prioritisation, and scheduling of audits.		

# **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) will seek residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

# Has any pre-consultation engagement been carried out?

Consultation has been carried out with affected organisations (HCC's reduced internal audit coverage)

Some market research has been carried out to determine interest from organisations that may potentially be interested in joining the Partnership.

# Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

Engagement with HCC Director of Operations who has statutory responsibility as proper officer under Section 151 of the Local Government Act 1972, for ensuring an effective system of internal financial control and proper financial administration of the Council's affairs.

It was acknowledged that the reduced audit days for HCC would require a greater focus on high risk areas and an additional exercise through assurance mapping would enable internal audit to place reliance on other potential source of assurance to support their annual opinion.

### **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment [add ✓** to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age	ge ✓					Staff
Disability	ty ✓					Staff
Gender reassignment		✓				Staff

Pregnancy and maternity	✓	Staff
Race	✓	Staff
Religion or belief	✓	Staff
Sex	✓	Staff
Sexual orientation	<b>✓</b>	Staff
Marriage & civil partnership	✓	Staff
Poverty	✓	Staff
Rurality	✓	Staff

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the demographic data of the locations.

Area	Yes / no
All Hampshire	Yes
Basingstoke and Deane	No
East Hampshire	No

Eastleigh	No
Fareham	No
Gosport	No
Hart	No
Havant	No
New Forest	No
Rushmoor	No
Test Valley	No
Winchester	No

# **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic Brief explanation of why this has been assessed as having neutral or low negative impact			
Age	A reduction in scheduled audits may have the potential to impact on customers of services to vulnerable people, or where the customer base has a higher proportion from one or more PC groups, however, these considerations are implicit in the risk assessments undertaken in the prioritisation, and scheduling of audits.		

Gender Reassignment	A reduction in scheduled audits may have the potential to impact on customers of services to vulnerable people, or where the customer base has a higher proportion from one or more PC groups, however, these considerations are implicit in the risk assessments undertaken in the prioritisation, and scheduling of audits.
Race	A reduction in scheduled audits may have the potential to impact on customers of services to vulnerable people, or where the customer base has a higher proportion from one or more PC groups, however, these considerations are implicit in the risk assessments undertaken in the prioritisation, and scheduling of audits.
Religion or belief	A reduction in scheduled audits may have the potential to impact on customers of services to vulnerable people, or where the customer base has a higher proportion from one or more PC groups, however, these considerations are implicit in the risk assessments undertaken in the prioritisation, and scheduling of audits.
Sex	A reduction in scheduled audits may have the potential to impact on customers of services to vulnerable people, or where the customer base has a higher proportion from one or more PC groups, however, these considerations are implicit in the risk assessments undertaken in the prioritisation, and scheduling of audits.
Sexual orientation	A reduction in scheduled audits may have the potential to impact on customers of services to vulnerable people, or where the customer base has a higher proportion from one or more PC groups, however, these considerations are implicit in the risk assessments undertaken in the prioritisation, and scheduling of audits.
Marriage & civil partnership	A reduction in scheduled audits may have the potential to impact on customers of services to vulnerable people, or where the customer base has a higher proportion from one or more PC groups, however, these considerations are implicit in the risk assessments undertaken in the prioritisation, and scheduling of audits.
Poverty	A reduction in scheduled audits may have the potential to impact on customers of services to vulnerable people, or where the customer base has a higher proportion from one or more PC groups, however, these considerations are implicit in the risk assessments undertaken in the prioritisation, and scheduling of audits.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

# Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	cted characteristic  Brief explanation of why this has been assessed as having medium or high negative impact		Short explanation of mitigating actions	
None	N/A	N/A	N/A	

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment. For all characteristics marked as either having a positive impact please explain why in table 5.

Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact		
None	N/A		

#### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - o Consider undertaking consultation/re-consulting<sup>3</sup>.

- If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate - explain and justify reasons why in the assessment.
- o Carry out a subsequent impact severity assessment following mitigating actions.

#### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

N/A

#### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

Due regard has been given to the possible impact of changes in respect of the protected categories as outlined in this assessment. As the assessment has concluded that changes are likely to have a neutral or low impact it is not considered necessary to undertake a full assessment.

**Corporate Operations** 

Name of SP25 proposal:	SP25 Proposal Reference:
Finance – operating model	EIA – Fin01
	Corporate Operations
	Date 2023.06.19

EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Anne Hibbert	Corporate Operations	Assistant Director Finance	Anne.hibbert@hants.gov.uk	+44 370 779 7883	19.06.2023	1.0
2	EIA authoriser	Rob Carr	Corporate Operations	Director of Corporate Operations	rob.carr@hants.gov.uk	01962 847400	14.08.2023	2.0
3	EIA Coordinator	Gail Tong	People and Organisation	Equality and Engagement Officer	Gail.tong@hants.gov.uk	03707 798170	28.06.2023	1.0

Section one – information about the service and service change

Service affected	Finance
Please provide a short description of the service / policy/project/project phase	The Finance Service provides a range of professional financial services to Officers and Members across the County Council and in support of the wider shared services partnership.

# Please explain the new/changed service/policy/project

The proposed saving will result from a changed operating model with reduced staffing and further efficiencies through increased consistency and standardisation in ways of working. Professional finance support will be focused on statutory requirements and higher risk matters and there will be reduced flexibility and capacity to respond to new demand. Some budget managers may receive less direct support and will need to place greater reliance on self-service support. Staff reductions will be achieved through natural turnover as far as possible.

# **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) will seek residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

Has any pre-consultation engagement been carried out?

No

# Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

Engagement with staff will take place in due course in order to identify and implement changes in working practice through increased consistency and standardisation. Engagement will be through staff briefings and facilitated workshops to co-design the new operating model. If the reduction in posts is not achieved through natural turnover, formal staff consultation will take place regarding redundancy.

### **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment [add ✓** to relevant boxes)

Protected characteristic	Positive Neutral Negative - Iow Negative - High		Negative - High	Affects staff, public or both?		
Age		<b>✓</b>				Staff
Disability		✓				Staff
Gender reassignment		✓				Staff
Pregnancy and maternity			<b>√</b>			Staff
Race		✓				Staff
Religion or belief		✓				Staff
Sex			<b>√</b>			Staff

Sexual orientation	√		Staff
Marriage & civil partnership	✓		Staff
Poverty	✓		Staff
Rurality	✓		Staff

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the demographic data of the locations.

Area	Yes / no
All Hampshire	Yes
Basingstoke and Deane	No
East Hampshire	No
Eastleigh	No
Fareham	No
Gosport	No
Hart	No

Havant	No
New Forest	No
Rushmoor	No
Test Valley	No
Winchester	No

# **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
Pregnancy and maternity	2/3 of Finance staff are women and therefore any potential reductions in staff numbers may disproportionately impact on females. However, this is rated as low since the decisions around any potential job losses will be achieved through managing vacancies, staff turnover, voluntary redundancy where appropriate. If compulsory redundancies are required this will be based on an objective competency based selection process based on business and role requirements
Sex	2/3 of Finance staff are women and therefore any potential reductions in staff numbers may disproportionately impact on females. However, this is rated as low since the decisions around any potential job losses will be achieved through managing vacancies, staff turnover, voluntary redundancy where appropriate. If compulsory redundancies are required this will be based on an objective competency based selection process based on business and role requirements.

All Other Characteristics	The Finance Service is not a public facing service, so there is no impact on service users as
	such. As highlighted above any potential staff reductions will be based on skill match with business need or through a voluntary redundancy scheme and will not be based on a
	person's characteristics. Any decisions to reduce staff will be subject to staff consultation which provides a further opportunity to consider if there are any negative impacts on
	protected groups.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions	
None	N/A	N/A	N/A	

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment. For all characteristics marked as either having a positive impact please explain why in table 5.

Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact
N/A	

#### Further actions and recommendations to consider:

• If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.

- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - o Consider undertaking consultation/re-consulting4.
  - o If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate explain and justify reasons why in the assessment.
  - o Carry out a subsequent impact severity assessment following mitigating actions.

#### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

N/A

#### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

As there are only low or neutral impacts it is not considered that a full EIA is necessary. This is consistent with the approach taken over the last 6 savings programmes, which have contained the same savings proposal for this Service. Further, it is anticipated that the staff reductions will be achieved through natural turnover.

**Corporate Operations** 

Name of SP25 proposal:	SP25 Proposal Reference:
Pensions, Investments and	EIA – PIB01
<b>Borrowing</b> – Income Generation	Corporate Operations
_	Date 2023.06.28

EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Andrew Lowe	Corporate Operations	Assistant Director Pensions	Andrew.lowe@hants.gov.uk	01962 876370	28.06.2023	1.0
2	EIA authoriser	Rob Carr	Corporate Operations	Director of Corporate Operations	rob.carr@hants.gov.uk	01962 847400	14.08.2023	2.0
3	EIA Coordinator	Amanda Cadden	People and Organisation	Equality and Engagement Programme Manager	Amanda.cadden@hants.gov.uk	03707 796837	29.06.2023	1.0

Section one – information about the service and service change

Service affected	Pensions Services (including Investments & Borrowing)
Please provide a short description of the service / policy/project/project phase	The Pensions Service provides pension administration services to employers within the Hampshire, West Sussex, Hillingdon, and Westminster LGPS Funds, and also to the Hampshire and IOW Fire and Rescue Fire scheme, Hampshire and IOW Constabulary Police scheme, and the West Sussex Fire scheme.
policy/project/project phase	Investment & Borrowing provide support to the Hampshire Pension Fund, and in addition provide Treasury Management for a range of additional partners - Hampshire

	and IOW Fire and Rescue Service, Hampshire and Isle of Wight Police & Crime Commissioner, New Forest District Council, Winchester City Council, Hertfordshire Police and Crime Commissioner.
Please explain the new/changed service/policy/project	Further expansion of existing sold services in Pensions administration and Treasury Management - to deliver this sum as additional income (as a contribution to overheads), Pensions Services and/or Investment & Borrowing would need to onboard new partner(s) by April 2025; currently speculative as no new partners identified/tender opportunities identified.

# **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) will seek residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

### Has any pre-consultation engagement been carried out?

No

# Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

No consultation is planned as there will be no impact on staff numbers or responsibilities.

# **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment [add ✓** to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age		<b>√</b>				Staff
Disability		<b>√</b>				Staff
Gender reassignment		<b>✓</b>				Staff
Pregnancy and maternity		✓				Staff
Race		<b>√</b>				Staff
Religion or belief		✓				Staff

Sex	<b>✓</b>	Staff
Sexual orientation	<b>√</b>	Staff
Marriage & civil partnership	<b>√</b>	Staff
Poverty	<b>√</b>	Staff
Rurality	<b>✓</b>	Staff

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the demographic data of the locations.

Area	Yes / no
All Hampshire	Yes
Basingstoke and Deane	No
East Hampshire	No
Eastleigh	No
Fareham	No
Gosport	No

Hart	No
Havant	No
New Forest	No
Rushmoor	No
Test Valley	No
Winchester	No

# **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
All Characteristics	There will be no impact on staff number or the nature of the roles which staff undertake so no impact is anticipated for i) and iii) above.  Additional new staff would be required if a new partner was onboarded.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions
None	N/A	N/A	N/A

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment. For all characteristics marked as either having a positive impact please explain why in table 5.

Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact
N/A	

#### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - o The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - o Consider undertaking consultation/re-consulting<sup>5</sup>.

- If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate - explain and justify reasons why in the assessment.
- o Carry out a subsequent impact severity assessment following mitigating actions.

#### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

N/A

#### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

As there are only neutral impacts it is not considered that a full EIA is necessary. This is consistent with the approach taken over previous savings programmes.

**Corporate Operations** 

Name of SP25 proposal:	SP25 Proposal Reference:
Strategic Procurement Income	EIA – SP01
Generation	Corporate Operations
	Date 2023.06.27

EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Belinda Stubbs	Strategic Procurement	Assistant Director	Belinda.stubbs@hants.gov.uk	0370 779 1016	27.06.2023	1.0
2	EIA authoriser	Rob Carr	Corporate Operations	Director of Corporate Operations	rob.carr@hants.gov.uk	01962 847400	14.08.2023	1.0
3	EIA Coordinator	Amanda Cadden	People and Organisation	Equality and Engagement Programme Manager	Amanda.cadden@hants.gov.uk	03707 796837	27.06.2026	1.0

Section one – information about the service and service change

Service affected	Strategic Procurement
Please provide a short description	The Strategic Procurement team is responsible for the procurement of third party spend above a certain threshold (170K) for all Directorates within HCC.
of the service / policy/project/project phase	Procurement services are also provided to Hampshire Constabulary, Office of the Police and Crime Commissioner and Hampshire and Isle of Wight Fire Service through a joint working agreement on an ongoing basis and to multiple other public bodies,

	through regular or ad hoc arrangements, all of which provide income via cost recovery for the service.
Please explain the new/changed service/policy/project	The proposed saving will be delivered through income generation work from both new and existing external clients.

# **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) will seek residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

# Has any pre-consultation engagement been carried out?

No

# Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

No consultation is planned as there will be no impact on staff numbers or responsibilities.

# **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment [add ✓** to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age		✓				Staff
Disability		✓				Staff
Gender reassignment		✓				Staff
Pregnancy and maternity		✓				Staff
Race		<b>√</b>				Staff
Religion or belief		✓				Staff
Sex		✓				Staff
Sexual orientation		✓				Staff

Marriage & civil	✓		Staff
civil			
partnership			
Poverty	✓		Staff
Rurality	✓		Staff

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the demographic data of the locations.

Area	Yes / no
All Hampshire	Yes
Basingstoke and Deane	No
East Hampshire	No
Eastleigh	No
Fareham	No
Gosport	No
Hart	No
Havant	No

New Forest	No
Rushmoor	No
Test Valley	No
Winchester	No

# **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
All Characteristic	There will be no impact on staff number or the nature of the roles which staff undertake so
	no impact is anticipated.
	Strategic Procurement is not a public facing service, so there is no impact on service users.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions
None	N/A	N/A	N/A

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment. For all characteristics marked as either having a positive impact please explain why in table 5.

Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact
N/A	

#### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - Consider undertaking consultation/re-consulting<sup>6</sup>.
  - If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate - explain and justify reasons why in the assessment.
  - o Carry out a subsequent impact severity assessment following mitigating actions.

Box	1
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Please set out any additional information which you think is relevant to this impact assessment:	
N/A	

### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

As there are only neutral impacts it is not considered that a full EIA is necessary. This is consistent with the approach taken over previous programmes, which have contained the same savings proposal for this Service.

**People and Organisation** 

Name of SP25 proposal:	SP25 Proposal Reference:
Communications and Engagement –	EIA – CE01
Redesign of operating model	People and Organisation
	2023.06.23

EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Stephanie Randall	People & Organisation	Deputy Director People & Organisation	Stephanie.randall@hants.gov.uk	0370 779 1776	23.06.2023	1.0
2	EIA authoriser	Jac Broughton	People & Organisation	Director People & Organisation	Jac.broughton@hants.gov.uk	01962 847400	11.08.2023	2.0
3	EIA Coordinator	Amanda Cadden	People & Organisation	Equality and Engagement Programme Manager	Amanda.cadden@hants.gov.uk	03707 796837	27.06.2023	1.0

Section one – information about the service and service change

Service affected	Communications and Engagement
Please provide a short description of the service / policy/project/project phase	Provision of corporate communication, marketing and insight and engagement services to HCC directorates.

# Please explain the new/changed service/policy/project

The change will seek to re-design the operating model across the professional areas of Communications, Marketing and Insight and Engagement, delivering efficiencies in current ways of working through streamlining and automating current systems and processes, and focusing support on delivering the organisations key priorities.

Any reduction in staffing is expected to be achieved through natural turnover or voluntary means as far as possible.

# **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) will seek residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

Has any pre-consultation engagement been carried out?

No

# Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

Engagement and formal consultation with staff will take place in due course where we need to manage reductions in the number of posts or change the way in which the professional disciplines work and are organised.

Engagement will be undertaken with directorates regarding any changes to support and service development arrangements to ensure that any risks can be understood and mitigated, including consideration of alternative routes to access these types of services.

#### **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment [add ✓** to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age			<b>✓</b>			Staff
Disability			<b>√</b>			Staff
Gender reassignment		<b>√</b>				Staff
Pregnancy and maternity			<b>√</b>			Staff
Race			<b>√</b>			Staff
Religion or belief		✓				Staff
Sex			<b>√</b>			Staff

Sexual orientation	✓	Staff
Marriage & civil partnership	<b>√</b>	Staff
Poverty	✓	Staff
Rurality	<b>√</b>	Staff

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the demographic data of the locations.

Area	Yes / no
All Hampshire	YES
Basingstoke and Deane	YES
East Hampshire	YES
Eastleigh	YES
Fareham	YES
Gosport	YES
Hart	YES

Havant	YES
New Forest	YES
Rushmoor	YES
Test Valley	YES
Winchester	YES

# **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
	Possible Low Risk - The team employs people from across all different age bandings between 20 to 70 (age 20-29 14.3%; 30-39 26.5%; 40-49 – 38.8%; 50-59 18.4%; 60-69 2%).
Age	The proposed changes are not expected to have a detrimental impact on anyone because of age, and any reduction is expected to be achieved through natural turnover or voluntary means as far as possible. However, there is a risk that the reduction in staffing numbers could impact those who are in the older age ranges, and who may potentially be at greater risk of securing alternative employment.
	We do not envisage a negative impact on residents or service users with this protected characteristic.

Disability	Possible Low Risk – 10.2% of those employed within the team have declared that they have a disability.  The proposed changes are not expected to have a detrimental impact on anyone because of disability, and any reduction is expected to be achieved through natural turnover or voluntary means as far as possible. However, there is a risk that any reduction in staff numbers could impact those with a disability.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Gender reassignment	Neutral – We do not envisage any negative impact on members of staff who have this protected characteristic.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means as far as possible.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Pregnancy and maternity	Possible Low risk – The team employs a higher number of women and therefore any potential reductions in staff numbers will most likely impact on this protected characteristic.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means as far as possible.

	We do not envisage a negative impact on residents or service users with this protected characteristic.
	Possible low risk – The current ethnicity profile of the team is 91.8% White, 2.0% Asian, and 6.1% Mixed ethnicity.
Race	The proposed changes are not expected to have a detrimental impact on anyone because of race, and any reduction is expected to be achieved through natural turnover or voluntary means as far as possible. However, there is a risk that any reduction in staff numbers could impact staff who have an ethnicity other than White.
	We do not envisage a negative impact on residents or service users with this protected characteristic.
	Neutral – We do not envisage any negative impact on members of staff for this protected characteristic.
Religion or belief	Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means as far as possible.
	We do not envisage a negative impact on residents or service users with this protected characteristic.
Sex	Possible Low impact – The team employs a higher number of women (77.6%) than men (22.4%), and therefore any potential reductions in staff numbers will most likely impact on females.
	We do not envisage a negative impact on members of staff in relation to this protected characteristic. The proposed changes are not expected to have a detrimental impact on

	anyone because of sex, and any reduction is expected to be achieved through natural turnover or voluntary means as far as possible.
	We do not envisage a negative impact on residents or service users with this protected characteristic.
	Neutral – We do not envisage any negative impact on members of staff for this protected characteristic.
Sexual orientation	Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means as far as possible.
	We do not envisage a negative impact on residents or service users with this protected characteristic.
	Neutral – We do not envisage any negative impact on members of staff for this protected characteristic.
Marriage & civil partnership	Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means as far as possible.
	We do not envisage a negative impact on residents or service users with this protected characteristic.
	Neutral – We do not envisage any negative impact on members of staff who may be impacted by poverty.
Poverty	Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means as far as possible.

	We do not envisage a negative impact on residents or service users with this protected characteristic.
Rurality	Neutral – We do not envisage any negative impact on members of staff who may be impacted by rurality.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means as far as possible.  We do not envisage a negative impact on residents or service users with this protected characteristic.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected	characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions	
N/A					

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment. For all characteristics marked as either having a positive impact please explain why in table 5.

Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact
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N/A	

#### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - Consider undertaking consultation/re-consulting<sup>7</sup>.
  - If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate - explain and justify reasons why in the assessment.
  - o Carry out a subsequent impact severity assessment following mitigating actions.

#### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

The anticipated changes in staff numbers are expected to be achieved through voluntary means or natural staff turnover as far as possible.

#### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

Due regard has been given to the possible impact of changes in respect of the protected categories as outlined in this assessment. As the assessment has concluded that changes are likely to have a neutral or low impact it is not considered necessary to undertake a full assessment.

However, consideration of potential impact in terms of protected characteristics will be reviewed again as the implementation progresses, to ensure that the impact of any specific changes can be assessed prior to these being introduced.

**People and Organisation** 

Name of SP25 proposal:	SP25 Proposal Reference:
Emergency Planning – Redesign of	EIA – EP01
operating model	People and Organisation
	2023.06.23

EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Stephanie Randall	People & Organisation	Deputy Director People & Organisation	Stephanie.randall@hants.gov.uk	0370 779 1776	23.06.2023	1.0
2	EIA authoriser	Jac Broughton	People & Organisation	Director People & Organisation	Jac.broughton@hants.gov.uk	01962 847400	11.08.2023	2.0
3	EIA Coordinator	Amanda Cadden	People & Organisation	Equality and Engagement Programme Manager	Amanda.cadden@hants.gov.uk	03707 796837	27.06.2023	1.0

Section one – information about the service and service change

Service affected	Emergency Planning and Resilience
Please provide a short description of the service / policy/project/project phase	The Emergency Planning and Resilience Team works to prepare for, respond to and recover from major incidents in Hampshire. As part of this they support the County Council to assess any business resilience and continuity risks, advising on and developing plans to mitigate and respond to these risks, to provide training and write

	and deliver emergency planning exercises for the County Council and other Local Resilience Forum partners who respond to major incidents.
	The Emergency Planning team will identify and introduce efficiencies and strengthen business resilience knowledge and skills across the wider organisation to reduce demand on the teams available capacity.
Please explain the new/changed service/policy/project	It is not envisaged that the small reduction in staffing levels in the team as part of this proposal will have an impact on the support provided to directorates, beyond further strengthening their planning and approach to business continuity. As such this anticipated to positively impact the resilience of services provided to residents. Any reduction in staffing required is expected to be achieved through natural turnover.

# **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) will seek residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

# Has any pre-consultation engagement been carried out?

No

### Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

Engagement with staff will take place in due course if there are any potential reductions in numbers of posts.

Engagement will be undertaken with directorates regarding any changes to support and service development arrangements to ensure that any risks can be understood and mitigated.

# **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality, indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment [add ✓** to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age			<b>√</b>			Staff
Disability		✓				Staff
Gender reassignment		<b>√</b>				Staff
Pregnancy and maternity			✓			Staff
Race		✓				Staff
Religion or belief		<b>√</b>				Staff
Sex			<b>√</b>			Staff

Sexual orientation	√		Staff
Marriage & civil partnership	✓		Staff
Poverty	✓		Staff
Rurality	✓		Staff

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the demographic data of the locations.

Area	Yes / no
All Hampshire	Yes
Basingstoke and Deane	Yes
East Hampshire	Yes
Eastleigh	Yes
Fareham	Yes
Gosport	Yes
Hart	Yes

Havant	Yes
New Forest	Yes
Rushmoor	Yes
Test Valley	Yes
Winchester	Yes

# **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact				
	Possible Low impact - The team employs a higher proportion of people who are either aged between 20 to 29 (37.5%) or 30 to 39 (50%). A smaller proportion of the team are aged between 40-49 (12.5%).				
Age	The proposed changes are not expected to have a detrimental impact on anyone because of age, and any reduction is expected to be achieved through achieved through natural turnover or voluntary means.				
	We do not envisage a negative impact on residents or service users with this protected characteristic.				

	Neutral – No members of the team have currently declared a disability. We do not therefore envisage a negative impact in relation to this protected characteristic.			
Disability	The proposed changes are not expected to have a detrimental impact on anyone with a disability, and any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.			
	We do not envisage a negative impact on residents or service users with this protected characteristic.			
	Neutral – We do not envisage any negative impact on members of staff who have this protected characteristic.			
Gender reassignment	Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.			
	We do not envisage a negative impact on residents or service users with this protected characteristic.			
	Possible Low risk – The team employs a higher number of women and therefore any potential reductions in staff numbers will most likely impact on this protected characteristic.			
Pregnancy and maternity	Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.			
	We do not envisage a negative impact on residents or service users with this protected characteristic.			

Race	Neutral – The current ethnicity profile of the team is White. We do not therefore envisage any negative impact on members of staff for this protected characteristic.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Religion or belief	Neutral – We do not envisage any negative impact on members of staff for this protected characteristic.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Sex	Possible Low impact – The team employs a higher number of women (75%) than men (25%), and therefore any potential reductions in staff numbers will most likely impact on females.  We do not envisage a negative impact on members of staff in relation to this protected characteristic. The proposed changes are not expected to have a detrimental impact on anyone because of sex, and any reduction is expected to be achieved through achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.

Sexual orientation	Neutral – We do not envisage any negative impact on members of staff for this protected characteristic.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Marriage & civil partnership	Neutral – We do not envisage any negative impact on members of staff for this protected characteristic.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Poverty	Neutral – We do not envisage any negative impact on members of staff who may be impacted by poverty.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Rurality	Neutral – We do not envisage any negative impact on members of staff who may be impacted by rurality.

Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.
We do not envisage a negative impact on residents or service users with this protected characteristic.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Rriat avnianation of why this	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions
N/A			

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment. For all characteristics marked as either having a positive impact please explain why in table 5.

Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact
N/A	

# Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped

- The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
- o Consider undertaking consultation/re-consulting8.
- If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate - explain and justify reasons why in the assessment.
- o Carry out a subsequent impact severity assessment following mitigating actions.

#### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

The anticipated changes are expected to be achieved through voluntary means or natural staff turnover.

### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

Due regard has been given to the possible impact of changes in respect of the protected categories as outlined in this assessment. As the assessment has concluded that changes are likely to have a neutral or low impact it is not considered necessary to undertake a full assessment.

However, consideration of potential impact in terms of protected characteristics will be reviewed again as the implementation progresses, to ensure that the impact of any specific changes can be assessed prior to these being introduced.

**People and Organisation** 

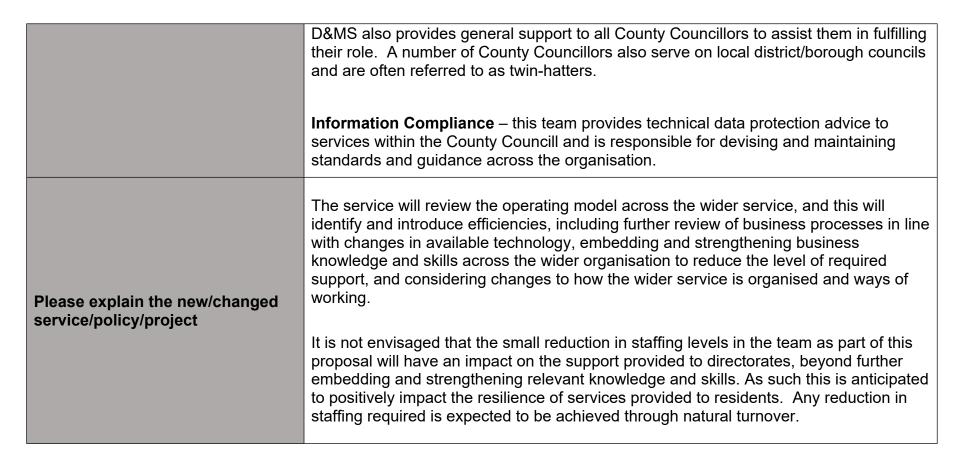
Name of SP25 proposal:	SP25 Proposal Reference:
Democratic Services – Redesign of	EIA – D01
operating model	People and Organisation
	2023.06.23

EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Stephanie Randall	People & Organisation	Deputy Director People & Organisation	Stephanie.randall@hants.gov.uk	0370 779 1776	23.06.2023	1.0
2	EIA authoriser	Jac Broughton	People & Organisation	Director People & Organisation	Jac.broughton@hants.gov.uk	01962 847400	11.08.2023	2.0
3	EIA Coordinator	Amanda Cadden	People & Organisation	Equality and Engagement Programme Manager	Amanda.cadden@hants.gov.uk	03707 796837	27.06.2023	1.0

Section one – information about the service and service change

Service affected	Democratic & Member Services, and Information Compliance
Please provide a short description of the service / policy/project/project phase	The service includes: <b>Democratic &amp; Member Services</b> (D&MS) – this team manages the County Council's democratic framework in accordance with the County Council's Constitution.



# **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) will seek residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

# Has any pre-consultation engagement been carried out?

No

### Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

Engagement with staff will take place in due course if there are any potential reductions in numbers of posts.

Engagement will be undertaken with directorates and other relevant stakeholders, regarding any changes to support and service development arrangements to ensure that any risks can be understood and mitigated.

#### **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment [add ✓** to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age			<b>✓</b>			Staff

Disability	✓			Staff
Gender reassignment	<b>√</b>			Staff
Pregnancy and maternity		✓		Staff
Race	✓			Staff
Religion or belief	✓			Staff
Sex		✓		Staff
Sexual orientation	✓			Staff
Marriage & civil partnership	✓			Staff
Poverty	✓			Staff
Rurality	✓			Staff

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the demographic data of the locations.

Area	Yes / no
All Hampshire	YES
Basingstoke and Deane	YES
East Hampshire	YES
Eastleigh	YES
Fareham	YES
Gosport	YES
Hart	YES
Havant	YES
New Forest	YES
Rushmoor	YES
Test Valley	YES
Winchester	YES

# **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator. **Table 3 Consideration of and explanation for neutral or low negative impacts** 

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
Age	Possible Low Risk - The team employs people from across all different age ranges between 20 and 70+ (age 20-29 6.93%; 30-39 17.25%; 40-49 – 20.7%; 50-59 34.5%; 60-69 13.8%, 70+ 6.9%). Whilst overall there is a higher proportion of staff who are aged 50 or above (55.2%), the proposed changes are not expected to have a detrimental impact on anyone because of age, and any reduction is expected to be achieved through natural turnover or voluntary means. However, there is a risk that the reduction in staffing numbers could impact those who are in the older age ranges, and who may potentially be at greater risk of securing alternative employment.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Disability	Neutral – No members of the team have currently declared a disability. We do not therefore envisage a negative impact on existing staff in relation to this protected characteristic.  The proposed changes are not expected to have a detrimental impact on anyone with a disability, and any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.

Gender reassignment	Neutral – We do not envisage any negative impact on members of staff who have this protected characteristic.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Pregnancy and maternity	Possible Low risk – The team employs a higher number of women and therefore any potential reductions in staff numbers will most likely impact on this protected characteristic.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Race	Neutral – The current ethnicity profile of the team is White (89.7%), or Other (3.4%) – staff who have refused to declare (6.9%). We do not therefore envisage any negative impact on members of staff for this protected characteristic.  The proposed changes are not expected to have a detrimental impact on anyone because of race, and any reduction is expected to be achieved through natural turnover or voluntary means. However, there is a risk that any reduction in staff numbers could impact staff who have an ethnicity other than White.  We do not envisage a negative impact on residents or service users with this protected characteristic.

Religion or belief	Neutral – We do not envisage any negative impact on members of staff for this protected characteristic.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Sex	Possible Low impact – The team employs significantly more women (89.7%) than men (10.3%), and therefore any potential reductions in staff numbers will most likely impact on females.  We do not envisage a negative impact on members of staff in relation to this protected characteristic. The proposed changes are not expected to have a detrimental impact on anyone because of sex, and any reduction is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Sexual orientation	Neutral – We do not envisage any negative impact on members of staff for this protected characteristic.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.

Marriage & civil partnership	Neutral – We do not envisage any negative impact on members of staff for this protected characteristic.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Poverty	Neutral – We do not envisage any negative impact on members of staff who may be impacted by poverty.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.
Rurality	Neutral – We do not envisage any negative impact on members of staff who may be impacted by rurality.  Any reduction in staff numbers is expected to be achieved through natural turnover or voluntary means.  We do not envisage a negative impact on residents or service users with this protected characteristic.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions
N/A			

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment. For all characteristics marked as either having a positive impact please explain why in table 5.

Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact
N/A	

#### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - Consider undertaking consultation/re-consulting<sup>9</sup>.
  - If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate - explain and justify reasons why in the assessment.
  - o Carry out a subsequent impact severity assessment following mitigating actions.

#### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

The anticipated changes in staff numbers are expected to be achieved through voluntary means or natural staff turnover.

#### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

Due regard has been given to the possible impact of changes in respect of the protected categories as outlined in this assessment. As the assessment has concluded that changes are likely to have a neutral or low impact it is not considered necessary to undertake a full assessment.

However, consideration of potential impact in terms of protected characteristics will be reviewed again as the implementation progresses, to ensure that the impact of any specific changes can be assessed prior to these being introduced.

**People & Organisation** 

Name of SP25 proposal:	SP25 Proposal Reference:
HR & OD	EIA – HR01, OD01, HS01,
	EPS01
	People & Organisation
	Date 2023.06.28

EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Andy Bailey	HR & OD	AD HR & OD	Andy.bailey@hants.gov.uk	0370 779 0443	28.06.2023	1.0
2	EIA authoriser	Jac Broughton	People & Organisation	Director People & Organisation	Jac.broughton@hants.gov.uk	01962 847400	11.08.2023	2.0
3	EIA Coordinator	Amanda Cadden	People and Organisation	Equality and Engagement Programme Manager	Amanda.cadden@hants.gov.uk	03707 796837	28.06.2023	1.0

Section one – information about the service and service change

Service affected	HR&OD
Please provide a short description of the service / policy/project/project phase	The HR & OD Service provides a range of HR & Organisational Development (HR&OD) services to Officers and Members across the County Council including HR Operations, Leadership & Management Development (L&MD), Occupational Health (OH) and Health & Safety (H&S)

# Please explain the new/changed service/policy/project

The proposed savings will be a combination of reduced staffing within the HR & OD Service as a result of efficiencies and reduction of service provided across the County Council, together with the reduction of non-payroll expenditure and the generation of additional income within traded services. The exact mix of savings by function is not known at this stage and is subject to a review of the HR operating model.

# **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) will seek residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

	Has anv	y pre-consultation	engagement l	been	carried	out?
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No

### Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

Engagement with staff will take place in due course to develop new operating models and once any reduction in posts is known.

#### **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment [add ✓** to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age		<b>√</b>				Staff
Disability		✓				Staff
Gender reassignment		<b>√</b>				Staff
Pregnancy and maternity		✓				Staff
Race		<b>✓</b>				Staff
Religion or belief		✓				Staff
Sex			<b>√</b>			Staff
Sexual orientation		<b>√</b>				Staff

Marriage & civil	✓		Staff
partnership			
Poverty	✓		Staff
Rurality	✓		staff

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the demographic data of the locations.

Area	Yes / no
All Hampshire	Yes
Basingstoke and Deane	No
East Hampshire	No
Eastleigh	No
Fareham	No
Gosport	No
Hart	No
Havant	No

New Forest	No
Rushmoor	No
Test Valley	No
Winchester	No

### **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
Sex	The HR&OD Service employs a disproportionately high number of women and therefore any potential reductions in staff numbers will most likely impact on females. However, this is rated as low since the decisions around any potential job losses will be achieved through natural turnover or voluntary redundancy where appropriate. Any compulsory redundancies will follow due consultation with staff and trade unions and will be based on objective selection criteria (tbc).
All Other Characteristics	The HR&OD is not a public facing service, so there is no impact on service users as such. As highlighted above any potential staff reductions will be achieved through natural turnover or voluntary redundancy where appropriate. Any compulsory redundancies will follow due consultation with staff and trade unions and will be based on objective selection criteria (tbc).

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions
None	n/a	n/a	n/a

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment. For all characteristics marked as either having a positive impact please explain why in table 5.

Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact
n/a	

### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - Consider undertaking consultation/re-consulting<sup>10</sup>.
  - o If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate explain and justify reasons why in the assessment.
  - o Carry out a subsequent impact severity assessment following mitigating actions.

### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

The EIA will be updated as appropriate as plans become more detailed.

### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

# **People and Organisation**

Name of SP25 proposal:	SP25 Proposal Reference:
<b>Legal Services</b> – Operating & Business	EIA – L01
Model Review	People and Organisation
	2023.06.21

## EIA writer(s) and authoriser

No.		Name	Directorate	Position	Email address	Phone number	Date	Issue
1	Report Writer(s)	Paul Hodgson	People and Organisation	Head of Legal Services	Paul.hodgson@hants.gov.uk	03707 793213	28.06.2023	1.0
2	EIA authoriser	Jac Broughton	People & Organisation	Director People & Organisation	Jac.broughton@hants.gov.uk	01962 847400	11.08.2023	2.0
3	EIA Coordinator	Gail Tong	People and Organisation	Equality and Engagement Officer	Gail.tong@hants.gov.uk	03707 798170	28.06.2023	1.0

Section one - information about the service and service change

Service affected	Legal Services, with some internal impact across the organisation in relation to how legal support to Directorates is provided.
Please provide a short description of the service / policy/project/project phase	A review of the Legal Services operating model and business model to include necessary changes to structure, systems and processes, to achieve efficiencies and increase income generation. This encompasses:  (a) Potential efficiency and productivity gains from use of new Legal Case Management System and DocuSign  (b) Reducing internal demand for legal advice still further and using the released capacity to generate more external income  (c) Changes to team structures, use of agency staff and management arrangements in Legal Services

# Please explain the new/changed service/policy/project

A more efficient Legal Service, utilising streamlined business processes and an efficient case management system to deliver legal support more efficiently. Directorates will also slightly reduce their reliance on legal support in certain areas to release capacity. Released capacity will be used to generate additional external income from public sector clients/partners. Anticipated savings generated are up to £190K, with £15K from efficiencies, £75K from service redesign and £100K from additional income.

### **Engagement and consultation**

The County Council's *Making the Most of your money budget* consultation (2024-2026) will seek residents' and stakeholders' views on strategic options for funding the Authority's budget gap. Where applicable, detailed proposals for making savings will be subject to further, more detailed 'stage two' consultation before any decisions on service specific changes are made.

### Has any pre-consultation engagement been carried out?

### Describe the consultation or engagement you have performed or are intending to perform.

Describe who was engaged or consulted. What was the outcome of the activity and how have the results influenced what you are doing? If no consultation or engagement is planned, please explain why.

No public consultation is planned or required as the proposals do not have any impacts on front line service delivery. Engagement with staff will take place in due course if service redesign proposals lead to any reductions in numbers of posts, which cannot be achieved through natural turnover.

### **Section two: Assessment**

Carefully and consciously consider the impacts of the proposed change.

Consider at this point whether the assessment is of impacts on staff or service users. If it is both the impacts may be contradictory for each group (negative for staff but positive for customers, or vice versa). Consider completing two assessment tables (one for staff and one for customers) and providing one equality statement for both groups.

If the proposed change is expected to have a positive, neutral (no impact) or negative (low, medium or high) impact on people in protected characteristics groups or those who may be impacted by poverty or rurality. Indicate the impact by entering the risk score in the relevant column in the table below.

If an overview assessment of due regard is appropriate, please go to box 2.

**Table 1 Impact Assessment [add ✓** to relevant boxes)

Protected characteristic	Positive	Neutral	Negative - low	Negative - Medium	Negative - High	Affects staff, public or both?
Age		<b>√</b>				Staff
Disability		✓				Staff
Gender reassignment		<b>√</b>				Staff
Pregnancy and maternity		✓				Staff
Race		<b>✓</b>				Staff
Religion or belief		✓				Staff
Sex			<b>√</b>			Staff
Sexual orientation		<b>√</b>				Staff

Marriage & civil	✓		Staff
partnership			
Poverty	✓		Staff
Rurality	✓		Staff

Table 2 Geographical impact

Does the proposal impact on a specific area? Consider the demographic data of the locations.

Area	Yes / no
All Hampshire	Yes
Basingstoke and Deane	No
East Hampshire	No
Eastleigh	No
Fareham	No
Gosport	No
Hart	No
Havant	No

New Forest	No
Rushmoor	No
Test Valley	No
Winchester	No

### **Section three: Equality Statement**

For all characteristics marked as either having a neutral or low negative impact, challenge your assessment - carefully consider the protected characteristics, if necessary, review the Inclusion and Diversity eLearning, discuss with an EIA co-ordinator.

Table 3 Consideration of and explanation for neutral or low negative impacts

Protected characteristic	Brief explanation of why this has been assessed as having neutral or low negative impact
Sex	Legal Services employs a disproportionately high number of female workers overall (c75% female, c25% male) and therefore any changes to the workforce may impact more on female workers than male workers. However, the impact is rated as low, as any changes to the workforce are expected to be small and are likely to be achieved through natural turnover. Decisions in respect of workforce changes will not be based either directly or indirectly on an individual's sex.
	The other proposals relate to internal processes and process efficiencies only, which are not expected to have any impact on front line services or the residents of Hampshire, or groups with protected characteristics (whether staff or others).
All other characteristics	Analysis of workforce data together with the nature of the proposals does not indicate any other disparate impacts on staff with other protected characteristics. Therefore, the impacts for all other characteristics have been assessed as neutral.

For all characteristics marked as either having a 'medium negative' or 'high negative', please complete table 4:

Table 4 Explanation and mitigation for medium and high impacts

Protected characteristic	Brief explanation of why this has been assessed as having medium or high negative impact	Is there a Geographical impact? If so, please explain - use list above to identify geographical area(s)	Short explanation of mitigating actions
None	N/A	N/A	N/A

If you have specified mitigations as part of the assessment, now consider reviewing the impact severity/risk assessment. For all characteristics marked as either having a positive impact please explain why in table 5.

### Table 5 Consideration of and explanation for positive impacts

Protected characteristic	Brief explanation of why this has been assessed as having positive impact
N/A	

### Further actions and recommendations to consider:

- If neutral or low negative impacts have been carefully considered and identified correctly, the activity is likely to proceed.
- If medium negative or high negative have been identified:
  - o The policy, service review, scheme or practice may be paused or stopped
  - The policy, service review, scheme or practice can be changed to remove, reduce or mitigate against the negative impacts.
  - o Consider undertaking consultation/re-consulting<sup>11</sup>.

- If all options have been considered carefully and there are no other proportionate ways to remove, reduce, or mitigate - explain and justify reasons why in the assessment.
- o Carry out a subsequent impact severity assessment following mitigating actions.

### Box 1

Please set out any additional information which you think is relevant to this impact assessment:

The EIA will be updated as appropriate as plans become more detailed.

### Box 2

If appropriate, (i.e., it is immediately evident that a full EIA is not necessary) please provide a short succinct assessment to show that due regard has been given and that there is no requirement for a full EIA:

Due regard has been given to the possible impact of changes in respect of the protected categories as outlined in this assessment. As the assessment has concluded that changes are likely to have a neutral or low impact it is not considered necessary to undertake a full assessment.

### HAMPSHIRE COUNTY COUNCIL

### **Decision report**

Decision Maker	Leader and Executive Member for Hampshire 2050 and Corporate Services
Date considered:	25 September 2023
Title:	Connect2Hampshire – update on Hampshire's temporary staffing agency
Report from:	Director People and Organisation

**Contact name:** Stephanie Randall, Deputy Director People and Organisation

**Tel:** 0370 779 1776 **Email:** stephanie.randall@hants.gov.uk

### **Purpose of this Report**

1. The purpose of this report is to provide the Executive Member for Hampshire 2050 and Corporate Services with an update on the County Councils joint venture agency, Hampshire & Kent Commercial Services LLP (trading as Connect2Hampshire).

### Recommendations

2. The Executive Member is asked to note the update for Connect2Hampshire in relation to 2022/23, including its performance during this period in relation to the provision of temporary agency workers to the County Council.

### **Executive Summary**

3. Following Connect2Hampshire (C2H) completing its fourth year of trading, this report provides the Executive Member with an update on the agency's performance during 2022/23, including the anticipated profit share for the County Council in respect of the financial year ended 31st March 2023.

### **Background and Context**

- 4. Connect2Hampshire (C2H) is the trading name of the County Councils joint venture agency (Hampshire & Kent Commercial Services LLP), which launched in April 2019. 2022/23 has seen the completion of the agencies fourth year of operation, during which time the LLP has continued to support the County Council through recovery from the COVID-19 pandemic.
- 5. The LLP itself is underpinned by a Members Agreement between Hampshire County Council and Kent Commercial Services Ltd, who each own 50% of the

LLP. In addition, a Joint Accountability Statement sets out the basis on which the LLP will provide agency managed services into the County Council.

### **Governance and Assurance**

- 6. The leadership and management of C2H is governed through the LLP Board which meets quarterly, and the Executive Board which meets monthly to review operational performance. The Executive Board focuses on:
  - The key Operational and HR performance highlights including delivery against any initiatives implemented, the LLPs response to any service issues, as well as team performance measures and metrics;
  - The financial health of the LLP helping to track the in-year financial performance against the budget set for different areas of supply, as well as the overall financial health and commercial sustainability of the LLP, and changes to the Managed Service Provider fee charged back to the County Council;
  - Performance against C2H's 3-year rolling business plan and agreement
    of any changes to priorities within this the business plan sets out the
    history of the joint venture and the business model adopted, the
    governance arrangements, C2H's vision and values, and any strategic
    assumptions. It is reviewed each year to agree the future strategy and
    business plan objectives, as well as to reflect the current market and
    potential opportunities to further support the County Council, and the
    financial plan for that period.
  - Other assurance themes including a regular review of the LLPs risk register, the outcome of any internal audits completed (by Kent County Council on behalf of the LLP) and any proposed management actions, the status of any FOIs, SARs or complaints received, and any Health & Safety points to note. Copies of audit reports are also shared with the County Council's internal audit team for assurance purposes.
- 7. As part of this monthly Executive Board meeting, the Board Member and Senior Board Officer representing HCC can also note any successes or to raise any particular areas of concern, with a view to the Board being able to consider and agree any interventions to address these.
- 8. Both boards are operating effectively, and good relationships continue to develop between the partner representatives. As such, the County Council remains in a strong position to influence the direction of travel for the LLP (ensuring this aligns with our original objectives for investing in the creation of the agency i.e., quality and continuity of service provision, over financial profit), and to develop a robust culture of continuous improvement in terms of the services provided into the County Council.

### Changes in LLP Board and Executive Board Membership

9. In April 2023, Matt Johnson, the LLP Board Member representing Commercial Services, stepped down from this role because of changes within the wider Commercial Services Group organisation. This responsibility has passed to

- Helen Archer-Lock, Managing Director of Recruitment and Executive Director for the Commercial Services Group, who previously held the position of Senior Board Officer on the Executive Board.
- 10. As a result, the position of Senior Board Officer representing Commercial Services has also changed to Victoria Harper (Operations lead for recruitment in Commercial Services).
- 11. There have been no changes to the Board Member representing HCC's interests (this remains Jac Broughton, Director People and Organisation), or to the Senior Board Officer role (this remains Stephanie Randall, Deputy Director People and Organisation).

### Performance update

- 12. During 2022/23 the County Council spent approximately £37m through C2H on agency provision, demonstrating the continued scale of services provided by our joint venture, and a continued growth in demand from the County Council compared with previous years (£27.0m in 2019/20, £27.1m in 2020/21 and £29.8m in 2021/22). This is partly due to the ongoing workforce recruitment and retention challenges continued to be experienced with our permanent workforce, but also reflects broader changes in our operating model.
- 13. The most significant areas of spend by the County Council remain residential and nursing care agency provision (including nurses), Qualified Social Workers (QSW) in Adults' Health & Care, and Children's Services, and IT contractors.
- 14. This represents a significant level of supply from C2H into the County Council in these areas, but unsurprisingly they are also some of the services with the most significant (national) workforce challenges, impacting both our ability to recruit to our permanent workforce, as well as C2H's ability to source sufficient supply to fully meet our level of demand for agency workers.
- 15. The Joint Accountability Statement provides a basis on which to assess the high-level performance of C2H, through a set of agreed performance measures. These cover These cover a range of quantitative and qualitative themes, including ability to fil roles, hiring manager satisfaction and candidate quality, completion of relevant vetting and other checks prior to commencement (e.g., Right to Work, DBS checks and references), and availability of C2H's systems to the County Council, their supply chain, and candidates.
- 16. During 2022/23, C2H met all of the agreed performance targets, and the overall volume of roles which have been fulfilled (and the associated expenditure) provides significant assurance of the agency's ability to meet the vast majority of the County Council's temporary workforce demand, albeit it is acknowledged there continue to some roles which are more challenging or harder to fill (e.g., Care and QSWs).
- 17. A key priority for C2H remains the ability to build its 'directly sourced' candidate workforce this essentially means the LLP providing their own candidates to the County Council for available roles, rather than relying on 3<sup>rd</sup> party agencies filling these (through the framework), contributing toward service improvement, quality, and resilience. Steady progress has continued to be made in this space

- as noted in table 2 below, in particular within directly sourced Qualified Social Worker roles, increasing from 29% as at Q4 last year, to 54% as at the end of Q4 this year.
- 18. There has also been considerable growth in the level of direct supply from C2H within our Children's residential homes during 2021 and in to 2022/23, contributing to a significant reduction in the County Council's dependence on more costly off-contract agencies for this service.
- 19. There was a reduction in direct supply for Care roles as at Q4 compared with the position in the previous year, but not to a level which would indicate cause for concern. This reduction is likely to be due to higher levels of demand for agency workers during the last quarter of the year (increasing the requirement for 3<sup>rd</sup> party agency supply), as well as the exclusion of Children's Residential supply (now reported separately), which has a high level of workers directly sourced by C2H.

Table 1

	Direct Fill as a % total of total supply			
Type of supply	2020/21	2021/22	2022/23	RAG
	Q4	Q4	Q4	RAG
Business and Administration	87%	89%	95%	1
Care (including nurses) <sup>1</sup>	14%	28%	22%	-
Qualified Social Work (Adults & Children's)	26%	29%	54%	1
Children's Residential <sup>2</sup>	-	-	84%	1
Other Professionals (e.g., IT)	75%	74%	89%	1

### Challenges experienced and Connect2Hampshire's response

- 20. The Executive Member will be very aware of the 'national' workforce recruitment and retention challenges that have continued to intensify this year; in particular within Social Care residential and nursing care and qualified social work but not exclusively. These challenges play out in terms of how 3rd party agencies are either able to, or choose to, supply through the established C2H framework particularly within some of our harder to recruit roles where we have higher levels of demand; for example, Children's Qualified Social Work, where the model of supplying 'social work project teams' through alternative arrangements has become more prevalent in the market.
- 21. The agency worker issues experienced within Children's Qualified Social Work have also been recognised by the Department for Education, who launched a consultation seeking views on proposals to introduce national rules on the use

<sup>&</sup>lt;sup>1</sup> Prior to 2022/23 'Care' included Children's Residential supply.

<sup>&</sup>lt;sup>2</sup> Direct supply data for Children's Residential prior to 2022/23 not available.

- of agency child and family social workers in local authority children's social care. The County Council worked closely with C2H to develop our own response to the consultation, which closed in early May. C2H also submitted their own response. The outcome of the consultation is expected later in the summer.
- 22. The C2H Executive Board have also taken the opportunity to review the operating model of the agency to ensure that it is best placed to continue to meet the changing requirements of the County Council's in the future, and this has resulted in greater investment in capacity to further enhance the agencies approach to supporting our hiring managers, as well as in skills such as Strategic Resourcing, Planning and Workforce Insight, Performance Improvement and Quality Assurance. This has helped to further develop the maturity of the operating model, and the value this can continue to provide the County Council.

### **Initiatives supported**

- 23. During the year C2H have supported the County Council with several new initiatives. Whilst the Joint Accountability Statement (effectively our contract of services) is well defined in terms of the services that will be provided, the benefit of working in partnership and being a 50% owner of the LLP is that we can quickly influence and implement a change control to the agreement, enabling C2H to evolve and provide additional services (or to change aspects of the service provided), without the need to complete an additional procurement process. Examples include:
  - Call2Care continuation of promotional campaigns which seek to encourage people to consider a career within the care sector. This initiative is intended to support recruitment across all care providers within Hampshire.
  - Children's Social Work continuing to expand the existing managed service 'agency' offer to support recruitment of Children's Qualified Social Worker's though delivery of an alternative model of 'social work team' supply.
  - Transition of our current Casuals workforce C2H are working closely with the County Council to implement a change in approach to how we recruit our casual workforce, through the provision of a 'bank' workforce.

### **Financial Performance**

### Final profit share for 2021/22

- 24. As noted to the Executive Member in November 2022, the LLP were estimating a net profit position for 2021/22 of approximately £500,000 (pre any final accounting adjustments).
- 25. The final position was unchanged, and the accounts were signed off by the appointed External Auditors with an unqualified opinion, following which the

County Council received a dividend (profit share) payment of around £250,000 (i.e., 50% of the overall net profit).

### Estimated Profit share for 2022/23

- 26. It is too soon to confirm the year-end position for 2022/23; this will be declared once the accounts have been audited. However, at the time of writing this report the estimated net profit is expected to be in the region of £798,000 for the full year, a potential increase of approximately 60% on the final position for the previous year.
- 27. This is an exceptional achievement for the LLP, further solidifying financial confidence in the sustainability of the model longer-term.
- 28. This position is prior to any accounting adjustments or provisions that may need to be made as part of the final accounts prepared, so is subject to change, but subject to these adjustments, this could see the County Council's (50%) profit share being in the region of £399,000 for 2022/23. The final profit share paid to the LLPs shareholders will be subject to approval by LLP Board. Any profit share received will be used to support one-off investment in the County Council's approach to developing our strategic response to the workforce challenges we continue to experience.

### **LLP Business Plan**

- 29. As noted earlier in the report, C2H's operating model is underpinned by a 3-year business plan (currently 2020 to 2023), which is reviewed each year.
- 30. The business plan includes further details of the Joint Venture model adopted for the LLP and the basis on which it operates including the shareholding agreement. It also provides details of the Board Members and their responsibilities, as well as those of the Operational Delivery team, led by the Connect2Hampshire Business Manager.
- 31. It sets out C2H's aspirational vision as well as its core values:

### **Vision**

By 2023 C2H will be a trusted workforce solutions provider to both its two contracting authority shareholders and will be providing its services to a number of Hampshire's maintained and non-maintained schools and academies. C2H will tailor solutions to challenges with cost, control, compliance and continuity of supply. Driven by results and directed by our stakeholders needs, C2H will leverage procurement, recruitment and technology for a better customer experience and improved efficiencies.

**Values** 

By truly understanding candidates and hiring managers, C2H helps people and organisations achieve lasting impact. C2H values aim to reflect this promise and underpin its culture and behaviours.

These values are:

Caring

# Displaying kindness and concern for others.





3

- 32. The Business Plan is refreshed each year to agree any changes to the future strategy and business plan objectives, taking in to account the workforce market at that time, and potential (new) opportunities to further support the County Council, along with (indicative) potential timescales.
- 33. The core objectives set out in the Business Plan continue to be the primary focus of Executive Board. However, as was the case in 2021/22, in view of the workforce challenges that continue to be experienced (and as part of the recovery strategy following the pandemic), of primary importance to the Executive Board is the ability to maintain and develop the existing services which are crucial to the County Council's ongoing business and service delivery.
- 34. The business plan will be reviewed again by the Executive Board in the coming months.

### Key priorities for 2023/24

- 35. As C2H moves toward 2023/24, the Executive Board will continue to focus on several key priorities to support business development and improvement.
- 36. This includes continuing to further embed the culture of continuous improvement within the C2H team, identifying opportunities and initiatives to support sourcing of candidates for our hard to fill roles, and successfully implementing the new C2H Bank Worker service model.

<sup>3</sup> Source, Connect2Hampshire Business Plan 2020-23 (revisions incorporated in September 2021)

### **Climate Change**

- 37. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience impacts of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.
- 38. The decision for this report is essentially to note the performance of Connect2Hampshire during the financial year 2022/23. It does not recommend any changes, and as such does not have any climate change considerations.

### **Conclusions**

- 39. Despite the continued challenges faced by Connect2Hampshire during 2022/23, C2H has effectively supported the County Council to meet our temporary workforce requirements throughout the year.
- 40. The LLP is expected to declare a net profit in the region of £798,000 in relation to the 2022/23 financial year. This could see the County Councils (50%) profit share to be in the region of £398,000.

### REQUIRED CORPORATE AND LEGAL INFORMATION:

### **Links to the Strategic Plan**

Hampshire maintains strong and sustainable economic growth and prosperity:	Yes
People in Hampshire live safe, healthy and independent lives:	Yes
People in Hampshire enjoy a rich and diverse environment:	Yes
People in Hampshire enjoy being part of strong, inclusive communities:	Yes

**Other Significant Links** 

Other organicant Links		
Links to previous Member decisions:		
<u>Title</u>	<u>Date</u>	
Executive Member for Policy and Resources:	17 September	
Creation of a Joint Venture Local Authority Trading Company	2018	
Executive Member for Policy and Resources:	8 March 2019	
Supply of Agency Workers to Hampshire County Council		
EHCC Committee: Joint Venture with Commercial Services Kent Ltd	13 March 2019	
to supply agency workers to Hampshire County Council		
Executive Member for Policy and Resources: Connect2Hampshire –	14 July 2020	
an update on Hampshire's Agency		
Executive Member for Policy and Resources: Connect2Hampshire –	28 July 2021	
an update on Hampshire's staffing agency		
Executive Member for Policy and Resources: Connect2Hampshire –	10 November	
an update on Hampshire's temporary staffing agency	2022	
EHCC: Connect2Hamshire – an update on Hampshire's temporary	30 June 2022	
staffing agency		
Direct links to specific legislation or Government Directives		
<u>Title</u>	<u>Date</u>	
$\overline{N/A}$		

### Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	Location
None	

### **EQUALITIES IMPACT ASSESSMENT:**

### 1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it:
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionally low.

### 2. Equalities Impact Assessment:

There are no changes proposed in this report. As such a further equalities impact assessment has not been undertaken.

### HAMPSHIRE COUNTY COUNCIL

### **Decision Report**

Decision Maker:	Leader and Executive Member for Hampshire 2050 and Corporate Services
Date:	25 September 2023
Title:	Bursledon Windmill Future Management
Report From:	Director of Hampshire 2050

**Contact name:** Christopher Dear

Tel: 0370 779 2605 Email: Christopher.dear@hants.gov.uk

### **Purpose of this Report**

 The purpose of this report is to consider a proposal received from Hampshire Cultural Trust (HCT) to cease operations at Bursledon Windmill and to set out recommendations in respect of such proposal and the venue's future management.

### Recommendations

- 2. That the Leader and Executive Member for Hampshire 2050 and Corporate Services agrees to HCT's proposal to cease operations of Bursledon Windmill and to it serving notice to Hampshire County Council (County Council) to this effect under the terms of the Management and Funding Agreement (MFA) between the County Council and HCT.
- 3. That, subject to the approval of HCT's proposal to cease operations at Bursledon Windmill at paragraph 2 above, the Leader and Executive Member for Hampshire 2050 and Corporate Services agrees to the County Council serving notice on Hampshire Buildings Preservation Trust to terminate the lease of Bursledon Windmill.

### **Executive Summary**

- 4. HCT manages and operates a portfolio of museums, arts centres, and cultural venues across Hampshire. One such venue is Bursledon Windmill. Hampshire County Council lease the windmill from Hampshire Buildings Preservation Trust and granted a Tenancy at Will to HCT. From this venue, HCT offers a range of activities, events, and tours.
- 5. Eastleigh Borough Council has provided financial support to the venue since HCT's operation of the venue commenced in 2014/15, however notification of a termination on the funding agreement was provided in February 2023 and funding was withdrawn from August 2023. In the interim period, HCT has explored opportunities to find an alternative funding partner and/or to diversify revenue streams, both of which have proven unsuccessful.

- 6. Without important grant funding, the venue is not financially sustainable. Recovery from Covid-19 has been challenging. Annual visitor numbers of 1,910 for 2022-23 are still less than 50% of 2019-20. However, recovering visitor numbers alone to pre-pandemic levels wouldn't create a financially viable attraction principally due to a minimum level of staffing required to operate.
- 7. HCT engaged with Hampshire Buildings Preservation Trust to inform it of the risk of closure in June 2023. Since then, the two partners along with the County Council have been working collaboratively on Hampshire Buildings Preservation Trust's own appraisal of the future options.
- 8. In line with the terms of the MFA, HCT has engaged Eastleigh Borough Council and Winchester City Council on the proposal to cease operations at the venue.
- 9. Should the County Council agree to HCT's proposal, HCT would serve notice and seek to withdraw from the venue following the 6-month notice period prior to 31 March 2024. HCT would be required to develop and implement a plan for closure covering all important aspects of the withdrawal process.
- 10. Subject to this agreement, the County Council would seek to serve notice on Hampshire Buildings Preservation Trust, fulfilling its obligations as lessee until the end of the agreed notice period.
- 11. The County Council and HCT would work collaboratively to implement the closure plan and ensure the withdrawal and hand back process is managed successfully in accordance with the terms of the lease between Hampshire County Council and Hampshire Buildings Preservation Trust.

### **Contextual Information**

- 12. In 2014, the County Council (County Council) and HCT entered into an MFA under which the County Council transferred its services of the provision of arts, museum and heritage services at facilities within its administrative area to HCT and agreed to provide funding to HCT for the achievement of its charitable objects.
- 13. The County Council leases Bursledon Windmill from Hampshire Buildings Preservation Trust. The County Council granted HCT a Tenancy at Will for HCT to occupy Bursledon Windmill.
- 14. Bursledon Windmill a grade II\* listed building has been a working windmill and heritage attraction since the 1990s. Under HCT's management and operation, the venue offers guided tours and the opportunity to learn about the history of the windmill as well as the country's milling history. A small shop offers a range of gift items, drinks and snacks are also available.
- 15. In February 2023, Eastleigh Borough Council terminated its funding agreement on Bursledon Windmill with HCT. The termination took effect from 7 August 2023, at which point financial support was withdrawn. Eastleigh Borough Council wished to provide continued in-kind support as well as stating that HCT could apply for ad-hoc grants for projects and events.

### **Finance**

- 16. Grant income is an important contributor to the financial viability of Bursledon Windmill and has historically been provided by different funders including Bursledon Parish Council, Eastleigh Borough Council and the County Council through its core grant. Over the previous 4 financial years, HCT posted a marginal surplus position. However, HCT would have declared losses of circa £15,000 in each year had grant income been excluded.
- 17. Having provided over £18,000 annually to HCT since 2014, Eastleigh Borough Council, like many councils across the country, is seeking ways to balance budgets given the precarious state of public sector finances, particularly across local government. In 2022-23, funding was reduced to £14,000 before notification of the withdrawal of all funding was provided. This has created a deficit position for 2023-24 of circa £12,000.
- 18. In addition to HCT-specific costs to operate Bursledon Windmill, the County Council retains responsibility for utilities and repairs and maintenance. These costs are in addition to the annual positions referenced previously.
- 19. Scope to increase and diversify revenue streams, be it grants, donations or commercial opportunities, are limited and have been considered and/or explored to varying degrees since 2015 with limited success.

### **Performance**

- 20. Bursledon Windmill's performance and community/social impact is limited. Annual visitor numbers peaked pre-pandemic at 4,261. Recovery has been particularly challenging at this venue for HCT with 1,910 visitors in 2022-23. Much of the footfall has been driven by events rather than general visitors to the venue.
- 21. Since operating the venue in 2014-15, HCT has sought to increase the commercial performance of the venue and its value to the community through a range of measures including annual tickets, events, venue hire including weddings, shop and café, etc. However, results have not been sufficient to achieve a cost-neutral position.
- 22. At the start of 2023, HCT commissioned Safety Geeks an independent health and safety adviser to undertake an audit of the windmill. The audit provided a range of recommendations and highlighted particular risks pertaining to staffing limitations and, similarly, risks associated with single point staffing failure. The current miller is the only person with the technical expertise to operate the mill and ensure measures can be taken to protect the mill and the general public during adverse weather. Upskilling additional staff was recommended but addressing the measures highlighted in the report is anticipated to exceed £20,000.
- 23. In the summer of 2021, extensive and essential repair works commenced to the windmill. The stocks and sails were removed due to the wear and tear of daily operation. In May 2023, the works were 'completed', however only the stocks were reinstated owing to risks identified by the audit referenced above. HCT was/is not able to mitigate the risks identified by the audit should the sails be reinstated. Work is ongoing to ensure the sails are protected over the medium term, in agreement with Hampshire Buildings Preservation Trust.

### **Options Appraisal**

- 24. HCT has a duty to mitigate the risk of potential venue closures. HCT has undertaken its own investigation to find an alternative partner or funder which has been unsuccessful.
- 25. HCT engaged with Hampshire Building Preservation Trust in June 2023 to inform it initially of the risk of closure. Since then, HCT and the County Council have been supportive partners to Hampshire Buildings Preservation Trust as it undertakes its own options appraisal of the long-term options for the venue.
- 26. The cessation of the operation and withdrawal of HCT from the venue could be the catalyst to finding a new long-term operator. The County Council would continue to assist Hampshire Buildings Preservation Trust through this process as supportive partners, recognising the cultural and historical significance of the building.
- 27. Should a funding partner be forthcoming during the withdrawal period, HCT has indicated that it would review its decision and consider the opportunity to sustain the existing operation of Bursledon Windmill.

### Legal

- 28. Under the terms of the MFA between the County Council and HCT, HCT is required to avoid possible closures wherever possible as a result of a reduction or cessation in district council funding, insofar as it is appropriate and reasonable. If avoiding closure is not possible, HCT is required to set out its proposal for the proposed closure and associated impacts to the County Council and no closure shall take place until the County Council has agreed and endorsed the proposed closure as set out by HCT.
- 29. The provisions of the MFA also require HCT to consult and agree the proposals for closure with Winchester City Council in its capacity as joint Founding Partner of HCT. HCT has shared its proposal and recommendations with Winchester City Council. Winchester City Council is currently reviewing the proposal.
- 30. Whilst HCT has identified Eastleigh Borough Council's withdrawal of funding as being a reason for this proposed closure, it is still required under the MFA to consult with it in its capacity as the relevant Borough Council. The Trust has shared its proposal with Eastleigh Borough Council and sought comments on the proposed closure as a result of the withdrawal of funding.

### Withdrawal

- 31. Should the County Council agree to HCT's proposal to cease operations, HCT will serve notice on the County Council. The required notice period is 6 months under the terms of the MFA.
- 32. If, taking account of the supporting information and justification submitted by HCT, the Council agrees the proposed closure and notice of closure is served by HCT, it is proposed that the County Council serves notice on Hampshire Buildings Preservation Trust to determine the lease. This notice period is 12 months.

- 33. A plan for closure would be developed and implemented by HCT that covers all important aspects of the withdrawal process including staff, the collections, management and security handover, communications, etc. with an expectation to withdraw from the venue by 31 March 2024.
- 34. Unless agreement is reached with Hampshire Buildings Preservation Trust to align the cessation of notice periods, the County Council would manage the venue upon completion of HCT's notice period, fulfilling its obligations as lessee including in respect of repairs, maintenance, health and safety, security, etc. The County Council would cover its own costs during the notice period. Capital costs are possible, if necessary, to "rebuild, reinstate or replace" any part of the venue prior to hand back, as per the terms of the lease.

### **Consultation and Equalities**

- 35. The local County Council member has been contacted for comment.
- 36. An equality impact assessment has been completed and identified a low negative impact on people with the protected characteristics of age, sex and also poverty. The assessment and mitigation for each is set out below:
  - a. Age 30% of visitors to Bursledon Windmill are aged 35-44 and therefore would be impacted to a greater extent with reduced opportunities for affordable, local family-friendly activities and events.
  - b. Sex 77% of visitors to Bursledon Windmill are female and therefore would be impacted to a greater extent with reduced opportunities for affordable, local family-friendly activities and events.
  - c. Poverty Median household income is approximately 7% lower amongst a typical Bursledon Windmill visitor and therefore would be impacted to a greater extent with reduced opportunities for affordable, local family-friendly activities and events.
- 37. The mitigations for each are as follows:
  - a. It is unclear whether there will be a need to close the venue temporarily if not, there will be no negative impact.
  - b. Visitor numbers to the Windmill are low in comparison to other venues with 1,910 attending in 2022/23, therefore the percentage of people that would be affected is very low.
  - c. Other cultural venues, including The Brickworks Museum, are available in close proximity, plus other venues including country parks.

### **Climate Change Impact Assessments**

38. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.

38. The provision and future management of Bursledon Windmill is not anticipated to have any impact on carbon emissions or resilience of the venue.

### **Climate Change Adaptation**

39. Climate change adaptation considerations, including heatwaves, flooding, storms, etc., are not anticipated to be influenced by this venue ceasing to be a cultural attraction open to the public or the County Council terminating its lease of the venue and therefore the adaptation tool was not considered relevant to this decision report.

### **Carbon Mitigation**

40. This venue ceasing to be a cultural attraction open to the public and the County Council's proposal to terminate its lease of the venue is not anticipated to directly influence carbon emissions and therefore the mitigation tool was not considered relevant to this decision report.

### REQUIRED CORPORATE AND LEGAL INFORMATION:

**Links to the Strategic Plan** 

Hampshire maintains strong and sustainable economic growth and prosperity:	Yes
People in Hampshire live safe, healthy and independent lives:	Yes
People in Hampshire enjoy a rich and diverse environment:	Yes
People in Hampshire enjoy being part of strong, inclusive communities:	Yes

### Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

Document	Location
None	

### **EQUALITIES IMPACT ASSESSMENT:**

### 1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant characteristic connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity which participation by such persons is disproportionally low.

### 2. Equalities Impact Assessment:

An equality impact assessment has been completed and identified a low negative impact on people with the protected characteristics of: 1) age; 2) sex; 3) poverty. The assessment and mitigation for each is set out below:

- a. Age 30% of visitors to Bursledon Windmill are aged 35-44 and therefore would be impacted to a greater extent with reduced opportunities for affordable, local family-friendly activities and events.
- b. Sex 77% of visitors to Bursledon Windmill are female and therefore would be impacted to a greater extent with reduced opportunities for affordable, local family-friendly activities and events.
- c. Poverty Median household income is approximately 7% lower amongst a typical Bursledon Windmill visitor and therefore would be impacted to a greater extent with reduced opportunities for affordable, local family-friendly activities and events.

The mitigations for each are as follows:

- It is unclear whether there will be a need to close the venue temporarily if not, there will be no negative impact.
- b. Visitor numbers to the Windmill are low in comparison to other venues with 1,910 attending in 2022/23, therefore the percentage of people that would be affected is very low.
- c. Other cultural venues, including The Brickworks Museum, are available in close proximity, plus other venues including country parks.



### HAMPSHIRE COUNTY COUNCIL

### **Decision Report**

Decision Maker:	Leader and Executive Member for Hampshire 2050 and Corporate Services
Date:	25 September 2023
Title:	Parish and Town Council Investment Fund and Rural Communities Fund - Approval of Larger Grants
Report From:	Director of Hampshire 2050

Contact name:

Emma Noyce, Assistant Director Regeneration and Growth

Lisa Wood, Rural Programme Support Officer

Tel: 0370 779 8373 Email: Emma.noyce@hants.gov.uk

### **Purpose of this Report**

1. The report considers four applications for a grant from the Parish and Town Council Investment Fund 2023/24, and one application for a grant from the Rural Communities Fund 2023/24.

### Recommendation

- 2. That the Leader and Executive Member for Hampshire 2050 and Corporate Services:
  - a) approves four grant applications to the Parish and Town Council Investment Fund (PTCIF) totalling £63,880, as set out in Appendix A of the report.
  - b) approves the grant application to the Rural Communities Fund (RCF) from Bramley Village Hall totalling £7940, as set out in Appendix B of the report.

### **Executive Summary**

3. Four organisations have applied for a grant through the Parish and Town Council Investment Fund 2023/24 and the funds requested total £67,380. The report considers the applications and recommends awards totalling £63,880. The recommended award can be met from within existing budget provision.

- 4. One organisation has applied for a larger grant through the Rural Communities Fund 2023/24 and the funds requested total £7940. The report considers the application and recommends the total award. The recommended award can be met from within existing budget provision.
- 5. Details of each grant application, for which this paper seeks approval, are given in Appendix A and B.

### **Contextual Information**

- 6. The Rural Programme supports the County Council's support of rural Hampshire and assisting Parish and Town Councils to respond to local priorities, including management of the PTCIF and RCF grant schemes.
- 7. The priority of the PTCIF is to support partnerships between Parish and Town Councils or local community groups and the County Council. It provides investments to schemes which respond to local needs and aims to reduce pressure on County Council Services. Full details of the PTCIF, including what the County Council can and cannot fund, can be found here.
- 8. The Rural Communities Fund offers small grants to support Parish Councils, groups and organisations in rural Hampshire and small market towns. The overall priorities of the scheme are to build community resilience and encourage self-help. Full details of the RCF, including what the County Council can and cannot fund, can be found here.

### **Finance**

9. The recommended awards can be met from within existing budget provision.

### Performance

- 10. The PTCIF grant applications have been reviewed by the relevant HCC Partnering Team and the Rural Programme Team, against the grant scheme criteria detailed via the link in Paragraph 7, and approval is only recommended following receipt of their supporting statements. Detailed assessments for each application are provided in Appendix A.
- 11. The RCF grant applications have been reviewed by the Rural Programme Team against the grant scheme criteria detailed via the link in Paragraph 8. Detailed assessments for each application are provided in Appendix B.
- 12. Grant applications received since July 2023 for awards below £5,000 have been approved by the Corporate Director for Hampshire 2050. These are summarised in Appendix C for information.

### **Consultation and Equalities**

- 13. A high-level Equalities Impact Assessment has been undertaken. The grants are intended to have a positive impact and advance equality.
- 14. The corporate terms and condition of grant require that any organisation in receipt of funding shall ensure that at all times it complies with the Equality Act 2010 if applicable and shall ensure that it does not discriminate against any person or persons on the basis of protected characteristics.

### **Climate Change Impact Assessment**

- 15. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.
- 16. The carbon mitigation tool decision tree indicates it is not suitable for the assessment of a programme. The decisions in this report are financial decisions in relation to a programme of one-off grant opportunities. Therefore, the tool is not suitable for this Climate Change Impact Assessment and has not been used.

### Other Key Issues

17. Legal Implications: Section 1 (1) of the Localism Act gives the County Council the power to do anything that individuals may generally do. This includes the power to make grants.

### REQUIRED CORPORATE AND LEGAL INFORMATION:

### **Links to the Strategic Plan**

Hampshire maintains strong and sustainable economic growth and prosperity:	yes
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	yes

**Other Significant Links** 

Links to previous Member decisions:						
<u>Title</u>	<u>Date</u>					
EMPR Report - Update on the Parish and Town Council Investment Fund and Associated Rural Issues	25.04.2019					
Rural Programme 2023-24 Grant Spending-2023-07-13- LEMH2050 Decision Day	13.07.2023					
Direct links to specific legislation or Government Directives						
<u>Title</u>	<u>Date</u>					
HCC Climate Change Initiatives	13 July 2021					

### Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

### **EQUALITIES IMPACT ASSESSMENT:**

### 1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionally low.

### 2. Equalities Impact Assessment:

No negative impacts are anticipated.

# Appendix A – Grant assessments – Parish and Town Council Investment

	Organisation (District District Property)			Amount	Amount				
_ `	(District / Division)			Requested	recommended				
-	Fawley Parish Council £18,130 £18,130 (New Forest / South Waterside)								
Application	Rural Programme Team comments:								
summary	The QE2 Recre	The QE2 Recreation Ground building, run by Fawley Parish Council, is extensively							
	used by the community as a whole. They have invested in a building energy audi and strategy which has guided them to first reduce demand, then reduce loss and then finally generating renewable energy.  This application is the culmination of their energy generation project which look to install 40 solar PV panels. The quote chosen, whilst one of the more expensive in total, provides a more favourable return on energy production per kW, has a lengthier guarantee period, and a lower carbon production impact, being made in Germany rather than imported from China. Fawley Parish Council have increased their own contribution to match funding to account for the increased quote.  The project indicates a financial saving of £1832/yr according to their current fixed price electricity contract. This contract will run out in August 2024, after which an annual financial saving of £3942 is anticipated. This calculates to a favourable repayment period of 6-7 years.  Following support from the Climate Change Programme Team, I would recommend this application for funding.								
	Climate Change Programme Team comments:  The QE2 recreation ground application to install solar PV supports Hampshire County Council's climate targets, in particular the target to be carbon neutral by 2050.								
	The carbon saving benefits of the proposal are favourable. The installation of the 40 solar panels would be an annual saving of 2.79 tonnes of CO2. There are also financial benefits to the proposal as the installation of solar PV would save £1,832 annually. Therefore, as the proposal is contributing to the reduction of CO2 released to reach carbon neutrality by 2050, it can be recommended that this proposal is supported.								
Reach			x.15000 residents						
Funding (inc. match)	Total Project Costs	Shortfall	Match funding from other organisations sought	Own funds committed	HCC already committed				
	£24,167	£18,130		£6,040	£0				
	(Note: Match funding is not a requirement to this grant but is preferable. Fawley Parish Council have previously self-funded all works to date including their energy review, installation of infra-red heating and upgrade of all lighting to LED. They have committed to 25% match funding)								

Match scheme criteria	Yes
Local Member Comments	Cllr McEvoy is supportive of the award
Recommen dation/conditions	£18,130

Organisation	Amount	Amount
(District / Division)	Requested	recommended
Durley Parish Council	£28,000	£28,000
(Winchester / Bishops Waltham)		

### Application summary

#### **Rural Programme Team comments:**

Durley Parish Council have provided the results of the Energy Efficiency Audit carried out by Focus Green to demonstrate the benefits for each element of their planned Energy Efficiency project in Durley Memorial Hall.

This application seeks funding from the Parish and Town Council Investment Fund in line with HCC's energy efficiency grant funding, to address the building insulation and LED lighting elements of their project, which were shown to be the highest priority measures advised.

The existing ceiling is of a construction that cannot accommodate the necessary enhancements and will therefore need to be removed. A new ceiling will then be installed comprising of both the improved technology lighting units and efficient tiles and insulation materials.

The proportion of the cost of the new ceiling materials and labour, is £15,500, the new lighting and insulation being the remainder. As both energy saving elements of this project (LED and insulation) involve work to the ceilings, the work plan is to implement both concurrently. This approach will save both time and cost.

Following support from the Climate Change Programme Team, I would recommend this application for funding.

#### **Climate Change Programme Team comments:**

Durley Parish Council have demonstrated a commitment to the climate emergency, as declared by Hampshire County Council in 2019, by firstly obtaining an energy audit and then striving to take measures to reduce their energy consumption and carbon footprint. The proposals set out in the application will help to reduce emissions from both gas and electricity. Collectively, the measures are forecast to achieve an annual energy saving of nearly 9,000kWh, resulting in an annual financial saving of £2,000, in addition to a carbon saving of 1.79tCO2e. On this basis, it can be recommended that this proposal is supported.

Reach	The building b	The building benefits approx. 3000 residents			
Funding (inc. match)	Total Project Costs	Shortfall	Match funding from other organisations sought	Own funds committed	HCC already committed
	£33,000	£28,000		£5,000	£0
	(Note: Match funding is not a requirement to this grant but is preferable. Durley Parish Council have previously received £1450 in grant funding to support their energy efficiency audit). A maximum of £30,000 is available to each applicant.				
Match scheme criteria	Yes				
Local Member Comments	As local member, Cllr Humby is supportive of the application. Approval authority to be delegated to Cllr Roz Chadd.				
Recommen dation/conditions	£28,000				

Organisation		Amount	Amount
(District / Division)		Requested	recommended
Millennium	Memorial Hall Trust	£10,950	£10,950
(Winchester	/ Littleton, Downlands)		
Application summary	Rural Programme Team comments: This application seeks funding from the Parish Fund in line with HCC's energy efficiency grant installation of batteries to run alongside their at the Millennium Memorial hall.  This work builds on the hall's ongoing plans to their building. The new batteries will further in financial efficiency. They have already self-fund panels to £9,600 in 2022.  HCC has supported Littleton Millennium Memorial further energy efficiency elements), building fathis final stage of installing battery storage along this final stage of installing battery storage along the Littleton Millennium Memorial Hall project County Council's climate targets, in particular to A solar battery would help to reduce the carbot	funding, to compalready installed so improve the eneroperate the building ded the installation or their udit (which has desprice improvement attended their solar attended their	rigy efficiency of ag's energy and on of the solar energy efficiency efined these atts, culminating PV installation.  The amme Team, I

	system at all hours. This would align with Hampshire's decarbonisation plans. the proposal is implemented, then just under 1 $tCO_2e$ per year would be save On this basis, it can be recommended that this proposal is supported.			would be saved.	
Reach	The building b	enefits appro	ox. 4000 residents		
Funding (inc. match)	Total Project Costs	Shortfall	Match funding from other organisations sought	Own funds committed	HCC already committed
	£10,950	£10,950		£0	£0
	Match funding is recognised through the self-funded installation of the solar panels in 2022 costing £9,600.  Note previous funding awarded: 2022/23 - £4440 from PTCIF for preliminary energy efficiency works, with match funding of £14,000.)				
Match scheme criteria	Yes				
Local Member Comments	Cllr Warwick is supportive of the award.				
Recommen dation/ conditions	£10,950				

Organisation (District / Division)		Amount Requested	Amount recommended
	Making Space - Havant (Havant / North East Havant)		£6,800
Application summary	Rural Programme Comments:  The services provided by Making Space focus challenges faced by all Leigh Park residents. To community groups to work with refugees, as for those living in refuges, hospice care and a referred by Social Prescribers, GP's, Social W and we provide support for vulnerable peop goal of preventing the need for intervention.  They lease the building from Hampshire Couwholly responsible for maintenance and imperfollowing a recent award from the Arts Courworkshops, they would like to offer this to go activity has not previously been an option, duwho often require a more private space.	They collaborate verylum seekers, the assisted living. Par corkers, Mind and le through our seronty Council (since provements.	vith agencies and e homeless and rticipants are support groups rvices, with the 2007), but are ths of creative his type of

Currently their kitchenette is located in the middle of a practical workspace where 5 staff members and 7 resident artists need access throughout the day. As a result, they have had to turn down requests from groups that require more privacy. This includes a rape crisis charity wanting to utilise the space for art therapy work and an ethnic charity hoping to run a creative course as an engagement tool for women facing financial abuse. It closes off possibilities to expand their work to those with disabilities, as whilst they are fully accessible for people with special educational needs, the interruptions in sessions would be intolerable.

Grant funds to relocate this kitchenette will enable them to run more private and secure sessions, in which they can guarantee participants will not be interrupted, enabling them to reach a much wider and more diverse range of local residents.

They are also seeking funding for an external metal frame pergola to provide shelter for attendees who wish to take a break outside. Since this element is not directly related to their objectives of provision of a safe and private internal space, we would recommend that Making Space seek alternative match funding to cover this improvement whilst the PTCIF can support them with their primary aim, allowing them to accommodate a more diverse group of people.

Following confirmation from Adult's Health and Care, I would recommend this application for funding.

#### **Adult's Services Comments:**

Social isolation, community dislocation and poor mental health are all key triggers for people requiring or increasing their requirement for council funded support therefore putting pressure on Adults Health and Care budgets.

As a department Demand Management and Prevention are passionate about ensuring people are able to live happy healthy and independently for as long as possible and empowering the voluntary sector to provide services to meet these aims. There are a number of benefits to Adults Health and Care which can be determined from this project including supporting a voluntary sector organisation to provide a service for users who would otherwise likely require similar support direct from Hampshire County Council and to do so in a way which is more cost effective and led by the community they seek to support.

We believe this application, if funded, will enable Making Space to deliver their services on a more sustainable footing in the long term and enable them to improve the outcomes which they are delivering for participants.

Having privacy when seeking support for a range of mental health and social isolation issues is an important factor in determining whether people attend a service or not, and so this project is vital to ensuring fair access to all those who wish to use the service.

	Adults Health have an ongoing project with Making Space which we believe will be able to deliver for a greater number of people and enhanced outcomes for those who do participate if this project is funded, and therefore we fully support it.'					
Reach	The building b	enefits appr	ox. 1600 residents			
Funding (inc. match)	Total Project Costs	Shortfall	Match funding from other organisations sought	Own funds committed	HCC already committed	
	£11,800	£10,300	£0	£500	£1000	
	Councillor Bra Note previous Community Gr	Space can provide £500 of match funding to cover any contingencies. They have approached Havant Borough Council but grant funding has been withdrawn. Councillor Branson is contributing £1000 towards the project)  Note previous funding awarded: £4656 in 2023/24 from the Waste Prevention Community Grant, and £4950 2022/23 from Adults Services Place Based Grant for craft led support for carers, and £12,000 from LCF 2022/23 for volunteer training.				
Match scheme criteria	Yes					
Local Member Comments	Cllr Branson is aware of the award, and has agreed a contribution £1000 towards the project.					
Recommen dation/ conditions	£6,800 We would recommend that Making Space seek match funding to fund the external gazebo elements of their project, however no condition would be placed on our portion of funding allowing them to proceed as soon as possible.					

### Appendix B – Grant assessments – Rural Communities Fund

Organisation (District / Division)			Amount Requested	Amount recommended	
_	Bramley Village Hall			£7,938	£7,938
-	& Deane / Calle	eva)		17,550	17,550
Application summary	This application is to refurbish the current kitchen as it is in need of replacement so as to continue to offer the hall as a functional hiring space for the village community and beyond. The Hall is a hub for many activities and the Main Hall and its kitchen are the most used spaces, serving chiefly as a venue for the daily village preschool. Most of the regular and all of the party hirers use the kitchen and complaints are now being received about the state it is in. It no longer meet the needs of many of the community groups, who may soon feel they need to go elsewhere for better facilities.  A new, modern kitchen which works well and complies with all safety standards, will enable the Hall to remain as the 'go to' venue for villagers for most village activities, both commercial and non. Currently the kitchen is used by the bowls club, Guides, Brownies and Rainbows, private parties, the monthly village market, twice monthly Country Music club, Parish Council meetings, WI events, monthly Line Dancing club and the annual village show. All of these groups would benefit from better kitchen facilities but will also help to appeal to other, new groups or larger parties/weddings etc where catering facilities are all important.			r the village and the Main Hall nue for the daily use the kitchen to no longer meets all they need to go safety standards, or most village and by the bowls hly village ings, WI events, lesse groups appeal to other,	
Reach	Will benefit ap	prox.1000 r	esidents		
Funding (inc. match)	Total Project   Shortfall   Match funding   Own funds   HCC alre				HCC already committed
	£18,938	£7,938	£11,000	£2,000	£0
	(Note previous funding awarded: 2018/19 Community Buildings Capital Fund - £21,600 towards extension and hall improvements; 2022/23 Parish and Town Council Investment Fund - £4019 towards solar panels)			-	
Match scheme criteria	Yes				
Local Member Comments	Cllr Vaughan is supportive of the award				
Recommen dation/conditions	£7,938				

### Appendix C

Summary of Officer Decisions Made 2023/24 for grants under £5000:

Organisation	Project	Grant Approved	Date Approved
Millenium Memorial Hall Trust	PTCIF - LED lighting	£2700	12/07/2023
Portchester Community Centre	PTCIF - LED lighting	£3716	24/07/2023
Cross Barn Odiham	Cross Barn Odiham PTCIF - Energy Audit		14/08/2023
New Forest Heritage	RCF - Kitchen	£3340	07/08/2023
Café	improvements		
Houghton Village Hall	PTCIF - Energy Audit	£1043	25/08/2023
Fair Oak Parish Council	PTCIF - Energy Audit	£1495	25/08/2023
Romsey Show	RCF - Country Show	£5000	25/08/2023
Chilworth Parish Council	PTCIF – Solar	£5000	07/09/2023
	Total	£23,194	



#### HAMPSHIRE COUNTY COUNCIL

#### **Decision Report**

Decision Maker:	Leader and Executive Member for Hampshire 2050 and Corporate Services
Date:	25 September 2023
Title:	Access to Exempt/Confidential Information
Report From:	Chief Executive

Contact name: David Kelly

Tel: 0370 7791283 Email: David.kelly@hants.gov.uk

#### **Purpose of this Report**

 The purpose of this report is to advise of proposed changes to the County Council's normal business arrangements for Members' access to Exempt and Confidential information.

#### Recommendation (s)

- 2. That the new normal business arrangements for the provision of Exempt and Confidential information to Members set out in paragraphs 12 and 13 of this Report are endorsed.
- 3. That the new arrangements should be kept under review and urgent consideration be given to revising the arrangements should they lead to the disclosure of Exempt and Confidential Information to unauthorised parties.

#### **Executive Summary**

- 4. This issue was last considered in 2018 when options were evaluated for the provision of Exempt and Confidential Information to Members.
- 5. It is now considered that the majority of Exempt and Confidential Information contained in reports to Committees, Cabinet or other Executive Members can normally be shared with all Members as a matter of course except for the following:
  - 5.1. Any reports which contain information relating to any individual or which is likely to reveal the identity of an individual; or

5.2. Any particularly sensitive reports or information which, for example, contain or relate to particularly sensitive legal advice or commercial information.

For these reports the strict statutory and common law position will be applied by the Monitoring Officer.

#### 6. Contextual information

- 6.1. The current arrangements provide access to final copies of all confidential/exempt decision reports via Modern.gov 'private', across all Executive portfolios to:
- 6.2. Appointed relevant Opposition Spokespersons in receipt of an allowance in this regard under the Members' Allowances Scheme
- 6.3. Opposition Group Leaders in receipt of a Political Group Leaders' Allowances under the Members' Allowances Scheme (if not also the relevant Opposition Spokesperson)
- 6.4. Cabinet Members (where they are not themselves the decision maker)
- 6.5. Select Committee Chairmen/Vice-Chairmen within the remit of the respective Select Committee
- 7. All other Members must request a copy of the report and demonstrate a legal right to the information to perform their duties as Councillors before it is provided.
- 8. The legal position including the specific rights of access by Members to exempt and confidential information is reflected in paragraph 5 of the Protocol for Member/Officer relations, contained within Part 4, Appendix D of the Constitution, and approved by the County Council at its meeting on 14 July 2011 as part of an overall review of the Constitution.
- So far as statutory provisions relating to Members go, Members of the County Council have additional rights of access to Executive and Committee reports containing exempt and confidential information as set out at Paragraphs 16 and 17 of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, and Section 100F of the 1972 Act. The important point to note is that unless a common law 'need to know' applies, apart from the position of Scrutiny Committees (where different rules apply), certain information is always exempt from any statutory requirement to be open to Members for inspection. This includes information relating to individuals or likely to reveal the identity of individuals, labour relations and employment matters, legal privilege and information relating to criminal investigations. There is only a statutory right of Members to have access to certain 'business' reports, but then the position is complicated where the report relates to contractual or proposed contractual terms information of this nature is excluded from the statutory right, plus proposals relating to statutory notices. Statutory rights are however in addition to any common law rights Members might have.

- 10. The position is further complicated by the fact that such case law as there is predates Executive Arrangements. Therefore, while the statutory position is helpful as a starting point in considering any requests for exempt or confidential Reports, individual requests need also to be considered purely on application of the common law rules. In consideration of a common law right, whilst a presumption of a 'need to know' might readily extend to all Members of a Committee, a Member requesting access to an exempt or confidential report must make out a need to know in order to perform their duty as a Councillor.
- 11. The question of whether or not a report should be exempt from publication is undertaken by the Monitoring Officer as Proper Officer for Access to Information in the Constitution, and a rigorous review of any such request is undertaken before it is agreed that a report should be exempt from publication. In cases where only part of a report needs to be exempt, for example confidential legal advice, this would be contained in an exempt Appendix to the report, the report itself being published.

## Proposed normal business arrangements for the provision of Exempt and Confidential information to Members.

- 12. Notwithstanding the statutory position it is proposed that all Members of the Council will normally be given access to all final copies of Exempt and Confidential reports except for
  - 12.1. Any reports which contain information relating to any individual or which is likely to reveal the identity of an individual; or
  - 12.2. Any reports or information which, in the opinion of the Monitoring Officer as the Proper Officer for Access to Information, are particularly sensitive, for example, they may contain particularly sensitive legal advice or commercial information ('Particularly Sensitive Reports').
- 13. Access to Particularly Sensitive Reports or reports falling within paragraph 12.1 above will be provided to Members on request provided they can demonstrate a legal right to access the report, and, in this regard, the strict statutory and common law position will be applied by the Monitoring Officer as the Proper Officer for Access to Information. It is anticipated that only a very small number of reports will be designated as Particularly Sensitive Reports.

#### **Draft Reports**

14. As indicated above the proposed normal business arrangements only apply to the final published reports. Case Law is clear that the Common Law right arises from a Councillor's common law duty to keep himself informed of matters necessary to enable him to properly discharge his duties as a Councillor, and accordingly is limited to such documents as might reasonably

be necessary to enable him to properly perform his duties. There is no Common Law right of access to draft reports.

#### Exempt and Confidential Reports at Committees, Cabinet and Decision Days

- 15. Where a Committee, Cabinet or an Executive Member are considering an Exempt or Confidential report (other than a report which contains information relating to any individual or which is likely to reveal the identity of an individual or which in the opinion of the Monitoring Officer is a Particularly Sensitive Report) then all Members of the Council may normally remain at the meeting or decision day for the consideration of the item.
- 16. Where a Committee, Cabinet or an Executive Member are considering an Exempt or Confidential report which contains information relating to any individual or which is likely to reveal the identity of an individual or which in the opinion of the Monitoring Officer is a Particularly Sensitive Report then, other than the members of the Committee, members of Cabinet and the relevant Executive Member, only those Members who have demonstrated their legal right to access the exempt or confidential information in the Report may normally remain in the meeting or Decision Day for the consideration of the item (subject to the discretion of the decision maker).

## Practical Arrangements for the Provision of Exempt and Confidential Reports.

- 17. All Members will be added to all formal Committees, Cabinet and Decision Days on modern.gov and will receive the full pack of final published papers via the private application.
- 18. Any reports which contain information relating to any individual or which is likely to reveal the identity of an individual and Particularly Sensitive Reports will be added to the agenda for the meeting or decision day with custom access for those Members who may access copies of the Report.
- 19. If the process within the Modern.Gov App changes as software develops then the Monitoring Officer will determine an appropriate method to circulate relevant confidential and exempt information.

#### **Consultation and Equalities**

20. There are no equality impacts arising from the recommendations set out in this Report.

#### Climate Change Impact Assessment

- 21. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience impacts of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.
- 22. The carbon mitigation tool and/or climate change adaptation tool were not applicable because the decision is administrative in nature.

#### REQUIRED CORPORATE AND LEGAL INFORMATION:

#### Links to the Strategic Plan

This proposal does not link to the Strategic Plan but, nevertheless, requires a decision for the good governance of the County Council.

Links to previous Member decisions:				
<u>Title</u>	<u>Date</u>			
Access to Exempt/Confidential Information	13/12/18			
Direct links to specific legislation or Government Directives				
<u>Title</u>	<u>Date</u>			
Local Government Act	1972			
Local Authorities (Executive Arrangements) (Meetings and	2012			
Access to Information) (England) Regulations				
Part 4: Appendix D - Protocol for Member/Officer Relations				

#### Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	Location
None	

#### **EQUALITIES IMPACT ASSESSMENT:**

#### 23. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic:
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionally low.

#### 24. Equalities Impact Assessment:

There are no equality impacts arising from the Recommendations set out in this Report.



## Agenda Item 9

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted



# Agenda Item 10

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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